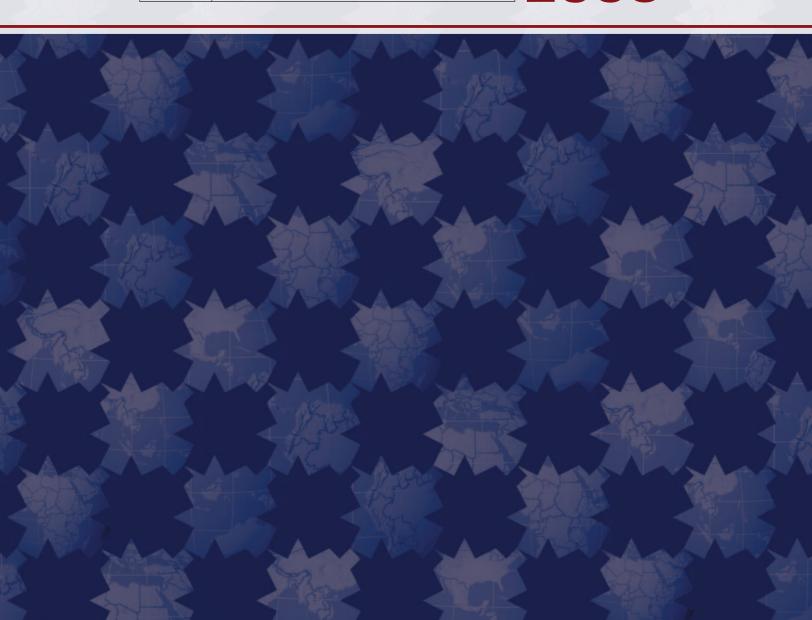
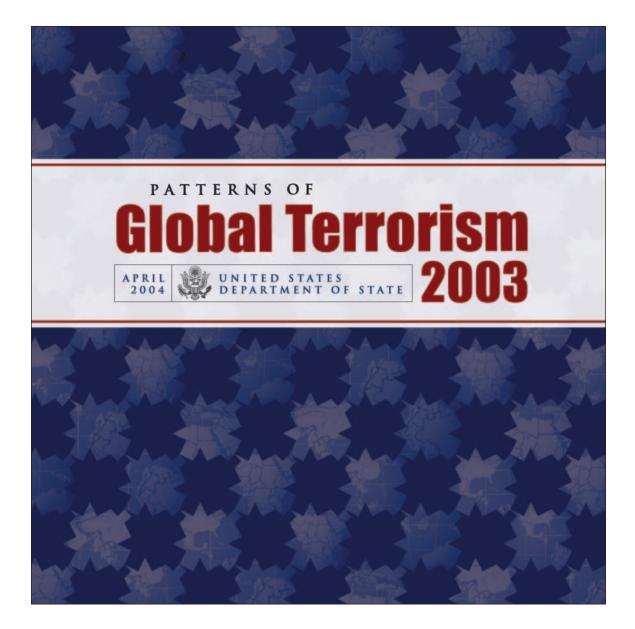
# PATTERNS OF GIODAI TERTOTISM APRIL 2004 UNITED STATES DEPARTMENT OF STATE







Introduction By Ambassador Cofer Black Coordinator for Counterterrorism

We've come to this moment through patience and resolve and focused action. And that is our strategy moving forward. The war on terror is a different kind of war, waged capture by capture, cell by cell, and victory by victory. Our security is assured by our perseverance and by our sure belief in the success of liberty. And the United States of America will not relent until this war is won.

> President George W. Bush on 14 December 2003 following the capture of Saddam Hussein

In 2003, terrorists struck at targets around the world, even as Iraq became a central front in the global war against terrorism and the locus of so many deadly attacks against civilians. Al-Qaida and other terrorist groups made clear once again their relentless pursuit of evil in defiance of any law—human or divine. The year saw heinous crimes against the international community, humanitarian organizations, and people dedicated to helping mankind:

- A bomb in a cement truck exploded at the United Nations headquarters in Baghdad in August, killing special UN representative Sergio Vieira de Mello and 22 other persons.
- The Baghdad International Committee for the Red Cross was bombed in October.
- The Catholic Relief Services headquarters in Nassiryah was destroyed in a bombing on 12 November.
- An explosion occurred near Save the Children USA's offices in Kabul in November; the agency has been providing education, health, and economic assistance to children and families in Afghanistan for more than 20 years.

Churches, synagogues, and mosques were all targeted by terrorists in 2003. Among the items captured from al-Qaida terrorists last year were copies of the Koran containing bombs. Clearly, these actions show the terrorists to be enemies of all people, regardless of faith.

The world must remain united against the terrorist threat. The United States, for its part, remains committed to implementing the National Strategy for Combating Terrorism. We will:

• Defeat terrorist organizations of global reach by attacking their sanctuaries; leadership; command, control, and communications; material support; and finances.

- Deny further sponsorship, support, and sanctuary for terrorists.
- Diminish the underlying conditions that terrorists seek to exploit.
- Defend the United States, our citizens, and our interests at home and abroad.
- Use all the tools at our disposal: diplomatic, law enforcement, intelligence, financial, and military.

#### Diplomacy

Through diplomacy, the Department of State promotes international counterterrorism (CT) cooperation that serves our own interests as well as those of our partners. We enhance the capabilities of our allies to fight the terrorist threat and facilitate the disruption of terrorist networks and the apprehension of terrorist suspects.

During the year, nations around the world continued to increase their counterterrorism efforts and to cooperate both bilaterally and regionally to deter attacks. The OAS, the European Union, the OSCE, ASEAN, APEC, and other organizations took concrete steps to combat terrorism more effectively and to cooperate with each other in the fight. Since September 11, NATO has made great strides in transforming its military capabilities to make the Alliance more expeditionary and deployable against terrorist threats. NATO currently makes a major contribution to the global war on terrorism by leading the International Security Assistance Force (ISAF) in Afghanistan. Additional Alliance counterterrorism contributions include a maritime terrorism monitoring presence in the Mediterranean Sea, a Chemical-Biological-Radiological-Nuclear defense unit, and a terrorism threat intelligence unit to enhance sharing of intelligence.

At the 2003 G-8 Summit in Evian, France, leaders established a Counterterrorism Action Group of donor countries to expand and coordinate training and assistance for countries with the will—but not the capabilities—to combat terror, focusing on critical areas such as terrorist financing, customs and immigration controls, illegal arms trafficking, and police and law enforcement. During the fourth regular session of the Inter-American Committee Against Terrorism (CICTE), member states agreed to a comprehensive work plan not only to strengthen border and financial controls but also to address threats to seaport and aviation security as well as cybersecurity. In June, President Bush announced a \$100 million Eastern Africa Counterterrorism Initiative to expand and accelerate CT efforts with Kenya, Ethiopia, Djibouti, Uganda, Tanzania, and other countries.

#### Law Enforcement

The greatly increased law enforcement cooperation among nations that followed the 9/11 attacks continued to expand throughout 2003.

Al-Qaida is no longer the organization it once was, largely due to such cooperation. Most of the group's senior leadership is dead or in custody, its membership on the run, and its capabilities sharply degraded. More than 3,400 al-Qaida suspects have been arrested or detained worldwide.

In the United States, international terrorist suspects repeatedly faced the rule of law:

- In February, the Department of Justice (DOJ) announced the indictment of the alleged North American leader of the Palestine Islamic Jihad, Sami Al-Arian, and seven co-conspirators. The indictment charges them with operating a racketeering enterprise that has supported numerous violent terrorist activities since 1984. Al-Arian and three others were placed under arrest.
- In March, DOJ announced the indictment and arrest of three members of the Army for the Liberation of Rwanda for the brutal murder in 1999 of two American tourists in Uganda.
- In May, a naturalized American citizen, Iyman Faris, pled guilty to surveilling a New York City bridge for al-Qaida, and in October he was sentenced to 20 years for providing material support to that group and conspiring to give them information about possible US targets for attack.
- Also in May, the Justice Department unsealed a 50-count indictment against two Yemeni nationals for the bombing in October 2000 of the USS Cole that killed 17 American sailors and wounded more than 40.
- In November, two Yemeni suspects were extradited from Germany to the United States on federal charges of conspiring to provide material support to al-Qaida and HAMAS.
- Throughout the year, numerous members of terrorist cells that were disrupted in Detroit, Portland, Buffalo, and Seattle pled guilty to or were convicted of charges of conspiracy to provide material support to terrorists, including al-Qaida and the Taliban.

#### Intelligence

With enhanced intelligence sharing among nations, terrorists are being tracked down, and plots are being thwarted.

In March, al-Qaida operational leader and mastermind of the 9/11 terrorist attacks, Khalid Sheikh Mohammed, was captured in Pakistan and turned over to US authorities.

In August, his associate—Riduan bin Isomuddin, or Hambali—was arrested in Thailand and also turned over to US authorities. Hambali is believed to have been largely responsible for the terrorist attacks in Bali that killed more than 200 people.

Information gained from captured enemy combatants and imprisoned terrorist suspects continues to be exploited effectively around the world.

In January 2003, President Bush announced the creation of the Terrorist Threat Integration Center, which began operations last May. The center analyzes threat-related information collected domestically and abroad to form a comprehensive threat picture and to ensure information sharing among US agencies.

In September, Attorney General John Ashcroft, Secretary of Homeland Security Tom Ridge, Secretary of State Colin Powell, FBI Director Robert Mueller, and Director of Central Intelligence George Tenet announced the creation of the Terrorist Screening Center to consolidate terrorist watch lists and provide 24/7 operational support for the thousands of federal screeners across the country and around the world.

#### Financial

The world community is waging an unprecedented campaign to disrupt the flow of money to terrorist networks and cripple their ability to operate on a global scale. The United States is working closely with other governments and international institutions to block terrorist assets overseas, take preventive measures to keep assets out of terrorist hands, and offer training and assistance to governments that seek to improve their institutional ability to carry out anti-money laundering strategies.

Virtually every country in the world has expressed support for the war on terrorist financing: 173 nations have issued orders to freeze terrorist assets, more than 100 countries have introduced new legislation to fight terrorist financing, and 84 countries have established financial intelligence units to share information.

The 31-member Financial Action Task Force (FATF), the world's standard setter for fighting money laundering, has adopted recommendations for countries that seek to protect their financial systems from terrorist financiers. More than 90 non-FATF countries and jurisdictions have already submitted self-assessment reports to FATF on their compliance with these recommendations.

Some 350 terrorist entities and individuals have been designated under Executive Order 13224, signed by President Bush on 23 September 2001, which freezes the assets of terrorists and their supporters and authorizes the government to identify, designate, and freeze the US-based assets of those who offer financial support to terrorist groups.

The Department of State's Counterterrorism Finance Unit and the interagency Terrorist Financing Working Group coordinate the delivery of technical assistance and training to governments around the world that seek to improve their ability to investigate, identify, and interdict the flow of money to terrorist groups. The United States has blocked some \$36 million in assets of the Taliban, al-Qaida, and other terrorist entities and supporters; approximately \$26 million of this has been turned over to the Government of Afghanistan. Other nations have blocked more than \$100 million in terrorist assets.

#### Military

In Iraq and Afghanistan, military force is being brought to bear against terrorists with real success.

The capture of Saddam Hussein in December 2003 was a major defeat for the thugs and terrorists who supported him. Through Operation Iraqi Freedom, the United States and its Coalition partners defeated the Saddam regime, effectively neutralizing a state sponsor of terrorism and removing a government that had used weapons of mass destruction against its own people. Iraq could no longer be used as a sanctuary by the network run by Abu Musab al-Zarqawi, whose relationships with senior al-Qaida leaders helped establish a poison-and-explosives training camp in northeastern Iraq.

During Operation Enduring Freedom, the United States has built a worldwide Coalition that dismantled the oppressive Taliban regime in Afghanistan and denied al-Qaida a safehaven. The Coalition remains engaged there.

(Most of the attacks that have occurred during Operation Iraqi Freedom and Operation Enduring Freedom do not meet the longstanding US definition of international terrorism because they were directed at combatants, that is, American and Coalition forces on duty. Attacks against civilians and against military personnel, who at the time of the incident were unarmed and/or not on duty, are judged as terrorist attacks.)

#### Conclusion

We have made significant progress in the two and one-half years since the global war on terrorism began. But the ultimate success of this global counterterrorism campaign will hinge, in large part, on two factors: sustained international political will and effective capacity building.

First, we must sustain and enhance the political will of states to fight terrorism. The key to maintaining a coalition is underscoring to its members every day that the fight is not over and that sustained effort is clearly in their long-term interests. We have made tremendous progress on that score.

I would cite Saudi Arabia as an excellent example of a nation increasingly focusing its political will to fight terrorism. Saudi Arabia has launched an aggressive, comprehensive, and unprecedented campaign to hunt down terrorists, uncover their plots, and cut off their sources of funding. The horrific bombings in Riyadh in May and November served to strengthen Saudi resolve, hasten existing counterterrorism efforts, and open new avenues of cooperation. I have made numerous trips to the Kingdom during the past year and met with the highest levels of the Saudi Government, and I have been greatly impressed with the strides they have made and their seriousness of purpose. Second, we need to enhance the capacity of all states to fight terrorism. The United States cannot by itself investigate every lead, arrest every suspect, gather and analyze all the intelligence, effectively sanction every sponsor of terrorism, prevent the proliferation of weapons of mass destruction, or find and fight every terrorist cell.

I would cite Malaysia as a nation that is helping others increase their counterterrorism capacities while also increasing its own. Malaysia opened the Southeast Asia Regional Center for Counterterrorism in August. Participants from 15 nations from South and Southeast Asia received US-provided training at the center in ways to cut off sources of terrorist financing. Malaysia is a key partner in the war on terrorism, and its role in creating a regional center for building counterterrorism capacity and sharing information about terrorism in Asia is most welcome.

The United States shares that goal of assisting governments to become full and self-sustaining partners in the global fight against terrorism.

This fight will be of uncertain duration, but additional deadly attacks are certain.

As Secretary Powell reminded us on the second anniversary of the September 11 attacks: "Led by the United States, nations all around the globe have come together in an historic effort to wipe terrorism from the face of the Earth. Faithful friends and former foes alike have united against terror, and we are bringing every tool of statecraft to bear against it—military, intelligence, law enforcement, financial, and most certainly diplomatic."

# **US Policy**

President Bush has laid out the scope of the war on terrorism. Four enduring policy principles guide our counterterrorism strategy:

# First, make no concessions to terrorists and strike no deals.

The US Government will make no concessions to individuals or groups holding official or private US citizens hostage. The United States will use every appropriate resource to gain the safe return of US citizens who are held hostage. At the same time, it is US Government policy to deny hostage takers the benefits of ransom, prisoner releases, policy changes, or other acts of concession.

#### Second, bring terrorists to justice for their crimes.

The United States will track terrorists who attack

Americans, no matter how long it takes.

#### Third, isolate and apply pressure on states that sponsor terrorism to force them to change their behavior.

There are seven countries that have been designated state sponsors of terrorism: Cuba, Iran, Iraq, Libya, North Korea, Sudan, and Syria. (Although Iraq remains a designated state sponsor, sanctions against Iraq have been suspended. Iraq's name can be removed from the list once it has a government in place that pledges not to support acts of terrorism.)

# Fourth, bolster the counterterrorist capabilities of those countries that work with the United States and require assistance.

Under the Antiterrorism Assistance program, the United States provides training and related assistance to law enforcement and security services of selected friendly foreign governments. Courses cover such areas as airport security, bomb detection, hostage rescue, and crisis management. A recent component of the training targets the financial underpinnings of terrorists and criminal money launderers. Counterterrorist training and technical assistance teams are working with countries to jointly identify vulnerabilities, enhance capacities, and provide targeted assistance to address the problem of terrorist financing. At the same time, special investigative teams are working with countries to identify and then dry up money used to support terrorism. We are also developing workshops to assist countries in drafting strong laws against terrorism, including terrorist financing. During the past 20 years, we have trained more than 36,000 officials from 142 countries in various aspects of counterterrorism.

A broad range of counterterrorism training resources from other US Government agencies, including military training by the Department of Defense, is being brought to bear to bolster international capabilities. We will work with the world community and seek assistance from other partner nations as well.

Our Terrorism Interdiction Program helps friendly countries stop terrorists from freely crossing international borders.

Our Rewards for Justice program offers rewards of up to \$5 million for information that prevents or favorably resolves acts of international terrorism against US persons or property worldwide. Secretary Powell has authorized a reward of up to \$25 million for information leading to the capture of Usama Bin Ladin and other key al-Qaida leaders.

#### Note

Adverse mention in this report of individual members of any political, social, ethnic, religious, or national group is not meant to imply that all members of that group are terrorists. Indeed, terrorists represent a small minority of dedicated, often fanatical, individuals in most such groups. It is those small groups—and their actions—that are the subject of this report.

Furthermore, terrorist acts are part of a larger phenomenon of politically inspired violence, and at times the line between the two can become difficult to draw. To relate terrorist events to the larger context, and to give a feel for the conflicts that spawn violence, this report will discuss terrorist acts as well as other violent incidents that are not necessarily international terrorism.

#### Legislative Requirements

This report is submitted in compliance with Title 22 of the United States Code, Section 2656f(a), which requires the Department of State to provide Congress a full and complete annual report on terrorism for those countries and groups meeting the criteria of Section (a)(1) and (2) of the Act. As required by legislation, the report includes detailed assessments of foreign countries where significant terrorist acts occurred and countries about which Congress was notified during the preceding five years pursuant to Section 6(j) of the Export Administration Act of 1979 (the so-called terrorist-list countries that have repeatedly provided state support for international terrorism). In addition, the report includes all relevant information about the previous year's activities of individuals, terrorist organizations, or umbrella groups known to be responsible for the kidnapping or death of any US citizen during the preceding five years and groups known to be financed by state sponsors of terrorism.

In 1996, Congress amended the reporting requirements contained in the above-referenced law. The amended law requires the Department of State to report on the extent to which other countries cooperate with the United States in apprehending, convicting, and punishing terrorists responsible for attacking US citizens or interests. The law also requires that this report describe the extent to which foreign governments are cooperating, or have cooperated during the previous five years, in preventing future acts of terrorism. As permitted in the amended legislation, the Department is submitting such information to Congress in a classified annex to this unclassified report.

# **UN Role in Fighting Terrorism**

The United Nations continues to provide focus and energy to the international community in its collective fight against terrorism. In 2003:

- The Security Council adopted four resolutions directly related to terrorism. Resolution 1456, drafted by the Foreign Ministers of the Security Council in January, reinforced the Council's commitment to combating terrorism and Resolution 1455 strengthened the mandate of the 1267 Sanctions Committee (see below). Resolutions 1465 and 1516 condemned specific acts of terrorism in Bogota, Colombia, and in Istanbul, Turkey.
- The **Counter Terrorism Committee (CTC)**, established by Security Council resolution 1373 after September 11, made progress toward its ambitious goal of raising the level of performance of the governments of all 191 member states in the fight against terrorism. Since the CTC's inception, all 191 members have interacted with the CTC, and many have taken positive steps as a result, such as acceding to the 12 international terrorism conventions or revising their own laws to better fight terrorism. As a force multiplier, the CTC has been successful in involving international, regional, and subregional organizations in the fight against terrorism.
- The **1267 Sanctions Committee**, also established by the Security Council, maintains a list of individuals and entities associated with al-Qaida, Taliban, and/or Usama Bin Ladin subject to international sanctions—asset freezes, travel bans, and arms embargoes that member states are obligated to implement. The Committee list contains nearly 400 names, including some of the most notorious

al-Qaida–related individuals and groups. An estimated \$136 million in assets has been frozen by member states.

- The General Assembly negotiated and adopted an antiterrorism resolution, 58/81, and continued work on the negotiation of a Comprehensive Convention on International Terrorism and Nuclear Terrorism.
- Secretary General Kofi Annan continues to effectively use the bully pulpit to condemn terrorism. In a speech on 22 September, he said, "Terrorism is a global threat, and it can never be justified. No one has the right to kill innocent civilians. On the contrary, the use of terrorism to pursue any cause—even a worthy one—can only defile that cause, and thereby damage it."
- UN Secretariat staff of the Terrorism Prevention Branch in Vienna, Austria, continued to help countries build the legal framework necessary to ratify and implement the 12 international counterterrorism conventions.

UN Specialized Agencies are also involved in the fight against terrorism. For example, the International Maritime Organization and the International Civil Aviation Organization engaged in security-related activities designed to make it harder for terrorists to operate in the commercial shipping and aviation arenas. The International Atomic Energy Agency conducted missions that enhanced the controls on radioactive materials.

#### Definitions

No one definition of terrorism has gained universal acceptance. For the purposes of this report, however, we have chosen the definition of terrorism contained in Title 22 of the United States Code, Section 2656f(d). That statute contains the following definitions:

The term terrorism means premeditated, politically motivated violence perpetrated against noncombatant<sup>1</sup> targets by subnational groups or clandestine agents, usually intended to influence an audience.

The term international terrorism means terrorism involving citizens or the territory of more than one country.

The term terrorist group means any group practicing, or that has significant subgroups that practice, international terrorism.

The US Government has employed this definition of terrorism for statistical and analytical purposes since 1983.

Domestic terrorism is probably a more widespread phenomenon than international terrorism. Because international terrorism has a direct impact on US interests, it is the primary focus of this report. However, the report also describes, but does not provide statistics on, significant developments in domestic terrorism.

<sup>&</sup>lt;sup>1</sup> For purposes of this definition, the term noncombatant is interpreted to include, in addition to civilians, military personnel who at the time of the incident are unarmed and/or not on duty. For example, in past reports we have listed as terrorist incidents the murders of the following US military personnel: Col. James Rowe, killed in Manila in April 1989; Capt. William Nordeen, US defense attache killed in Athens in June 1988; the two servicemen killed in the Labelle discotheque bombing in West Berlin in April 1986; and the four off-duty US Embassy Marine guards killed in a cafe in El Salvador in June 1985. We also consider as acts of terrorism attacks on military installations or on armed military personnel when a state of military hostilities does not exist at the site, such as bombings against US bases in Europe, the Philippines, or elsewhere.

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# Patterns of Global Terrorism 2003

## The Year in Review

There were 190 acts of international terrorism in 2003, a slight decrease from the 198 attacks that occurred in 2002, and a drop of 45 percent from the level in 2001 of 346 attacks. The figure in 2003 represents the lowest annual total of international terrorist attacks since 1969.

A total of 307 persons were killed in the attacks of 2003, far fewer than the 725 killed during 2002. A total of 1,593 persons were wounded in the attacks that occurred in 2003, down from 2,013 persons wounded the year before.

In 2003, the highest number of attacks (70) and the highest casualty count (159 persons dead and 951 wounded) occurred in Asia.

There were 82 anti-US attacks in 2003, which is up slightly from the 77 attacks the previous year, and represents a 62-percent decrease from the 219 attacks recorded in 2001.

Thirty-five American citizens died in 15 international terrorist attacks in 2003:

- Michael Rene Pouliot was killed on 21 January in Kuwait when a gunman fired at his vehicle that had halted at a stoplight.
- Thomas Janis was murdered by Revolutionary Armed Forces of Colombia terrorists on 13 February in Colombia. Mr. Janis was the pilot of a plane owned by Southern Command that crashed in the jungle. He and a Colombian army officer were wounded in the crash and shot when the terrorists discovered them. Three American passengers on the plane—Keith Stansell, Marc D. Gonsalves, and Thomas R. Howes—were kidnapped and are still being held hostage.
- William Hyde was killed on 4 March in Davao, Philippines, when a bomb hidden in a backpack exploded in a crowded airline terminal. Twenty other persons died, and 146 were wounded.

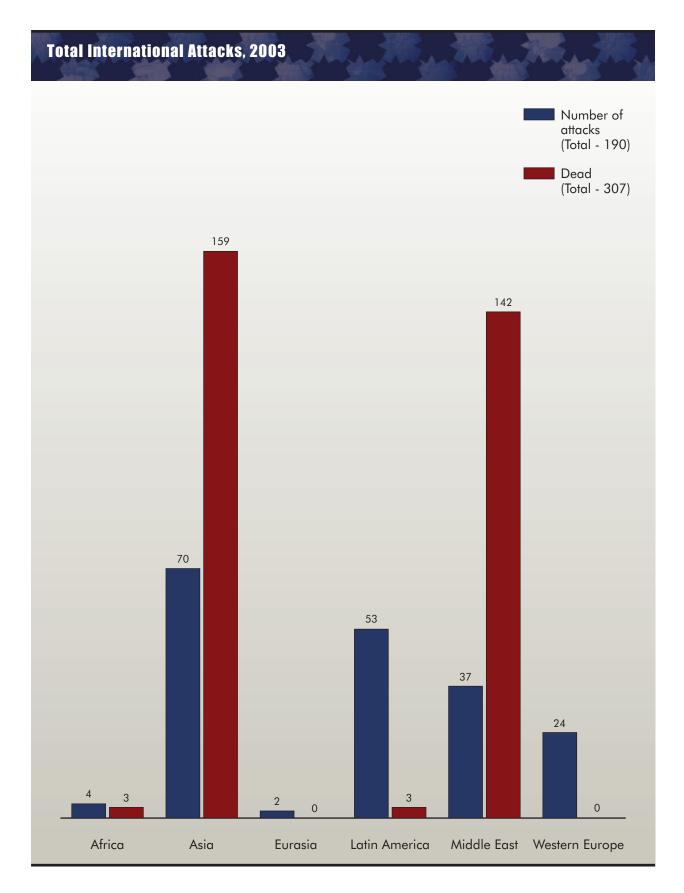
The Moro Islamic Liberation Front (MILF) denies any connection to the suspected bomber who claimed he was an MILF member.

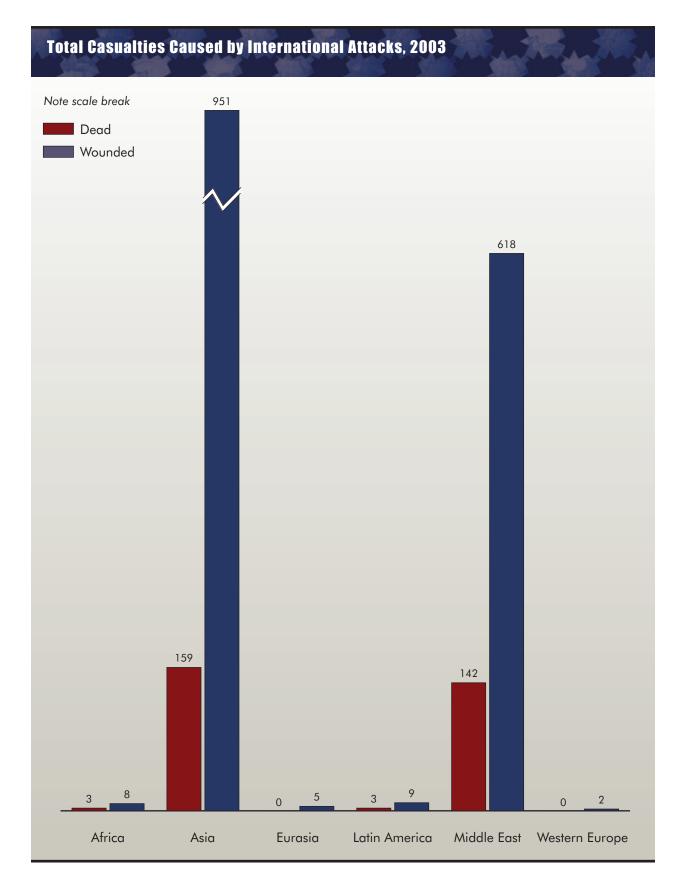
- Abigail Elizabeth Litle was killed on 5 March when a suicide bomber boarded a bus in Haifa, Israel, and detonated an explosive device.
- Rabbi Elnatan Eli Horowitz and his wife Debra Ruth Horowitz were killed on 7 March when a Palestinian gunman opened fire on them as they were eating dinner in the settlement of Kiryat Arba.
- The deadliest anti-US attack occurred in Riyadh, Saudi Arabia, on 12 May when suicide bombers in boobytrapped cars filled with explosives drove into the Vinnell Jadewel and Al-Hamra housing compounds, killing nine US citizens. Killed at the Vinnell compound were: Obaidah Yusuf Abdullah, Todd Michael Blair, Jason Eric Bentley, James Lee Carpenter II, Herman Diaz, Alex Jackson, Quincy Lee Knox, and Clifford J. Lawson. Mohammed Atef Al Kayyaly was killed at the Al-Hamra compound.
- Alan Beer and Bertin Joseph Tita were killed on 11 June in a bus bombing near Klal Center on Jaffa Road near Jerusalem.
- Howard Craig Goldstein was killed in a shooting attack near the West Bank settlement of Ofra on 20 June.
- Fred Bryant, a civilian contractor, was killed on 5 August in Tikrit, Iraq, when his car ran over an improvised explosive device.
- Three Americans were among the victims of a deadly truck bombing of the UN headquarters in Baghdad's Canal Hotel on 19 August. They were Arthur Helton, Richard Hooper, and Martha Teas. UN Special Representative Sergio Vieira de Mello was also among the 23 fatalities.

- Five Americans were killed in Jerusalem on 19 August when a suicide bomber riding on a bus detonated explosives attached to his body. They were Goldy Zarkowsky, Eli Zarkowsky, Mordechai Reinitz, Yessucher Dov Reinitz, and Tehilla Nathansen. Fifteen other persons were killed and 140 wounded in the attack.
- Dr. David Applebaum and his daughter Naava Applebaum were killed on 9 September in a bombing at the Cafe Hillel in Jerusalem.
- Three Americans were killed on 15 October in Gaza Strip as their US Embassy Tel Aviv motorcade was struck by an apparent roadside blast. They were John Branchizio, Mark T. Parson, and John Martin Linde, Jr. All three were security contractors.
- Lt. Col. Charles H. Buehring was killed on 26 October in Baghdad during a rocket-propelled grenade attack on the Al-Rasheed Hotel. Deputy Secretary of Defense Paul D. Wolfowitz was staying at the hotel at the time of the attack.
- Two Americans, William Carlson and Christopher Glenn Mueller, were killed in an ambush by armed militants in Shkin, Afghanistan, on 27 October. Both were US Government contract workers.

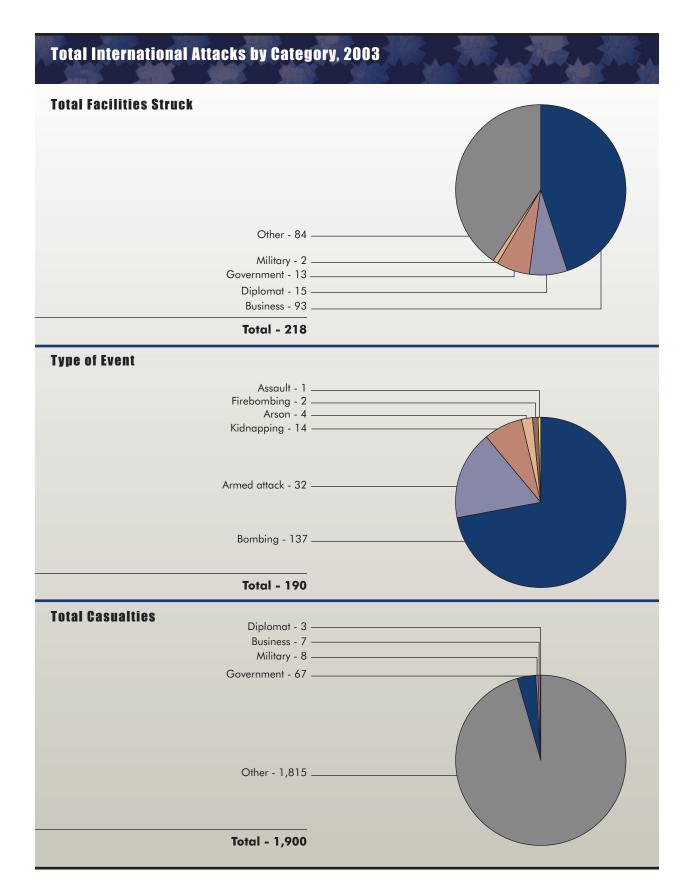
#### Note

Most of the attacks that have occurred during Operation Iraqi Freedom and Operation Enduring Freedom do not meet the longstanding US definition of international terrorism because they were directed at combatants, that is, US and Coalition forces on duty. Attacks against noncombatants, that is, civilians and military personnel who at the time of the incident were unarmed and/or not on duty, are judged as terrorist attacks.





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#### **Eurasia Overview**

Central Asia, which for years had suffered attacks from Afghanistan-based guerilla and terrorist groups, saw no mass-casualty terrorist attacks in 2003. The operations of the Islamic Movement of Uzbekistan (IMU), a group on the US Foreign Terrorist Organization list that seeks to overthrow the Government of Uzbekistan and create an Islamic state, were seriously disrupted when some of its leaders and many of its members were killed in Afghanistan fighting with the Taliban against Coalition forces in 2001 and 2002. The IMU has been incapable of significant military operations since the beginning of Operation Enduring Freedom (OEF), and, with the help of outside training and financing, has switched primarily to terrorism. Law enforcement and counterterrorism actions by Kazakhstan, Kyrgyzstan, Tajikistan, and Uzbekistan disrupted IMU operations, led to arrests and prosecutions, and prevented planned attacks on US interests.

Russia, however, continued to be the target of terrorist attacks in 2003 carried out by Chechen terror groups that have adopted suicide/homicide bombing techniques, including the use of young women as bombers. The three largest such attacks resulted in more than 40 deaths each. In addition, venues in Moscow were attacked, including Red Square and a rock concert six miles from the Kremlin. The Moscow attacks killed 22 and injured several dozen as the perpetrators sought to sow terror in the capital.

States in the region continued to provide overflight and temporary basing rights; share lawenforcement and intelligence information; and identify, monitor, and apprehend al-Qaida members and other terrorists. Countries in the region also took diplomatic and political steps to contribute to the international struggle against terrorism, such as becoming party to some or all of the 12 United Nations international conventions and protocols relating to terrorism.

Enhancing regional counterterrorism cooperation has been a priority for the United States. Toward that end, the US Department of State's Coordinator for Counterterrorism, working closely with the Bureau of European and Eurasian Affairs, hosted the Fifth Counterterrorism Conference for Eurasian states in Vienna, Austria, in June 2003. Participants included most of the countries of Eurasia, Turkey, and the Organization for Security and Cooperation in Europe (OSCE). Delegations consisted of officials from the ministries of Foreign Affairs, Health, Defense, and Interior and the intelligence services. The conference consisted of a tabletop exercise based on a bioterrorism incident (the intentional release of pneumonic plague at a major international soccer match). Exercise groups concentrated on the broad range of public health, law enforcement, political-military, socio-economic, and human rights issues, emphasizing the need for interdisciplinary communication, cooperation, and advance planning. The basic structure of the conference provided participants an opportunity to describe and identify components of their national programs to respond to a bioterrorism attack and make recommendations to their head of state to deal with the situation presented in the exercise scenario.

The United States also participated in the OSCE's first Annual Security Review Conference in June 2003, bringing in Ambassador Cofer Black as a keynote speaker. Also in the context of the OSCE, the United States led the drive to adopt a Ministerial decision committing OSCEparticipating states to adopt International Civil Aviation Organization travel document standards by December 2005 or as soon as technologically and financially feasible.

#### Armenia

Armenia was a full and active participant in the global Coalition against terrorism in 2003 and is in the process of strengthening its domestic antiterror legislation. Armenian officials, including the president, issued repeated statements condemning terrorism and supporting the United States and the global Coalition against terrorism. Armenia provides no support for international terrorism or for any international terrorist group and has made no statements in support of terrorism or of a terrorismsupporting country. Armenia maintains diplomatic and economic relations with two countries on the US State Sponsors of Terrorism List—Iran and Syria. Iran and Syria have large ethnic Armenian populations.

Armenia was very cautious in public statements regarding the war with Iraq, due primarily to a substantial ethnic Armenian population in that country, but has since volunteered military units for postwar reconstruction. The Government also offered engineering and medical forces to stability operations in Iraq.

There were no actions before the Armenian judicial system in 2003 regarding international terrorism or acts of terror against US citizens or interests nor were there any new actions initiated regarding domestic terrorism. A new Armenian criminal law more clearly defining terrorist acts replaced Soviet-era legislation in 2003. Other legislation on terrorism and terrorist finance currently pending in the National Assembly should strengthen the ability of the Government to prosecute terroristrelated offenses. Five participants in the terrorist attack against the Armenian Parliament that killed Prime Minister Vazgen Sargsian, Speaker Karen Demirchian, and six other Government officials on 27 October 1999 were sentenced to life imprisonment in December 2003. They will be denied amnesty under a new law signed by President Robert Kocharyan on 26 November.

The Armenian National Assembly is also considering laws establishing an intergovernmental antiterrorism center and combating terrorist financing and money laundering. The Government strongly supports the legislation. The antiterrorism center will serve as a central government body to develop a national antiterror strategy and to coordinate the antiterrorism efforts of government ministries. The National Assembly also passed an export-control law in October 2003, which could assist efforts to monitor the export of dual-use goods. The Armenian Central Bank has acted under the authority of the new criminal code to freeze the assets of designated terrorist entities.

The Armenian Government did not extradite or request the extradition of any suspected terrorists during the year. Armenia does not have mutual legal assistance treaties with most nations, including the United States, although criminal suspects have been sent to the United States for trial on a case-by-case basis.

Armenia is a party to six of the 12 international conventions and protocols relating to terrorism and has signed a seventh.

#### Azerbaijan

Cooperation between Azerbaijan and the United States on counterterrorism is longstanding and has intensified since the September 11 attacks. Azerbaijan has turned over approximately 32 foreign citizens with suspected ties to terrorists, including eight to Egypt and three to Saudi Arabia, and has aggressively prosecuted members of suspected terrorist groups. It has also joined 10 European conventions on combating terrorism, and President Heydar Aliyev instructed his Government to implement UN Security Council Resolutions 1368, 1373, and 1377.

In August 2003, 150 Azerbaijani soldiers joined the peacekeeping contingent in Iraq. A platoon of Azerbaijani soldiers has been working with the Turkish peacekeeping contingent in Afghanistan since November 2002. Azerbaijan maintains diplomatic relations with Iran, which is on the US State Sponsors of Terrorism List.

During the past two years, the Azerbaijan Government has stepped up its effort to combat terrorist financing, including distribution of lists of suspected terrorist groups and individuals to local banks. In May 2003, the Government created an interministerial task force on money laundering and financial crimes, which will develop a government-wide strategy to combat financial crimes, including the financing of terrorism. It will also establish a financial intelligence unit. In January 2003, Azerbaijan revoked the registration of the Benevolence International Foundation, a designated financier of terrorism, after having frozen the organization's bank accounts. The Justice Ministry also revoked the registration of two other Islamic charities-the Kuwait Fund for the Sick and the Qatar Humanitarian Organizationfor activities against the national interests of Azerbaijan.

The government also approved changes to the criminal code that increased the maximum penalty for acts of terrorism from 15 years to life imprisonment and added a provision making the financing of terrorist activities a crime under Azerbaijani law. Azerbaijan has deported numerous terrorists and persons suspected of having ties to terrorists and closed three Islamic organizations that were suspected of supporting terrorist groups. Members of Jayshullah, an indigenous terrorist group, who were arrested in 2000 and tried in 2001 for plotting to attack the US Embassy in Baku, remain in prison.

While Azerbaijan has served as a route for international mujahidin with ties to terrorist organizations seeking to move men, money, and materiel throughout the Caucasus, it has had some success in reducing their presence and hampering their activities. In May 2002, the Government convicted seven Azerbaijani citizens who, intending to fight in Chechnya, received military training in the Pankisi Gorge in Georgia. Four received suspended sentences, and the others were sentenced to four-to-five years in prison. Throughout 2003, Azerbaijan made successful and significant efforts to prevent international terrorists from transiting Azerbaijani territory.

Azerbaijan is a party to eight of the 12 international conventions and protocols relating to terrorism.

#### Georgia

The Georgian Government remained deeply committed to combating international and domestic terrorism and has consistently and publicly condemned acts of terror. Georgia has not engaged in any form of support for international terrorism, terrorists, or terrorist groups and has not made any public statement in support of any terroristsupporting country. The Government frequently expresses full support for the global war on terror and expresses sympathy and support to those individuals and countries victimized by terrorist attacks. Georgia maintains diplomatic relations with Iran, which is on the US State Sponsors of Terrorism List.

Although Georgia prosecuted no acts of international or domestic terrorism in 2003, the Georgian Government is fully committed to prosecuting individuals who engage in terrorist activities. In 2003, Georgia extradited several Chechen fighters arrested in Georgia to Russia. Throughout 2003, the Georgian Government took significant strides to support US-led efforts in the war against terrorism. Specifically, the Government demonstrated its willingness to provide the United States with information related to possible terrorist activities in Georgia. In support of Georgia's counterterrorism efforts, the United States continued to fully fund and support the Georgia Train and Equip Program (GTEP). GTEP supports the training of four Georgian army battalions and a mechanized company, plus training in tactics for operations against terrorists for smaller numbers of Interior Ministry troops and border guards. Georgia is still used to a limited degree as a terrorist transit state, although much less so since the Georgian crackdown on the Pankisi Gorge in late 2002.

In August 2003, the Georgian Government sent 70 military personnel for a six-month deployment to Iraq in support of Coalition operations. In February 2004, 200 GTEP-trained servicemen will replace these personnel. Georgian law-enforcement and security authorities continued to maintain a presence in the Pankisi Gorge throughout 2003.

Georgia is a party to six of the 12 international conventions and protocols relating to terrorism.

# Kazakhstan

The Government of Kazakhstan has been publicly outspoken in support for the fight against terrorism and categorically denounces acts of terrorism. Kazakhstan is a member of the Shanghai Cooperation Organization along with China, Russia, Tajikistan, Uzbekistan, and Kyrgystan. Kazakhstan maintains diplomatic relations with Cuba, North Korea, Libya, the Palestinian Authority, Sudan, and Iran.

Under the terms of a Memorandum of Understanding of 2002, Kazakhstan allows Coalition forces the use of Almaty International Airport for emergency flight diversion in support of OEF. Since December 2001, Kazakhstan has also allowed more than 1,100 overflights in support of OEF at no cost. In the summer of 2003, Kazakhstan sent a 27-member military engineering and ordnance-disposal contingent to Iraq. In 2003, representatives of Kazakhstan

#### Russia

Russia pursued several major domestic and global counterterrorism initiatives in 2003, sustaining its key role in the global war on terrorism. Russian political, legislative, and law enforcement efforts supported international cooperative efforts and a number of successful domestic terrorist prosecutions. Russian attitudes toward terrorism, however, continue to be influenced by the ongoing war in Chechnya. Local insurgents in the North Caucasus remained the greatest terrorist threat to Russia and were responsible for the murder of hundreds of Russian citizens, civilians as well as military. There is evidence of a foreign terrorist presence in Chechnya, although much of the actual terrorist activity there is homegrown and linked to the Chechen separatist movement.

Russia passed several new antiterrorism laws, began implementing previously passed legislation, and facilitated effective interdiction of terrorist finance flows by becoming a full member of the Financial Action Task Force (FATF). In February, the Russian Supreme Court issued an official Government list of 15 terrorist organizations, the first of its kind in Russia and an important step toward implementation of counterterrorism statutes. Following the promulgation of the list, the 15 organizations were prohibited from engaging in any financial activities.

Some proposed Russian counterterrorism legislation has stirred controversy. Duma-drafted amendments to the 1991 "Law on Mass Media," designed to restrict the dissemination of information that could be useful to terrorists, were vetoed by President Putin in November 2002 following criticisms that they unduly restricted freedom of the press. A long-promised redrafting of the media law, prompted by Kremlin criticism of the role played by some media outlets during the Dubrovka Theater hostage crisis of October 2002, has yet to occur.

Examples of noteworthy law enforcement and judicial actions undertaken by Russia in 2003 include:

• Zaurbek Talkhigov was sentenced to eight and a half years incarceration in June for tipping off terrorists about police attempts to rescue hostages during the siege of the Dubrovka Theater in 2002.



Grandmother and sister of Yelena Kosenko, a victim of a suicide terrorist attack at a rock concert outside Moscow on 5 July 2003, cry while holding her photograph during her funeral.

- Failed suicide bomber Zarema Muzhikhoyeva was arrested after attempting to detonate a bomb in a Moscow cafe. An explosives ordnance disposal officer was killed trying to disarm the explosives she had been carrying.
- Ayyub Katayev and Magomed Gakayev were convicted of banditry and possession of illegal weapons in connection with their participation in a terrorist attack in January 2001 on a Doctors Without Borders convoy in Chechnya. The two were also charged with kidnapping US citizen Kenneth Gluck, the head of Doctors Without Borders, but were later acquitted.
- Sergei Chochiyev was convicted and sentenced to 15 years incarceration in October for kidnapping a United Nations aid worker in 1998 on behalf of Chechen insurgents.

Russia's international efforts have focused on building multilateral support for counterterrorist actions and strengthening the international legal basis for such cooperation.

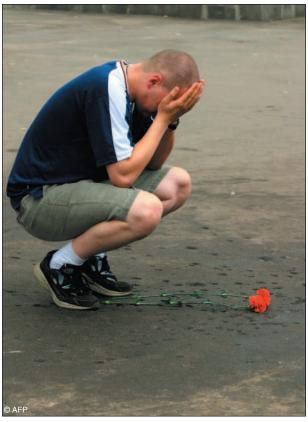
At the United Nations, Russia cosponsored a draft General Assembly resolution on human rights and terrorism in November 2003. Russia also submitted the names of Chechen rebels Zelimkhan Yandarbiyev and Shamil Basayev, in June and August respectively, for inclusion on the UNSC resolution 1267 Sanctions Committee list of designated terrorists for their links to al-Qaida. The United States joined Russia in submitting Basayev's name to the sanctions committee, and Secretary Powell designated both as foreign terrorists under Executive Order 13224.

After Secretary of State Powell designated The Islamic International Brigade, the Special Purpose Islamic Regiment, and the Riyadus-Salikhin Reconnaissance and Sabotage Battalion of Chechen Martyrs as terrorist organizations in February 2003, the five permanent members of the UN Security Council, along with Spain and Germany, jointly submitted the names of the three Chechen groups to the 1267 Sanctions Committee—the first time that the permament members made such a joint submission on a terrorist designation.

Russia used its leadership in the Commonwealth of Independent States (CIS) and the CSTO to push for expanded counterterrorist operations. It also sought the establishment of a counterterrorism center in Central Asia. Russia also worked through the SCO to support creation of a joint antiterrorism center in Tashkent in 2004.

Russian policymakers continue to believe that the NATO-Russia Council can play a role in counterterrorism cooperation and the prevention of the proliferation of weapons of mass destruction. Russia hosted the first-ever Moscow meeting of the NATO-Russia Council in May 2003, which focused on developing concrete joint antiterrorism training projects and operations.

Russia maintains diplomatic relations and historically good ties with all the states on the US State Sponsors of Terrorism List. For example, Russian Foreign Minister Igor Ivanov paid a working visit to Syria in July 2003, and Hassan Rohani, secretary of the Supreme National Security Council of Iran, visited Moscow in November 2003. Although Russia has never condoned Palestinian terrorist acts, Russian officials do not necessarily view all Palestinian actions as inherently terrorist in nature and sometimes argue that armed resistance is justified against an Israeli occupation of Palestinian territory. Nevertheless, the Government of Russia firmly opposes statesponsored terrorism and supports international initiatives to combat it. The Russian Government maintains that its relationships with states on the US terrorism list serve as a positive influence that has-or may have ---moderated or diminished these governments' support for terrorist groups.



A Russian man crouches near a carnation, mourning at the site where two female suicide bombers detonated a bomb at a rock festival outside Moscow, 5 July 2003, that killed 18 people and injured approximately 50 others.

Cooperative effort in the global war on terrorism remains a key pillar of Russia's strategic partnership with the United States. Regular meetings of the Working Group on Counterterrorism, cochaired by US Deputy Secretary of State Richard Armitage and Russian First Deputy Foreign Minister Vyacheslav Trubnikov, continue to facilitate counterterrorism cooperation between the two nations. The Working Group has encouraged expanded direct agencyto-agency contacts and specific antiterrorism projects. Russia has established similar bilateral working groups on terrorism with a number of other countries, including the United Kingdom, India, France, and Germany.

The Russian Federal Security Service (FSB) and the US Federal Bureau of Investigation (FBI) regularly exchanged operational counterterrorism information in 2003. Russian authorities provided the United States Department of Homeland Security and FBI with evidence leading to the prosecution of an individual in the United States for fundraising activities associated with terrorism. The FSB also assisted the FBI in several important international terrorism investigations during 2003. Unprecedented cooperation between the FBI and FSB was essential to the FBI's arrest in New Jersey in August 2003 of Hermant Lahkani for attempting to sell a shoulder-fired missile to an undercover operative posing as an al-Qaida terrorist. Lahkani was indicted on 18 December 2003.

A mutual legal assistance treaty is in force and has been used effectively in some cases.

According to the Russian General Procuracy, 90 percent of terrorist acts in Russia during 2003 were committed within Chechnya and its surrounding areas. Some were directed against military or internal security forces, while others targeted specific civilians. The terrorists' strategic use of women to conduct increasingly random, indiscriminate, and sensational suicide attacks emerged as a key development in 2003. Major terrorist acts perpetrated against Russia during 2003, in chronological order:

- 15 April: Sixteen civilians die when a bomb explodes on a bus near Khankala.
- 9 May: Victory Day bombing at the Dynamo Stadium in Groznyy, the Chechen capital, injures three.
- 12 May: Two women and a man detonated an explosive-laden truck inside an administrative complex in Znamenskoye in northern Chechnya, killing 60 and wounding more than 250.
- 14 May: Groznyy resident Larisa Musalayeva detonated an explosive belt at a crowded Muslim religious festival east of Groznyy, killing herself and 18 others and wounding 46, in a probable attempt to assassinate Chechen administrator Akhmad Kadyrov.
- 5 June: Samara resident Lidiya Khaldykhoroyeva detonated an explosive belt beside a bus filled with federal air force personnel near Mozdok, a major staging area for Russian troops serving in Chechnya, killing herself and 18 others.

- 20 June: A man and a woman detonated a truck bomb in the vicinity of an Internal Ministry building in Groznyy, killing themselves and wounding 36.
- 5 July: Twenty-year-old Kurchaloy resident Zulikhan Alikhadzhiyeva and a female accomplice each detonated explosive belts at a crowded rock concert in the Moscow suburbs, killing themselves and 16 others and wounding more than 50.
- 9 July: Twenty-three-year-old Bamut resident Zarema Muzhikhoyeva was apprehended after trying unsuccessfully to detonate an explosive within her handbag while seated at a table in the Mon cafe on Moscow's Tverskaya street.
- 1 August: A suicide truck bomber completely destroyed a military hospital in Mozdok near Chechnya, killing himself and 52 others and injuring more than 80.
- 3 September: Six people are killed in an explosion onboard a commuter train near the Northern Caucasus spa town of Pyatigorsk.
- 16 September: Two suicide bombers drive a truck laden with explosives into a government security services building near Chechnya, killing three and wounding 25.
- 5 December: A suicide bomber detonated a bomb on a morning commuter train near Yessentuki in the Stavropol region north of Chechnya, killing 44 and wounding more than 150.
- 9 December: A female suicide bomber detonated a bomb near Moscow's Red Square, killing herself, five others, and wounding 14. The woman and an accomplice had asked passersby for directions to the state Duma moments before the detonation.

Russia is a party to 11 of the 12 international conventions and protocols relating to terrorism. Ratification of the Convention on the Marking of Plastic Explosives for the Purpose of Detection is expected in 2004.

# Tajikistan

The Government of Tajikistan continues to be a staunch supporter of the United States in the global war on terrorism. Tajikistan does not support any terrorist groups or activities and allows its territory and air space to be used for counterterrorist actions. President Emomali Rahmonov reiterated Tajikistan's adamant opposition to terrorism and terrorist activities to the United Nations General Assembly in 2003.

On the national level, the Government continues to develop national counterterrorism legislation to supplement the Antiterrorist Law of the Republic of Tajikistan of 1999, the State Program on Strengthening the Fight against Terrorism of 2000, and the Tajik criminal code, which allows harsh punishments for acts of terrorism, including the death penalty. The Tajikistani Government closely monitors terrorist groups operating within its borders such as the Islamic Movement of Uzbekistan. In addition, Tajikistan has taken steps to combat terrorist financing by distributing lists of designated terrorist groups and individuals to local banks and other financial institutions.

On the international level, Tajikistan participates in antiterrorist initiatives advanced by the SCO and the CIS Antiterrorist Center. On 14 November 2003, Tajikistan and India created a bilateral counterterrorist working group and agreed to create an antiterrorist framework. In his address to the UN General Assembly in 2003, President Rahmonov focused on issues related to the struggle against international terrorism and ways to eradicate it. He expressed an interest in the role of narcotics trafficking in financing terrorism and called for establishing a global partnership for countering the dangers of drugs.

The United States currently provides technical aid to the antiterrorist units of the Tajikistani Government. With the assistance of the United States and other foreign countries, Tajikistan's law enforcement personnel receive training in such areas as crisis management, bomb detection, and postblast investigation. Tajikistan and Russia are joined in a bilateral effort that employs the Russian 201st Motorized Rifle Division and the Russian Border Guard Service in a counterterrorism role. Tajikistan has not had a domestic terrorist incident since 2001. The Tajikistani Government made no requests for extradition nor extradited any suspected terrorists in 2003.

Tajikistan is a party to eight and signatory to nine of the 12 international conventions and protocols relating to terrorism.

## Turkmenistan

The Government of Turkmenistan has been a member of the international Coalition against terrorism, taking action to seal its border with Afghanistan, identifying and freezing any financial assets used to support terrorism, and instituting new airport security measures. Turkmenistan is officially a neutral country and assists the Coalition in nonmilitary initiatives such as allowing the overflight of US aircraft and small "gas and go" operations in support of humanitarian relief missions in Afghanistan. The Government also participated in "Six plus Two" meetings on forming a new Afghan Government and in international donor meetings on Afghan reconstruction. Turkmen officials have made no statements in support of a terrorist-supporting country on a terrorism issue.

Turkmenistan courts carried out no prosecutions on charges of international terrorism in 2003. On 25 November 2002, an armed attack was carried out on President Niyazov's motorcade. This attack is considered by the Government to have been a case of domestic terrorism. Trials of those implicated in the plot were held in January and February 2003; international observers were not allowed to attend, and there were serious concerns about the due process accorded to defendants. All of those convicted for the attack received lengthy jail sentences.

There has been a significant change in the Government's attitude toward terrorism, specifically domestic terrorism, following the attack on President Niyazov. Measures adopted in the wake of the attack in November 2002 are ostensibly designed to "strengthen" Turkmenistan's security; however, in its implementation of the new strictures, the Government has further infringed on civil liberties and violated human rights. Turkmenistan is a party to nine of the 12 international conventions and protocols relating to terrorism.

# Ukraine

The fight against terrorism is a priority for the Government of Ukraine. The president, cabinet of ministers, and foreign ministry publicly condemned acts of international terrorism on several occasions. Ukraine supported both Operation Iraqi Freedom and Operation Enduring Freedom in 2003. Ukraine is one of the largest Coalition troop providers in Iraq. Kiev does, however, maintain trade relations with several countries listed by the United States as State Sponsors of Terrorism.

Ukraine supported the Coalition in Iraq by sending a 450-member Nuclear, Biological, and Chemical remediation unit to Kuwait; elements of this group later joined the current deployment to Iraq. A 1,650-member Ukrainian brigade is now serving in the Polish-led Multinational Division. Ukraine also grants overflight rights to support counterterrorist efforts in Afghanistan, allowing approximately 2,000 overflights in 2003. Air bases in Ukraine have also been identified for emergency use by the OEF Coalition.

Significant Ukrainian legislative developments during 2003 in the fight against terrorism included adoption by the Parliament of an omnibus "Law on Combating Terrorism," adoption of a new criminal code containing Article 258 that explicitly defines terrorism, and adoption of the "Program of National Antiterrorist Measures for 2003-2005." The Parliament also passed additional legislation, including amendments that bring the law on money laundering into line with FATF requirements.

In 2003, the Government reports that Ukrainian courts carried out no prosecutions on charges of international terrorism and prosecuted only two domestic cases in which terrorism charges were filed. Ukrainian law enforcement agencies exchanged information with the Anti-Terrorism Center of the CIS and law enforcement agencies of the United States, France, Israel, Turkey, Portugal, Germany, Malaysia, Czech Republic, Slovakia, Latvia, Lithuania, Russia, Kazakhstan, Azerbaijan, Belarus, and others. Although Article 25 of the Ukrainian constitution prohibits the extradition of Ukrainian citizens, the criminal code provides for extradition of foreigners and persons without citizenship who are not permanent residents of Ukraine. Ukrainian authorities deported several persons with suspected or alleged ties to terrorism in 2003, including several transient Chechens.

Control over the procedures for entry, departure, and stay in Ukraine for representatives of Islamic organizations and centers, including those from the Caucasus region, has been tightened. These measures include shortening the period of stay in Ukraine, expelling individuals from the country, and banning entry. The Interior Ministry is developing a database to document and register (including automated fingerprinting) persons detained for illegally crossing Ukraine's state border and/or staying illegally in Ukraine.

Pursuant to UN Security Council resolutions 1333, 1390, and 1455, Ukraine is taking measures to block the funds and other financial resources of Usama Bin Ladin and his supporters. Thus far, none have been identified. The Ministry of Finance is charged with collecting, processing, and analyzing financial transactions subject to obligatory financial monitoring. There have been problems with implementation of these provisions.

Ukraine is a full party to all 12 international conventions and protocols relating to terrorism.

# Uzbekistan

Uzbekistan was among the first states to support US efforts in the global war on terrorism. President Islom Karimov consistently stresses the importance of Uzbekistani counterterrorism cooperation in both public and private venues. Uzbekistan continues to host US military forces within its borders and views the US base at Karshi-Khanabad as fundamental to Uzbekistan's support for the war on terror and central to stability in Central Asia.

Uzbekistan has played an important role in multilateral regional efforts to combat terrorism. Uzbekistan has recently engaged with Kazakhstan and Kyrgyzstan on antiterrorist issues, especially those related to the IMU. In August 2003, Tashkent was designated as the location for a Shanghai Cooperation Organization Regional Anti-Terrorism Center. Uzbekistan publicly condemns state sponsors of terrorism, despite the presence of Iranian and North Korean diplomatic missions in Tashkent.

The Karimov regime is concerned with the threat posed by the IMU, presently operating primarily outside its borders. The Government of Kazakhstan recently extradited two IMU members to Uzbekistan.

Uzbekistan continues to make countering terrorism and antiregime threats a high priority. Tashkent mounted robust efforts in 2003 to limit the destabilizing effects of militant Islam by further securing its borders, identifying extremists, and conducting arrests of suspected radicals and terrorists. Uzbekistani prosecutors obtained more than 100 convictions in 2003 for actions that fell under the Uzbekistani criminal code for terrorist or extremist activity, as well as more than 600 other prosecutions under a less stringent Uzbekistani administrative code that, nevertheless, allows for detention of up to three years. The Government of Uzbekistan did not adopt any new antiterrorism laws in 2003. One high-profile prosecution is the recent sentencing of IMU member Azizbek Karimov, who admitted to planning attacks against the US Embassy in neighboring Kyrgyzstan.

Uzbekistan is signatory to all 12 international conventions and protocols relating to terrorism.

associate arrested by Belgian authorities in September 2001 for plotting against various targets, including an Antwerp synagogue, the Kleine Brogel military air base, and the US Embassy in Paris. Trabelsi was sentenced to 10 years in prison-the maximum permitted under Belgian law at the time of trial. Also sentenced was Tarek Maaroufi, a Tunisian-born Belgian national arrested in December 2001 for providing forged travel documents to the two assassins of Afghan Northern Alliance leader Ahmad Shah Massoud. Maaroufi was sentenced to six years in prison. Despite the absence of terrorism-specific legislation at the time of trial, the Belgian court was able to convict 18 of the other 21 defendants with sentences ranging from two to five years in jail.

In January 2003, Belgium enacted a bill granting law enforcement authorities the power to take "special investigative measures" such as wiretapping and infiltration for the investigation of terrorism and other serious crimes. In December 2003, the Belgian Parliament passed legislation implementing the EU's Framework Decision of June 2002 on combating terrorism, as well as the European Arrest Warrant. (The King was to sign the legislation into law in January 2004.) The legislation implementing the EU Framework Decision criminalized terrorism and financial contributions to those who commit terrorist acts. The European Arrest Warrant should streamline the process of arresting and extraditing terrorists within the EU.

Belgium has participated in the International Security Assistance Force (ISAF) in Afghanistan since early 2003; 250 Belgian troops under ISAF currently provide security at Kabul International Airport. Belgium sent 5.5 million euros of humanitarian aid to Afghanistan in 2003.

Belgium has signed 11 of the 12 international conventions and protocols relating to terrorism but has ratified only six. In December 2003, two more conventions appeared on the way to ratification in early 2004. The Belgian Senate approved a bill providing for ratification of the UN Convention on the Suppression of the Financing of Terrorism, and the lower house of Parliament—the Chamber of Deputies—was expected to pass it quickly as well. The Convention on the Punishment and Prevention of Crime against Internationally Protected Persons was presented to Parliament on 8 December. Its signature and ratification was also expected in early 2004.

#### **Bosnia and Herzegovina**

The Government of Bosnia and Herzegovina (BiH) has continued to condemn acts of international terrorism. Combating terrorism in BiH remains difficult because of the country's ethnic divisions and the lack of strong central institutions, such as a state-level intelligence agency and law-enforcement authorities with both executive powers and national jurisdiction. BiH also lacks established procedures for dealing with such issues as denaturalization, extradition, deportation, and preventive detention.

The Bosnian Government introduced measures to address some of the administrative and legal challenges it faces in combating terrorism. A state-level intelligence and security agency, as well as an internal security service with significant counterterrorism responsibilities, are planned for 2004. In 2002, the Parliament passed a law creating the State Information and Protection Agency whose mission includes combating terrorism, illegal trafficking, organized crime, and smuggling of weapons of mass destruction. To shore up this agency's authority and resources, an amended law will be submitted for Parliament's approval in 2004. Although BiH lacks a financial intelligence unit, comprehensive money-laundering and terrorist-financing laws, and legislation dealing with forfeiture of assets, this amended law is designed to address these weaknesses.

The BiH Government's commitment to the fight against terrorism and its decisive action in apprehending suspects and shutting down NGOs and bank accounts tied to terrorist organizations slowed with the change of government in October 2002, which brought nationalist parties to power. Moreover, foreign Islamic extremists, who entered Bosnia during the war in 1992-95, remain in the country. Nonetheless, the Federation Financial Police continued to shut down NGOs with terrorist links, and Federation banking authorities continued to freeze accounts of suspected terrorist supporters. In particular, the Government disrupted the operations of the Benevolence International Foundation (BIF), Al-Haramain Islamic Foundation (including its successor, Vazir), and the Global Relief Fund, which have direct links to al-Qaida and Usama Bin Ladin. Documents seized from the offices of the BIF link its leader directly to Usama Bin Ladin. BIF leader Enaam Arnaout, who—among other things—was charged in US courts with concealing his relationship to al-Qaida, received a 15-year prison sentence.

The Government's investigative proceedings into the role of six former Bosnian Federation officials suspected of operating a terrorist-training camp in BiH with Iran in the mid-1990s concluded at the end of 2003, and indictments—if issued—are expected in 2004.

Bosnia and Herzegovina is a party to 11 of the 12 international conventions and protocols relating to terrorism, ratifying five in 2003.

# Bulgaria

To aid in the fight against terrorist financing, the Government of Bulgaria enacted in February 2003 the Law on Measures Against the Financing of Terrorism, which links existing laws against terrorism with the financing of those crimes. The law was drafted in accordance with the Financial Action Task Force's Eight Special Recommendations Against the Financing of Terrorism. The Bulgarian Financial Intelligence Agency has full authority to obtain information without a court order, to share information freely with law-enforcement agencies, and to process and act on allegations of terrorist financing.

In the past year, Bulgarian Ministry of Interior and Customs training has begun to include nuclear, biological, and chemical detection and handling. Customs officers have begun using the TRACKER licensing system as their primary permit-screening tool.

In December 2003, Bulgaria joined the United Nations Convention Against Corruption. Sofia is a party to all 12 international conventions and protocols relating to terrorism.

# **Czech Republic**

The Czech Republic is a stalwart ally in the war against terror and is providing assistance both domestically and abroad. In support of Operation Iraqi Freedom, the Czechs posted a nuclearbiological-chemical (NBC) unit to Camp Doha and a military field hospital to Basra, where it treated more than 10,000 civilians and military personnel. Although both returned home at the end of 2003, a Czech Civilian-Military Cooperation Team, 80 military police, and 13 Czech experts serving in the Coalition Provisional Authority are still in the theater. Per commitments made in Madrid, the Czech Republic provided 10 experts to train Iraqi police in Jordan.

In Afghanistan, the Government of the Czech Republic provided its NBC unit and military hospital before sending them to Iraq. The Government is considering a deployment of up to 150 special forces troops to Afghanistan.

There were no cases of international terrorism within the Czech Republic in 2003, but Czech authorities addressed several domestic cases of extortion involving the use of explosives or poison. Neither bombs nor poison were ever found, but the Czech police made arrests and are prosecuting the cases appropriately.

The Czech Republic is a party to nine of 12 conventions and protocols relating to terrorism. Its main goal in combating terrorism is to ratify the UN Convention on the Suppression of Financing of Terrorism and the amendment of the Measures against Legalization of Proceeds of Criminal Activity. The latter is currently before Parliament.

# Denmark

Denmark has actively supported the global war on terrorism. In 2003, the Danish Government froze the assets of the Danish branch of al-Aqsa and arrested a Danish citizen originally from Morocco with alleged ties to al-Qaida and pressed stillpending weapons charges against him.

# **Middle East Overview**

The Middle East continued to be the region of greatest concern in the global war on terrorism. Major terrorist attacks occurred in Morocco, Saudi Arabia, Iraq, and Israel during 2003, highlighting the damage that terrorism can wreak on innocent people. Terrorist groups and their state sponsors continued terrorist activities and planning throughout 2003. Active groups included al-Qaida, Islamic Resistance Movement (HAMAS), Hizballah, Palestine Islamic Jihad (PIJ), Ansar al-Islam (AI), and the remnants of the Zargawi network, among others. Despite these discouraging indicators, significant counterterrorism cooperation continued on the part of almost all countries in the region. Furthermore, the regime of Iraqi tyrant Saddam Hussein was ousted from power by a US-led Coalition conducting Operation Iraqi Freedom, marking an important advance for the global war on terrorism.

Across the region, governments demonstrated the political will to tackle the threat of terrorism on their soil and lent their weight to bilateral and multilateral efforts to fight terror. Terrorist assets were targeted, as most Middle East governments froze al-Qaida financial assets pursuant to UN Security Council Resolutions 1373, 1267, 1333, 1390, and 1455. Many countries provided essential support to Coalition military activities in the liberation of Iraq and have continued vital support to ongoing operations in Afghanistan. Several countries signed or became parties to the international conventions and protocols relating to terrorism. Every country hosting an American diplomatic and/or military presence responded to US requests to provide enhanced security, particularly during Operation Iragi Freedom. The United States provided training throughout the region to augment the capacity of our allies in the fight against terrorism.

Saudi Arabia suffered two major, horrific terrorist attacks during 2003 and responded with an aggressive campaign against the al-Qaida network in the Kingdom. Saudi cooperation with the United States improved markedly in 2003, particularly in the sharing of threat information and well-publicized steps to combat terrorist financing. Using its unique position in the Muslim world, Saudi Arabia also initiated an ideological campaign against Islamist terrorist organizations with the objective of denying extremists the use of Islam to justify terrorism. The Saudi Government has also widely publicized a rewards program for the capture of the Kingdom's most-wanted terrorist suspects. Saudi security forces arrested more than 600 individuals on counterterrorism charges following the attacks on 12 May. In addition, Saudi and Yemeni officials have met to develop joint approaches to better secure their shared land border to check the influx of weapons into Saudi Arabia from Yemen.

There were no reported terrorist attacks against Western targets in Yemen in 2003. The Government of Yemen made a number of key al-Qaida–related arrests in 2003, but it raised concerns with its release of extremists without full disclosure of information and its inability to recapture escaped USS Cole suspects. The United States and Yemen continue joint counterterrorism training and cooperation, and there has been significant progress on standing up the Yemen Coast Guard.

The other states of the Arabian Peninsula also made important progress, particularly in locating and blocking terrorist finances, sharing information and intelligence on terrorists and terrorist groups, and strengthening law enforcement cooperation.

Morocco stepped-up its already robust counterterrorism actions following the tragic suicide bombings in Casablanca on 16 May. Taking swift action to identify the culprits, Moroccan authorities uncovered the involvement of several deadly terrorist groups and took decisive legal actions to address the threat. Egypt continued to be a leader in the counterterrorism fight and increased its dialogue with the United States on this issue. Algeria also remained at the forefront of regional counterterrorism cooperation, supporting Coalition efforts against al-Qaida while acting decisively against indigenous terror groups. Tunisia ratified the International Convention on the Suppression of the Financing of Terrorism in February 2003, making Tunisia a party to all 12 international conventions and protocols relating to terrorism.

Jordan took decisive legal steps against terror, indicting 11 individuals for the murder of USAID officer Laurence Foley, and also brought charges against possible al-Qaida and Ansar al-Islam members suspected of planning attacks against tourists and foreigners. Israel maintained its resolute stand against terrorism, weathering numerous casualties in terrorist attacks against civilians. Unfortunately, the Palestinian Authority (PA) continued to take insufficient steps to stop terrorist operations. Lebanon also remained problematic, as it continued to host numerous terrorist groups and refused to take actions against certain terrorist elements in the country.

Iran, Iraq, Libya, and Syria—which have been designated as state sponsors of terrorism—are discussed in the state sponsorship section of this report.

# Algeria

Algeria continued to be a proactive and aggressive regional leader in the global Coalition against terrorism. Algeria's support of US counterterrorism efforts on a case-by-case basis demonstrated its strong overall support of Coalition efforts against al-Qaida. In May 2003, Algerian security forces secured the release of 17 of the 32 European hostages kidnapped by a faction of the Salafist Group for Call and Combat (GSPC) in February and March. The GSPC is believed to be under the new leadership of Nabil Sahraoui (a.k.a. Abu Ibrahim Mustapha). On 11 September 2003, the GSPC issued a statement declaring allegiance to several jihadist causes and leaders, including al-Qaida and Usama Bin Ladin. Algerian law enforcement and security forces continued to pursue GSPC terrorist operatives, disrupting their activities and capturing or killing several of them. Algeria participated in a pan-Sahel regional counterterrorism seminar in Bamako, Mali, in October.

Algerian officials have stated that the number of active terrorists within the country has fallen from more than 25,000 in 1992 down to a few hundred today, due in large part to a series of successful offensives undertaken by Algerian security forces. Algeria has, in fact, made great strides toward eliminating terrorism in most parts of the country.

The Algerian Government has focused much of its counterterrorism efforts on the international level toward creating international consensus for an international convention against terrorism. This would include defining what constitutes an act of terror as distinct from an act of "national liberation." To this end, Algeria hosted a summit in September 2002 of the African Union (formerly the Organization of African Unity—OAU) aimed at ensuring the implementation of the OAU's 1999 Convention on the Prevention and Combating Terrorism. Algeria has strongly condemned acts of international terrorism.

With regard to enforcement and international agreements, Algeria has ratified all but one of the international conventions and protocols relating to terrorism. Algeria is gradually implementing, in its domestic legislative and regulatory systems, the requirements of these instruments, which may result—among other changes—in the extradition of wanted terrorists.

Algeria was among the first states to criminalize the financing of terrorism. The Finance Act of 2003 expanded these efforts by lifting banking secrecy regulations and formalizing procedures that banks and insurance companies must follow in reporting suspicious transactions to the Government's Financial Information Processing Unit—which turns over actionable information to the courts. In addition, Algeria is seeking an extradition treaty with the United States, and President Bouteflika has proposed an international treaty, under UN auspices, that would replace the need for individual bilateral extradition treaties.

Algeria is a party to 11 of the 12 international conventions and protocols relating to terrorism.

# Bahrain

Bahrain is providing important support to our counterterrorism efforts, particularly efforts to block the financing of terror groups. Bahrain has continued to respond positively to requests for assistance to combat terror financing; it has frozen about \$18 million in terrorist-linked funds. Bahrain also continued to provide intelligence cooperation and made some significant arrests.

 In February, the Government of Bahrain arrested five Bahrainis suspected of plotting terrorist attacks in Bahrain. In May, the Government released three of the five, claiming to have insufficient evidence to support a trial. In June and July, the other two were convicted—one by a civilian criminal court and one by court martial, for illegal gun In 2003, Jordan pursued several terrorismrelated cases, some of which involved attempts at weapons smuggling and border infiltration. Jordan indicted 11 individuals in May 2003 for the murder in 2002 of USAID officer Laurence Foley, and several are currently standing trial for his murder. In September, the State Security Court charged 13 Jordanians—allegedly affiliated with al-Qaida and Ansar al-Islam—with conspiring to carry out attacks against tourists and foreigners. Jordanian authorities requested that Norway extradite Mullah Krekar—the spiritual leader of Ansar al-Islam—for involvement in a terrorist plot.

Suspected terrorists continued attempts to exploit Jordanian territory to transport weapons to and from groups in neighboring states or to use Jordanian territory to facilitate terrorist attacks. Jordanian authorities have successfully intercepted weapons shipments and personnel transiting the country at virtually all of its borders. Although largely responsive to US requests on terrorist-related issues, the Jordanian Government has shied away from measures that would be unpopular with Jordan's pro-Palestinian population. The Central Bank of Jordan rescinded instructions to commercial banks to freeze assets belonging to HAMAS-affiliated individuals in the face of harsh criticism from the public and Parliament, although the organization has not been active in Jordan since its leaders were expelled in 1999.

Jordan has signed 10 of the 12 international conventions and protocols relating to terrorism and is a party to eight, including the International Convention for the Suppression of the Financing of Terrorism.

#### Kuwait

Kuwait continued to act in concert with the US Government and with its neighbors against a number of domestic threats to Kuwaiti and foreign interests and also provided significant support to US efforts to stem terror financing. During Operation Iraqi Freedom, Usama Bin Ladin and a previously unknown domestic group, the Kuwaiti HAMAS movement, threatened to continue carrying out attacks against Kuwait for aiding Coalition forces. The four terror attacks carried out against Coalition forces between October 2002 and December 2003—which resulted in the death of



Relatives carry the coffins of Jordanian children Zeina Abassi, 10, and her brother Yazan, 5, during their funeral in Amman, Jordan, following their death in a suicide bombing attack on a residential complex in Riyadh, Saudi Arabia, on 12 May 2003.

one US Marine and a US defense contractor—have mobilized domestic counterterrorism efforts, but the potential for further attacks remains a concern. The Kuwaiti Government has taken significant measures to bolster force protection, and it also reacted swiftly and forcefully to detain and prosecute the perpetrators. However, some judges released suspects on bail pending trial and also commuted the sentences of others convicted in the attacks of 2002-03.

Kuwaiti officials and clerics also implemented preventative measures in the wake of terrorist bombings of Western housing compounds in Saudi Arabia in May and November. Soon after the May attacks, Kuwaiti security forces heightened alert levels. Kuwaiti officials and clerics also launched a vocal public campaign to denounce terrorism. In November, Kuwaiti clerics publicly applauded the recantation by extremist Saudi clerics of *fatwas* that encouraged violence and also discouraged their countrymen from engaging in jihad or harming Coalition forces based in Kuwait.

Kuwaiti officials have also heightened security along their border with Iraq to prevent militant infiltration and have also worked with Syria and Iran to develop procedures to increase intelligence sharing and enhance customs and bordermonitoring cooperation.

Kuwait also continued to implement every USordered terrorist-fund freeze. In August, the Government froze the assets of HAMAS over the objections of conservative elements of the Kuwaiti population.

Kuwait is a party to nine of the 12 international conventions and protocols relating to terrorism.

# Lebanon

Despite a decrease from the previous year in anti-US terror attacks in Lebanon and the introduction of counterterrorism legislation, Lebanon remains host to numerous US-designated terrorist groups. At the same time, a number of legislative, legal, and operational initiatives showed some promise in Lebanon's counterterrorism efforts. However, Beirut continues to demonstrate an unwillingness to take steps against Lebanese Hizballah, the PIJ, the Popular Front for the Liberation of Palestine– General Command (PFLP-GC), the Abu Nidal organization (ANO), and HAMAS.

The Lebanese Government recognizes as legitimate resistance groups those organizations that target Israel and permits them to maintain offices in Beirut. Beirut goes further by exempting what it terms "legal resistance" groups-including Hizballah-from money-laundering and terrorismfinancing laws. Lebanese leaders, including President Emile Lahud, reject assessments of Hizballah's global reach, instead concentrating on the group's political wing and asserting that it is an integral part of Lebanese society and politics. In addition, Syrian and Iranian support for Hizballah activities in southern Lebanon, as well as training and assistance to Palestinian rejectionist groups, help promote an environment where terrorist elements flourish. Hizballah conducted multiple attacks in the Shab'a Farms region during 2003, including firing antitank rockets.

The Lebanese security forces remain unable or unwilling to enter Palestinian refugee camps—the operational nodes of terrorist groups such as 'Asbat al-Ansar and the Palestinian rejectionists—and to deploy forces to much of the Beka'a Valley, southern Beirut, and the south of the country bordering Israel. Furthermore, Syria's predominant role in Lebanon facilitates the Hizballah and Palestinian rejectionist presence in portions of Lebanon. The Lebanese Government acknowledges the UN 1267 Sanctions Committee's consolidated list but does not acknowledge groups identified by only the US Government: Beirut will not take action against groups designated solely by the United States. In addition, constitutional provisions prohibit the extradition of Lebanese nationals to a third country. Lebanese authorities further maintain that the Government's provision of amnesty to Lebanese individuals involved in acts of violence during the civil war prevents Beirut from prosecuting many cases of concern to the United States-including the hijacking in 1985 of TWA 847 and the murder of a US Navy diver on the flight-and the abduction, torture, and murder of US hostages from 1984 to 1991. US courts have brought indictments against Hizballah operatives responsible for a number of those crimes, and some of these defendants remain prominent terrorist figures.

The Lebanese Government has insisted that "Imad Mugniyah"—wanted in connection with the TWA hijacking and other terrorist acts, who was placed on the FBI's list of most-wanted terrorists in 2001—is no longer in Lebanon. The Government's legal system also has failed to hold a hearing on the prosecutor's appeal in the case of Tawfiz Muhammad Farroukh, who—despite the evidence against him—was found not guilty of murder for his role in the killings of US Ambassador Francis Meloy and two others in 1976.

In October, the Lebanese National Assembly passed two bills strengthening existing legislation against money laundering and terrorist financing. Law 547-while differentiating between terrorism and what Lebanon calls the "legal resistance" of Hizballah and Palestinian rejectionists-expands existing legislation on money laundering, making illicit any funds resulting from terrorism. Law 553 stipulates penalties for persons who financially support terrorist acts or organizations. A Special Investigations Commission in 2003 investigated 245 cases involving allegations of money laundering, including 22 related to terrorist financing. No accounts used for financing terrorism-as defined by Beirut-were discovered in Lebanese financial institutions. Signifying the difficulty Lebanon will have in enforcing the new legislation, the Central

Bank in September asked Lebanese financial institutions to identify accounts held by six HAMAS leaders whose assets are the target of a US freeze. The inquiry sparked a public uproar and caused the Central Bank to end the investigation.

Lebanon has taken other counterterrorism measures in 2003, primarily directed against Sunni extremists, including those affiliated with al-Qaida. For instance:

- In May, a military tribunal convicted eight individuals of attempting to establish an al-Qaida cell in Lebanon.
- In July, Lebanese security forces began a series of arrests in connection with the bombing in April of a McDonald's, part of a series of bombings of Western food outlets during 2002-03.
- In September, military tribunals commenced hearing the cases of more than 40 individuals charged with planning or executing the series of restaurant attacks and planning to assassinate the US Ambassador to Lebanon and bomb the US Embassy in Beirut.
- In October, the Lebanese Government arrested three men and indicted 18 others in absentia on charges of preparing to carry out terrorist attacks and forging documents and passports.
- The Lebanese Government continued to cooperate with US officials in the investigation of the murder in November 2002 of a US citizen in Sidon.
- In December, Lebanese forces personnel cooperated with US Embassy security when a Lebanese man approached the Embassy carrying a bag containing TNT, nitroglycerin, and a detonator.
- In late December, a military tribunal sentenced 25 members of a terrorist group accused of targeting US official and commercial targets to prison terms ranging from six months to life.

Lebanon is a party to 10 of the 12 international conventions and protocols relating to terrorism.

# Morocco

The Government of Morocco has remained a steadfast ally in the war on terror in the face of unprecedented terrorist activity in the Kingdom in 2003. King Muhammad VI has unambiguously condemned those who espouse or conduct terrorism, has been a consistent voice for tolerance and moderation, and has worked to keep Rabat firmly on the side of the United States against extremists. Domestically, Morocco's historical record of vigilance against terrorist activity remained uninterrupted in 2003.

Despite these efforts, on 16 May, suicide bombers simultaneously detonated bombs at restaurants, hotels, and a Jewish cultural center in the seaside city of Casablanca, killing 42—including many of the bombers—and wounding approximately 100 others. Moroccan authorities quickly identified the bombers as local adherents of the "Salafiya Jihadiya" movement. In the following months, investigators learned that many of those involved in orchestrating the attacks were Moroccan extremists who had trained in Afghanistan and had links to North African extremist groups—mainly the Moroccan Islamic Combatant Group, the Libyan Islamic Fighting Group, and al-Qaida.

The attacks underscored the danger of terrorism from domestic extremists and their international allies, and Moroccan authorities reacted swiftly to reduce the threat. Days after the attacks, the Moroccan legislature passed a law that broadened the definition of terrorism, proposed heavy sentences for inciting terrorism, expanded the power of authorities to investigate suspected terrorists, and facilitated prosecution of terrorist cases. Throughout the summer and fall, authorities arrested hundreds of terrorist suspects and sentenced dozens to lengthy prison terms and, in some cases, execution. Courts tried in absentia extremists located overseas who were suspected of facilitating the attacks in Casablanca and issued warrants for their arrest. The King also took measures to facilitate greater information sharing between the country's security services and national police force.

# Western Hemisphere Overview

The international terrorism threat in the Western Hemisphere remained low during 2003 compared to other world regions. Even so, the region is by no means exempt from exploitation by groups that would use it to seek safehaven, financing, illegal travel documentation, or access to the United States via long-established narcotics and migrant-smuggling routes. The domestic terrorist threat remained high in Colombia and to a lesser extent in Peru.

Political will to combat terrorism remained steady in the Western Hemisphere during 2003, although efforts to update essential counterterrorism legislation were uneven. In addition, operational counterterrorism capacity and expertise remains lacking in many states in the hemisphere. Nevertheless, countries in the region actively continued efforts to fortify hemispheric border and financial controls to prevent or disrupt terrorismrelated activities on their territories to the greatest extent possible.

The Organization of American States (OAS) Inter-American Committee Against Terrorism (CICTE, Spanish-language acronym)-a body under the Organization of American States-continues to set the standard among regional institutions through its effort to institutionalize the long-term international campaign against terrorism, according to the chair of the United Nations Counterterrorism Committee in March 2003. During a very active year under strong Salvadoran leadership, CICTE convened the first meeting of its National Points of Contact in Washington in July with the aim of fostering working-level contact and information sharing throughout the year. In July 2003, the Inter-American Convention Against Terrorism entered into force after six countries deposited their instruments of ratification (Antigua and Barbuda, Canada, El Salvador, Mexico, Nicaragua, and Peru). As 2004 commenced, another two states-Panama and Venezuela-ratified the convention. During its successful Fourth Regular Session in Montevideo, OAS member states agreed to enhance CICTE's mandate to effectively address threats to seaport and aviation security, as well as cybersecurity.

Money flowing to Islamic terrorist organizations continued to be a primary counterterrorism focus. To strengthen the efforts of friends in the region to disrupt potential terrorism fundraising activity, the United States continued to actively support the development of the "Three Plus One" (3+1) Counterterrorism Dialogue with partners Argentina, Brazil, and Paraguay. Meetings in Brasilia and Asuncion during 2003 led to new agreements on mutual capacity building in the areas of border security and financial controls. The United States looks forward to participating in 3+1–sponsored programs during 2004 and to hosting the next senior-level meeting in Washington in the fall.

Governments throughout the Southern Cone were active on the legal front against suspected terrorist activity. Uruguay, Paraguay, and Brazil took action to convict or extradite suspected international terrorists, either on terrorism or on criminal charges. The Argentine investigating judge in the suspected Hizballah bombing of the Argentine-Jewish cultural center in 1994, which killed 86 people, issued international arrest warrants for several Iranian Government officials who were assigned to Buenos Aires at the time, as well as the head of Hizballah's terrorist wing. Efforts to extradite the former Iranian ambassador to Argentina failed for a lack of evidence, and by the end of the year, the investigating judge had been replaced by order of an Argentine court. The trial, which began in 2001 against 20 Argentines believed to form the local connection in the bombing, continued into 2004.

Colombia continued to experience terrorist violence as the Revelutionary Armed Forces of Colombia (FARC) and other narcoterrorist groups sought to respond to an increasingly aggressive Colombian military posture with wanton terrorist attacks against civilians in Colombia's urban areas. The El Nogal Club car bomb in February that killed 36 innocent civilians drew a swift condemnation from the OAS. Also in February, the FARC murdered American civilian contractor Thomas Janis and Colombian soldier Luis Alcides Cruz, whose plane had made an emergency crash landing in southern Colombia while conducting a counter-drug mission. Three other American aircraft crew members were taken hostage by FARC elements in the incident and at publication press time remained in FARC hands, along with many others, mostly Colombian hostages.

Under President Uribe, the Colombian military, police, and intelligence forces scored significant victories in 2003 against the FARC, National Liberation Army (ELN), and United Self-Defense Forces of Colombia (AUC) terrorist groups. They began to strike hard at the FARC's leadership ranks with targeted operations, spurred a sharp increase in desertions from the terrorist ranks, initiated peace talks and a pilot demobilization program with large elements of the AUC, invigorated antikidnapping efforts, and eradicated record levels of coca and poppy cultivation to cut off sources of funding for narcoterrorists.

The United States continued a long-term cooperative relationship with Canada by hosting another session of the Bilateral Consultative Group on Terrorism. Canada also was an active participant in the second Top Officials terrorist incident response exercise in May, and both countries are committed to supporting the capacity-building work of the Counterterrorism Action Group assistance donor countries, created by the G-8 countries in 2003.

The United States worked closely with several countries in the region, particularly Mexico, to respond in a coordinated, prudent fashion to emerging aviation security threats affecting American and foreign citizens. The US Government also has worked cooperatively with Mexico to implement a security program on its border with the United States.

Cuba, one of the seven state sponsors of terrorism, is discussed in the state sponsorship portion of this report.

## Bolivia

There were no significant acts of international terrorism in Bolivia in 2003. The Government signed the Inter-American Convention Against Terrorism in 2002, but it has not yet been ratified. Bolivia's financial investigations unit actively collaborated with the US Embassy to share information about possible terrorist-linked financial transactions, prevent the abuse of Bolivian financial institutions by terrorists, and enhance the monitoring and enforcement of financial networks.

Despite many resource constraints, corruption, political tampering, and lack of expertise in handling sophisticated international investigations, the Government made progress in several mostly domestic—terrorist-related cases. Most significantly, suspected National Liberation Army–Bolivia organizer Colombian Francisco Cortes and two Bolivian radical members of the Movement Towards Socialism party were arrested in 2003 and charged with espionage, terrorism, and subversion after they were found with weapons and organizational materials about guerrilla networks and plans to instigate violent revolution in Bolivia.

On 15 August, the Government of Bolivia signed the Asuncion Declaration in which several South American nations committed themselves to support Colombia in its ongoing struggle against terrorism and drug trafficking.

Bolivia's Government maintained the policy of forcibly eradicating illegal coca plants to help ensure that Bolivia does not revert to its former status as a major source of cocaine, which is the major economic underpinning of terrorism in the Andes. Militant illegal coca growers (cocaleros) are thought to be responsible for various domestic terrorism events, and there is concern that they may have foreign help to make their attacks more deadly. On 12 November, eight counternarcotics agents were kidnapped and beaten in the Yungas region. Similarly, in the Chapare region five members of the security forces were killed and 25 wounded through November by improvised explosive devices (IEDs) that exploded during coca eradication operations. Cocaleros are suspected of planting devices that have become increasingly sophisticated and may indicate outside technical assistance. Three cocaleros have been indicted for planting IEDs; others are suspected of sniper ambushes of security forces. Likewise, in the Chapare, in 2003 prosecutors made progress in the case of torture, rape, and murder of policeman David Andrade and his wife in 2000, and several cocaleros have been indicted or implicated in the crimes.

of Counterterrorism continued its strong cooperation with the Embassy in counterterrorism activities. The United States did not make any extradition requests to Peru for terrorists in 2003.

Peru has aggressively prosecuted terrorist suspects. In January, the Constitutional Tribunal overturned numerous provisions in Fujimori-era decree laws on terrorism, in conformance with decisions of the Inter-American Court of Human Rights. Military court convictions in approximately 2,000 cases were vacated and reviewed for retrial. President Toledo issued decree legislation revising Peru's antiterrorism legislation in line with the Constitutional Tribunal decision and established the procedures for reviewing and retrying terrorism cases. Some were dropped because sentences are nearing completion, and some 750 cases are sufficiently strong to be retried beginning in 2004.

In September, four Chilean defendants were retried and convicted of membership in the Tupac Amaru Revolutionary Movement and participation in an attack on the Peru-North American Cultural Institute and a kidnapping-murder in 1993.

Eight members of SL remain in custody awaiting trial. They were arrested for complicity in the bombing in March 2002 across the street from the US Embassy that killed 10 people. Peru successfully sought the extradition from Spain of Adolfo Hector Olaechea, a suspected SL official, in 2003. He was released from custody but ordered to remain in Peru while the public prosecutor prepares the case for trial.

The most serious SL event in 2003 was the kidnapping of 68 workers and three police guards in June at a Camisea gas pipeline project in Toccate, Ayacucho Department. The SL abandoned the hostages two days after the kidnapping and a rapid military response; a ransom may or may not have been paid to the SL. The PNP also broke up many SL camps and captured many members and leaders in 2003. More than 200 indigenous people held in virtual slavery by the SL were released in the process. Terrorist incidents fell to 96 by late October, projecting an annual rate of 115 or a 15percent drop from the 134 kidnappings and armed attacks in 2002. Six military and three self-defense personnel were killed in 2003, while six SL militants were killed and 209 captured.

Peru is a party to all 12 of the conventions and protocols relating to terrorism.

# Triborder Area (Argentina, Brazil, and Paraguay)

The Triborder area (TBA)—where Argentina, Brazil, and Paraguay converge—has long been characterized as a regional hub for Hizballah and HAMAS fundraising activities, but it is also used for arms and drug trafficking, contraband smuggling, document and currency fraud, money laundering, and the manufacture and movement of pirated goods. Although there continued to be reports in 2003 of an al-Qaida presence in the TBA, these reports remained uncorroborated by intelligence and law-enforcement officials.

In December, a high-level interagency delegation from the United States attended a special meeting in Asuncion, Paraguay, of the Tripartite Commission of the Triple Frontier, a security mechanism established by the three TBA countries in 1998. This "Three Plus One" meeting (the three TBA countries plus the United States) serves as a continuing forum for counterterrorism cooperation and prevention among all four countries. At the December talks, the four countries exchanged current views on terrorism prevention in the region and on measures to enhance cooperation, including proposals to establish a joint regional intelligence center, convene a conference of "Three Plus One" partner financial intelligence units in the first half of 2004, deepen border security cooperation, and increase dialogue among national prosecutors responsible for counterterrorism cases. The parties concluded that available information did not substantiate reports of operational activities by terrorists in the TBA. However, international terrorist financing and money laundering in the area remained an area of primary concern. A concerted effort will be made to develop legitimate economic activity in the TBA.

Argentina continued to express strong support for the global war on terrorism and worked closely with the United Nations, the OAS, the Southern Common Market (MERCOSUR—Brazil, Uruguay, Paraguay, and associate members Bolivia and Chile), and the United States to ensure full implementation of existing agreements. The Argentine Government, executive branch officials, and the Central Bank were extremely cooperative and responded quickly and effectively to ensure the assets of terrorist groups identified by the United States or UN would be blocked if detected in Argentine financial institutions. Though no leads were found in 2003, the Government of Argentina continually expressed its willingness to freeze assets in compliance with international agreements.

Diplomatically, Argentina cooperated fully in 2003 with all significant international counterterrorism efforts in the UN, the OAS, and the "Three Plus One" Counterterrorism Dialogue to strengthen security and search for terrorist support networks, especially in the Triborder area. Argentina worked within existing regional and international forums to elicit strong condemnations of terrorism and support to organizations combating terror. Argentina maintains an active role in the OAS CICTE, established in response to an Argentine initiative in the 1990s. Multilateral meetings-including high-level US officials with counterterrorism responsibilities-were held in Brasilia in May 2003 and Asuncion in December to focus on the Triborder.

On 15 August, the Government of Argentina signed the Asuncion Declaration in which several South American nations committed themselves to support the Government of Colombia in its ongoing struggle against terrorism and drug trafficking.

Although there were no acts of international terrorism in Argentina in 2003, investigations into the bombing of the Israeli Embassy in 1992, in which 29 persons were killed, and the bombing in 1994 of the Argentina-Israeli Community Center (AMIA), in which 86 persons were killed, continued. The trials of 20 suspects in the AMIA bombing-of whom 15 are former police officers-continued throughout 2003 and appeared to be nearing a close. The judge in the AMIA case indicted 12 Iranian officials, including diplomats stationed in Buenos Aires in 1994 and one Lebanese official believed to head Hizballah's terrorist wing. Although no countries requested terror-related extraditions from Argentina, Argentina requested the extradition of the former Iranian ambassador to Argentina from the United Kingdom, indicted in the AMIA case.

The request was denied due to a lack of evidence presented by Argentina.

Proposed antiterrorism legislation has long provoked an active debate over the balance between civil rights and the need to address potential terrorism. As a result, there has been little progress toward the passage of new comprehensive antiterrorism legislation. Nevertheless, the Government strongly and consistently deplored terrorist acts when they occurred. In 2003, both ex-President Duhalde and his successor, Nestor Kirchner, publicly condemned terrorism and reiterated Argentina's support for the war on terrorism. Despite the lack of new legislation, Argentina continued to improve intragovernmental coordination on counterterrorism to enhance the framework within which better international cooperation can occur.

Argentina has signed all of the 12 conventions and protocols relating to terrorism and is a party to 10.

**Brazil** has extended practical, effective support to US counterterrorism actions. The Government of Brazil has been cooperative in checking records provided by US intelligence, law enforcement, and financial agencies regarding hundreds of terrorist suspects. For example, Brazilian authorities actively followed up on press reports in March 2003 that al-Qaida operative Khalid Sheikh Mohammed visited the Triborder area in 1995.

Although the Government of Brazil is politically committed to the fight against terrorism, lack of resources and training sometimes hamper its response. The United States continues to work with Brazil in several bilateral, multilateral, and international forums to identify groups and individuals suspected of possible ties to terrorist activity. Brazil hosted a working group meeting under the 3+1 Counterterrorism Dialogue in May, which focused on technical cooperation related to the fight against terrorism financing. Technical specialists from the United States are fully engaged with elements of the Brazilian Government responsible for combating terrorism, including the Federal Police. Brazil is willing and increasingly capable of monitoring domestic financial operations and has effectively utilized its Financial Activities

Oversight Council (COAF). Bilateral assistance and training of the COAF began in 1998 and emphasized upgrades to its database in 2003.

Since taking office in January 2003, President Lula da Silva has vigorously condemned terrorism and called the attack on the UN building in Baghdad "the insanity of perpetrators of terrorism." In January, Brazil backed the CICTE with a financial contribution. In July 2003, Brazil approved legislation criminalizing the financing of terrorist activities. On 15 August, the Government of Brazil signed the Asuncion Declaration in which several South American nations committed themselves to support Colombia in its ongoing struggle against terrorism and drug trafficking.

In addition, the Brazilian Chamber of Deputies passed a bill on cybercrime—to prevent terrorist hack attacks—that awaits Senate consideration.

There are no significant impediments to the prosecution or extradition of suspected terrorists by Brazil. The Brazilian extradition law prohibits the extradition of Brazilian citizens but allows very measured and careful consideration for the extradition of naturalized citizens (for previous crimes and drug trafficking only) and foreigners (not for ideological or political crimes). In November 2003, Brazil extradited Assad Ahmad Barakat to Paraguay. Barakat was arrested in June 2002 by Brazilian authorities in Foz do Iguacu, Parana, in the TBA acting on a Paraguayan extradition request related to criminal charges. Barakat is a naturalized Paraguayan of Lebanese origin who lived in the TBA for approximately seven years and was known to have been involved in political and financial activities supporting Hizballah organizations.

In February 2003, Brazil declined a request from Colombia to designate the FARC as a terrorist organization. Brazil stated it did not maintain a formal list of terrorist groups but condemns specific terrorist actions taken by the FARC and other groups. Brazilian security forces continued to investigate possible links between domestic criminal groups—especially drug traffickers and those with no discernible political agenda—that sometimes employed terrorist tactics. In 2003, organized crime groups at times shut down Rio de Janeiro tourist and business areas and systematically attacked police stations in Sao Paulo to weaken Government resolve to combat them. At the end of 2003, Brazil had increased it readiness to confront domestic groups and reinforce against FARC incursions in northwestern Brazil. The Brazilian Army augmented its Special Forces capabilities—including counterterrorism—and began compiling data on global terrorist threats to enhance its ability to respond.

Brazil signed all of the 12 UN conventions on terrorism and is a party to nine.

**Paraguay** has aided the global Coalition against terrorism by ratifying a number of international treaties and conventions and actively supporting counterterrorism at the UN and the OAS. On 15 August, Paraguay signed the Asuncion Declaration in which several South American nations committed themselves to support the Government of Colombia in its ongoing struggle against terrorism and drug trafficking.

On 30 October, Congress ratified the CICTE. Paraguay is also strengthening its domestic legal framework to deal more effectively with terrorism and ancillary support activities. Paraguay hosted the successful third meeting of the 3+1 Counterterrorism Dialogue in December 2003.

Paraguay has determined that there is a domestic problem with fundraising that might support terrorist causes. It looks to assistance from other governments—including the United States—to help it fight the problem. The primary impediment to the prosecution of suspected terrorists is the absence of an antiterrorist law. Without such a law, the Government is forced to prosecute suspected terrorist fundraisers for tax evasion or illegal financial activities. Paraguay is drafting new legislation to strengthen its anti-money laundering regime, as well as a specific antiterrorism bill. Both bills are fully backed by the Duarte Administration and expected to go before Congress in 2004.

Despite the lack of specific antiterrorist statutes, Paraguay actively prosecuted known terrorist fundraisers. Two prominent Hizballah fundraisers, Sobhi Fayad and Ali Nizar Dahroug, were sentenced to lengthy prison terms in November 2002 and August 2003, respectively. Paraguay's antiterrorist police continued to provide excellent support for the arrest and prosecution of

# **Overview of State-Sponsored Terrorism**

Several of the seven designated state sponsors of terrorism—most notably Libya and Sudan—took significant steps to cooperate in the global war on terrorism—and the liberation of Iraq removed a regime that had long supported terrorist groups. Nevertheless, the other state sponsors—Cuba, Iran, North Korea, and Syria—did not take all the necessary actions to disassociate themselves fully from their ties to terrorism in 2003. Although some in this latter group have improved their performances in some areas, most have also continued the very actions that led them to be declared state sponsors.

The ousting of Saddam Hussein's regime by Coalition forces removed a longstanding sponsor of terrorism in the Middle East region. The President, therefore, suspended on 7 May 2003, all sanctions against Irag applicable to state sponsors of terrorism, which had the practical effect of putting Iraq on a par with nonterrorist states. However, Iraq became a central front in the global war on terrorism as Coalition and Iragi authorities faced numerous attacks by a disparate mix of former regime elements, criminals, and some foreign fighters-including Islamic extremists linked to Ansar al-Islam, al-Qaida, and Abu Mus'ab al-Zarqawi. Increasingly, the line between insurgency and terrorism has been blurred by anti-Coalition attacks that have included suicide car bombings at police stations, an Italian military police base, and the headquarters of the International Red Cross. Members of the foreign terrorist group Mujahedine-Khalq (MEK) maintained an active presence in Irag but were in US custody by the end of the year. The Kurdistan Freedom and Democracy Congress (KADEK, now renamed the Kurdistan People's Congress) continued to attack Turkish targets despite claiming a commitment to nonviolence.

In 2003, the Libyan Government reiterated assurances to the UN Security Council that it had renounced terrorism, undertook to share intelligence on terrorist organizations with Western intelligence services, and took steps to resolve matters related to its past support of terrorism. In September 2003, Libya addressed the requirements of the United Nations relating to the bombing of Pan Am Flight 103, accepting

# **State Sponsor: Implications**

Designating countries that repeatedly support international terrorism (that is, placing a country on the terrorism list) imposes four main sets of US Government sanctions:

- 1. A ban on arms-related exports and sales.
- 2. Controls over exports of dual-use items, requiring 30-day Congressional notification for goods or services that could significantly enhance the terrorist-list country's military capability or ability to support terrorism.
- 3. Prohibitions on economic assistance.
- 4. Imposition of miscellaneous financial and other restrictions, including:
  - Requiring the United States to oppose loans by the World Bank and other international financial institutions.
  - Lifting the diplomatic immunity to allow families of terrorist victims to file civil lawsuits in US courts.
  - Denying companies and individuals tax credits for income earned in terrorist-list countries.
  - Denial of duty-free treatment for goods exported to the United States.
  - Authority to prohibit any US person from engaging in a financial transaction with a terrorism-list government without a Treasury Department license.
  - Prohibition of Defense Department contracts above \$100,000 with companies controlled by terrorist-list states.

responsibility for the actions of its officials and agreeing to a compensation package for the victims' families. As a result, UN sanctions, suspended since 1999, were lifted. Libya also appeared to be trying to resolve a number of the other claims outstanding for Tripoli-sponsored attacks in the 1980s. On 19 December 2003, Colonel Qadhafi made a historic decision to eliminate Libya's weapons of mass destruction programs and missiles covered by the Missile Technology Control Regime (MTCR); and he took significant steps to implement this public commitment with the assistance of the United States, United Kingdom, and relevant international organizations.

Sudan's cooperation and information sharing improved markedly, although areas of concern remained. Khartoum sought to deter terrorists from operating from Sudan and took steps to strengthen its legal instruments for fighting terrorism.

The performances of Cuba, Iran, North Korea, and Svria showed little change from previous years. Cuba remained opposed to the US-led Coalition prosecuting the global war on terrorism and continued to provide support to designated Foreign Terrorist Organizations and to host several terrorists and dozens of fugitives from US state and federal justice. Cuba allowed Basque Fatherland and Liberty (ETA) members to reside in the country and provided support and safehaven to members of the Colombian Revolutionary Armed Forces (FARC) and the National Liberation Army (ELN). Iran remained the most active state sponsor of terrorism in 2003: Islamic Revolutionary Guard and Ministry of Intelligence and Security personnel were involved in planning and support for terrorist acts. Although Iran detained al-Qaida operatives in 2003, it refused to identify senior members in custody. Tehran continued to encourage anti-Israel activities, both operationally and rhetorically, providing logistic support and training to Lebanese Hizballah and a variety of Palestinian rejectionist groups. North Korea announced it planned to sign several antiterrorism conventions but did not take any substantive steps to cooperate in efforts to combat terrorism. Syria continued to provide support to Palestinian rejectionist groups and allowed them to operate out of Syria, albeit with a lower profile after May 2003. Syria also served as a transshipment point for Iranian supply of Hizballah in Lebanon, and although Syrian officials have publicly condemned terrorism, they continue to distinguish between terrorism and what they view as legitimate resistance against Israel.

Nonetheless, Syria has cooperated with the United States against al-Qaida and other extremist Islamic terrorist groups and has made efforts to limit the movement of anti-Coalition fighters into Iraq.

State sponsors of terrorism impede the efforts of the United States and the international community to fight terrorism. These countries provide a critical foundation for terrorist groups. Without state sponsors, terrorist groups would have a much more difficult time obtaining the funds, weapons, materials, and secure areas they require to plan and conduct operations. The United States will continue to insist that these countries end the support they give to terrorist groups.

# Cuba

Cuba remained opposed to the US-led Coalition prosecuting the global war on terrorism and actively condemned many associated US policies and actions throughout 2003. Government-controlled press reporting about US-led military operations in Iraq and Afghanistan were consistently critical of the United States and frequently and baselessly alleged US involvement in violations of human rights. Government propaganda claimed that those fighting for self-determination or against foreign occupation are exercising internationally recognized rights and cannot be accused of terrorism. Cuba's delegate to the UN said terrorism cannot be defined as including acts by legitimate national liberation movements-even though many such groups clearly employ tactics that intentionally target innocent civilians to advance their political, religious, or social agendas. In referring to US policy toward Cuba, the delegate asserted, "acts by states to destabilize other states is a form of terrorism."

The Cuban Government did not extradite nor request the extradition of suspected terrorists in 2003. Cuba continued to provide support to designated Foreign Terrorist Organizations, as well as to host several terrorists and dozens of fugitives from US justice. The Government refuses to return suspected terrorists to countries when it alleges that a receiving government could not provide a fair trial because the charges against the accused are "political." Cuba has publicly used this argument with respect to a number of fugitives from

# Chemical, Biological, Radiological, Nuclear (CBRN) Terrorism

Production of weapons of mass destruction (WMD) and their delivery systems constitutes a major threat to international peace and security. The threat is compounded by the interests of terrorists in acquiring WMD. This would undermine the foundations of international order. We pledge to use all means available to avert WMD proliferation and the calamities that would follow.

> Joint statement by President George W. Bush, European Council President Konstandinos Simitis, and European Commission President Romano Prodi.

The September 11, 2001, attacks confirmed that terrorists will seek to produce mass casualties whenever they believe it serves their purposes. Although terrorists will probably continue to rely on traditional terrorist tactics, several groups including al-Qaida—increasingly look to chemical, biological, radiological, or nuclear (CBRN) materials as a means to cause mass casualties rivaling or exceeding those of September 11. Troublesome amounts of dangerous materials, and information about how to create and deliver CBRN weapons, remain available to terrorists.

Usama Bin Ladin has said he sees the acquisition of WMD as a "religious duty," and he has threatened to use such weapons. This rhetoric was underscored by reports that documents retrieved from al-Qaida facilities in Afghanistan contain information on CBRN materials.

However, the threat is not limited to Bin Ladin and al-Qaida. Information indicates that small but growing numbers of other terrorist groups are also interested in CBRN materials. In Europe, French police seized a chemical contamination suit and arrested a terrorist cell in December 2002 that allegedly was planning an attack using chemical agents. At least one related group was making ricin toxin in London at that same time for a future terrorist attack.

CBRN terrorism events to date have generally involved crude and improvised delivery means

that have been only marginally effective. With the exception of the US anthrax attacks, the materials employed in these events also have been crudely manufactured. Other events have involved dual-use materials that have legitimate civilian applications, such as industrial chemicals, poisons, and pesticides, and radiological source materials embedded in legitimate measuring instruments. Although terrorist events involving these materials and improvised delivery systems can cause significant casualties, damage, and disruption, such events pale in comparison to the casualties and damage that could occur if terrorists acquired WMD and the ability to deliver them effectively.

Preventing the proliferation of WMD, their delivery systems, and related materials and technologies has long been a pillar of national security. Since September 11, the prevention of WMD has become an even more urgent global priority. President Bush made this urgency clear in his December 2002 National Strategy to Combat Weapons of Mass Destruction, in which he set out a comprehensive strategy to prevent WMD proliferation, including to terrorists.

In May 2003, President Bush announced the Proliferation Security Initiative (PSI), a global multilateral arrangement to seize sensitive cargoes that may be in transit to and from states and nonstate actors of proliferation concern. PSI is an interdiction program. PSI participants will explore how best to use counterproliferation tools diplomatic, intelligence, and operational—to stop proliferation at sea, in the air, and on land.

The United States is working within multilateral nonproliferation regimes and other international forums. Bilaterally, the United States promotes more stringent nonproliferation policies and programs; strengthened export controls; and improved border security to prevent terrorists or their state sponsors from acquiring WMD, their delivery systems, related materials, or technologies. As the President's National Strategy notes, however, should our diplomatic efforts fall short, we will be prepared to deter and defend against the full range of WMD scenarios.

US justice, including Joanne Chesimard, wanted for the murder of a New Jersey State Trooper in 1973. Havana permitted up to 20 ETA members to reside in Cuba and provided some degree of safehaven and support to members of FARC and the ELN. Bogota was aware of the arrangement and apparently acquiesced; it has publicly indicated that it seeks Cuba's continued mediation with ELN agents in Cuba. A declaration issued by the Cuban Ministry of Foreign Affairs in May 2003 maintained that the presence of ETA members in Cuba arose from a request for assistance by Spain and Panama and that the issue is a bilateral matter between Cuba and Spain. The declaration similarly defended its assistance to the FARC and the ELN as contributing to a negotiated solution in Colombia.

Dozens of fugitives from US justice have taken refuge on the island. In a few cases, the Cuban Government has rendered fugitives from US justice to US authorities. The salient feature of Cuba's behavior in this arena, however, is its refusal to render to US justice any fugitive whose crime is judged by Cuba to be "political."

With respect to domestic terrorism, the Government in April 2003 executed three Cubans who attempted to hijack a ferry to the United States. The three were executed under Cuba's 2001 "Law Against Acts of Terrorism."

Cuba became a party to all 12 international conventions and protocols relating to terrorism in 2001.

### Iran

Iran remained the most active state sponsor of terrorism in 2003. Its Islamic Revolutionary Guard Corps and Ministry of Intelligence and Security were involved in the planning of and support for terrorist acts and continued to exhort a variety of groups that use terrorism to pursue their goals.

Iran's record against al-Qaida remains mixed. After the fall of the Taliban regime in Afghanistan, some al-Qaida members fled to Iran where they have found virtual safehaven. Iranian officials have acknowledged that Tehran detained al-Qaida operatives during 2003, including senior members. Iran's publicized presentation of a list to the United Nations of deportees, however, was accompanied by a refusal to publicly identify senior members in Iranian custody on the grounds of "security." Iran has resisted calls to transfer custody of its al-Qaida detainees to their countries of origin or third countries for further interrogation and trial.

During 2003, Iran maintained a high-profile role in encouraging anti-Israeli activity, both rhetorically and operationally. Supreme Leader Khamenei praised Palestinian resistance operations, and President Khatami reiterated Iran's support for the "wronged people of Palestine" and their struggles. Matching this rhetoric with action, Iran provided Lebanese Hizballah and Palestinian rejectionist groups-notably HAMAS, the Palestine Islamic Jihad, and the Popular Front for the Liberation of Palestine-General Command-with funding, safehaven, training, and weapons. Iran hosted a conference in August 2003 on the Palestinian intifadah, at which an Iranian official suggested that the continued success of the Palestinian resistance depended on suicide operations.

Iran pursued a variety of policies in Iraq aimed at securing Tehran's perceived interests there, some of which ran counter to those of the Coalition. Iran has indicated support for the Iraqi Governing Council and promised to help Iraqi reconstruction.

Shortly after the fall of Saddam Hussein, individuals with ties to the Revolutionary Guard may have attempted to infiltrate southern Iraq, and elements of the Iranian Government have helped members of Ansar al-Islam transit and find safehaven in Iran. In a Friday Prayers sermon in Tehran in May, Guardian Council member Ayatollah Ahmad Jannati publicly encouraged Iraqis to follow the Palestinian model and participate in suicide operations against Coalition forces.

Iran is a party to five of the 12 international conventions and protocols relating to terrorism.

### Iraq

(Note: Most of the attacks that have occurred during Operation Iraqi Freedom do not meet the longstanding US definition of international terrorism because they were directed at combatants, that is, American and Coalition forces on duty. Attacks against civilians and against military personnel who at the time of the incident were unarmed and/or not on duty are judged as terrorist attacks.)

On 7 May 2003, President Bush suspended, with respect to Iraq, all sanctions applicable to state sponsors of terrorism, which had the practical effect of putting Iraq on a par with nonterrorist states. Although Iraq is still technically a designated state sponsor of terrorism, its name can be removed from the state sponsors list when the Secretary of State determines that it has fulfilled applicable statutory requirements, which include having a government in place that pledges not to support acts of terrorism in the future.

In 2003, Operation Iraqi Freedom removed Saddam Hussein and his Ba'athist regime from power and liberated Iraq. Since then, however, Iraq has become a central battleground in the global war on terrorism. Former regime elements, who have been conducting insurgent attacks against Coalition forces, have increasingly allied themselves tactically and operationally with foreign fighters and Islamic extremists, including some linked to Ansar al-Islam, al-Qaida, and Abu Mus'ab al-Zarqawi. The line between insurgency and terrorism has become increasingly blurred as attacks on civilian targets have become more common. By end of the year, Coalition forces had detained more than 300 suspected foreign fighters.

Extremists associated with al-Qaida claimed credit for several suicide car bombings, including attacks in October against the headquarters of the International Committee of the Red Cross and three Baghdad police stations and an attack in November against an Italian military police base in Nasiriyah. Al-Qaida associate Abu Mus'ab al-Zarqawi—accused of working with Ansar al-Islam emerged as a key suspect in the deadly bombing of Jordan's Baghdad embassy in August.

After Coalition strikes destroyed Ansar al-Islam's base in northern Iraq in late March, Ansar al-Islam members fled across the border and regrouped in Iran. Counterterrorist operations suggest many of those fighters have since reentered Iraq and are active in anti-Coalition activities. In September, suspected members of Ansar al-Islam were arrested in Kirkuk carrying 1,200 kilograms of TNT.



Iraqi Umm Mohammed mourns over the coffin of her son, Mohammed Obeid, at a hospital after he was killed in a bombing close to the Jordanian Embassy in Baghdad on 7 August 2003.



More than 100 Iraqis march to a wreath-laying ceremony outside the UN Headquarters in Baghdad, destroyed on 19 August 2003.

In November, Coalition forces killed two unidentified, high-ranking members of Ansar al-Islam during a raid on a terrorist hideout in Baghdad.

Other terrorist groups maintained a presence in Iraq. Members of the foreign terrorist organization Mujahedin-e-Khalq—which had received military



<image>

An Iraqi man dresses his wounds at the Shrine of Imam Ali in Najaf, Iraq, where a car bomb killed at least 82 persons and wounded 229 on 29 August 2003.

An injured Iraqi policeman leaves the al-Kindi Hospital after a double car-bomb suicide attack on a Baghdad hotel, 12 October 2003.



UN staff members are led in prayer by a Muslim Imam and a Christian pastor at the damaged UN headquarters in Baghdad, where a car bomb killed 22 persons on 19 August 2003.



Brazilian President Luiz Inacio Lula da Silva, UN Secretary-General Kofi Annan, and Annie Vieira de Mello, widow of UN Envoy to Iraq Sergio Vieira de Mello, are pictured at his funeral in Rio de Janeiro. The Envoy's mother, Gilda Vieira de Mello, embraces his coffin, 23 August 2003.

support from the regime of Saddam Hussein—were stripped of their weapons and placed under US military detention. The terrorist group KADEK renamed the Kurdistan People's Congress (KHK) in the fall—continued to proclaim its commitment to nonviolence, while launching several attacks against Turkish targets inside Turkey. The presence of several thousand KHK members in northern Iraq underscores the group's ability to carry out terrorist operations. The KHK periodically threatens to heighten its attacks against Turkey.

Iraq has signed eight of the 12 international conventions and protocols relating to terrorism and is a party to five.

# Libya

In 2003, Libya held to its practice in recent years of curtailing support for international terrorism, although Tripoli continues to maintain contact with some past terrorist clients. Libyan leader Muammar Qadhafi and other Libyan officials continued their efforts to identify Tripoli with the international community in the war on terrorism. During an interview in January, Qadhafi stated that Libyan intelligence had been sharing information on al-Qaida and other Islamic extremists with Western intelligence services and characterized such cooperation as "irrevocable." In a speech marking the 34th anniversary of his revolution, he declared that Libya and the United States had a common interest in fighting al-Qaida and Islamic extremism.

Regarding its own terrorist past, Libya took long-awaited steps in 2003 to address the UN requirements arising out of the bombing of Pan Am Flight 103 but remained embroiled in efforts to settle international political and legal disputes stemming from other terrorist attacks Tripoli conducted during the 1980s.

In August, as required by the UN Security Council, the Libyan Government officially notified the UN Security Council that it accepted responsibility for the actions of its officials in connection with Pan Am Flight 103 (Abdel Basset Ali al-Meghrahi, a Libyan intelligence agent, was convicted by a Scottish court in 2001 for his role in the bombing). Libya further confirmed that it had made arrangements for the payment of appropriate compensation to the families of the victims: a total of up to \$2.7 billion or \$10 million for each victim. Further, Libya renounced terrorism and affirmed its adherence to a number of UN declarations and international conventions and protocols that the Libyan Government had signed in the past. Libya also pledged to cooperate in good faith with any further requests for information in connection with the Pan Am Flight 103 investigation. In response, the Security Council voted on 12 September to permanently lift sanctions that it had imposed against Libya in 1992 and suspended in 1999.

In August, the Qadhafi Foundation pledged to compensate victims wounded in the bombing in 1986 of La Belle Discotheque, a Berlin nightclub, after a German court issued its written opinion finding that the Libyan intelligence service had orchestrated the attack. The original trial had concluded in 2001 with the conviction of four individuals for carrying out the attack, in which two US servicemen and a Turkish woman were killed and 229 persons wounded. Leaders of the Qadhafi Foundation indicated, however, that their compensation was a humanitarian gesture that did not constitute Libyan acceptance of responsibility. In September, the German Government indicated that it was engaged in talks with Libyan representatives, but at the end of the year, no announcement had vet been made regarding a final compensation deal.

On 19 December, Colonel Qadhafi announced that Libya would eliminate its weapons of mass destruction programs and MTCR-class missiles and took immediate steps to implement this public commitment with the assistance of the United States, United Kingdom, and relevant international organizations. The Libyan decision to reveal its programs to the international community shed important light on the international network of proliferators intent on subverting nonproliferation regimes.

Libya is a party to all 12 international conventions and protocols relating to terrorism.

# North Korea

The Democratic People's Republic of Korea (DPRK) is not known to have sponsored any terrorist acts since the bombing of a Korean Airlines flight in 1987.

Following the attacks of September 11, Pyongyang began laying the groundwork for a new position on terrorism by framing the issue as one of "protecting the people" and replaying language from the Joint US-DPRK Statement on International Terrorism of October 2000. It also announced to a visiting EU delegation that it planned to sign the international conventions against terrorist financing and the taking of hostages and would consider acceding to other antiterrorism agreements.

At a summit with Japanese Prime Minister Koizumi in Pyongyang in September 2002, National Defense Commission Chairman Kim Jong II acknowledged the involvement of DPRK "special institutions" in the kidnapping of Japanese citizens and said that those responsible had already been punished. Pyongyang has allowed the return to Tokyo of five surviving abductees and is negotiating with Tokyo over the repatriation of their family members remaining in North Korea. The DPRK also has been trying to resolve the issue of harboring Japanese Red Army members involved in a jet hijacking in 1970 allowing the repatriation of several family members of the hijackers to Japan.

Although it is a party to six international conventions and protocols relating to terrorism, Pyongyang has not taken substantial steps to cooperate in efforts to combat international terrorism.

## Sudan

Sudan in 2003 deepened its cooperation with the US Government to investigate and apprehend extremists suspected of involvement in terrorist activities. Overall, Sudan's cooperation and information sharing has improved markedly, producing significant progress in combating terrorist activity, but areas of concern remain.

Domestically, Khartoum stepped up efforts to disrupt extremist activities and deter terrorists from operating in Sudan. In May, Sudanese authorities raided a probable terrorist training camp in Kurdufan State, arresting more than a dozen extremists and seizing illegal weapons. The majority of the trainees captured were Saudi citizens and were extradited to Saudi Arabia to face charges in accordance with a bilateral agreement. In June, the Sudanese Government detained several individuals linked to the publication of an alleged "hit list" attributed to the terrorist group al-Takfir wa al-Hijra. The list called for the killing of 11 prominent Sudanese Christian and leftist politicians, jurists, journalists, and others. In September, a Sudanese court convicted a Syrian engineer and two Sudanese nationals of training a group of Saudis, Palestinians, and others to carry out attacks in Iraq, Eritrea, Sudan, and Israel. A court statement said the Syrian was training others to carry out attacks against US forces in Iraq.

There were no international terrorist attacks in Sudan during 2003. Khartoum throughout the year placed a high priority on the protection of US citizens and facilities in Sudan. In November, the authorities stepped up their efforts to protect the US Embassy, which temporarily suspended operations in response to a terrorist threat that was deemed credible. Earlier in the year, Sudanese authorities closed a major Khartoum thoroughfare to enhance the Embassy's security and further upgraded security measures during Operation Iraqi Freedom.

The Sudanese Government also took steps in 2003 to strengthen its legislative and bureaucratic instruments for fighting terrorism by ratifying the International Convention for the Suppression of the Financing of Terrorism. Sudan also ratified the African Union's Convention on the Prevention and Combating of Terrorism and the Convention of the Organization of the Islamic Conference on Combating Terrorism. In June, Sudanese Minister of Justice Ali Mohamed Osman Yassin issued a decree establishing an office for combating terrorism. In 2003, Sudan signed a counterterrorism cooperation agreement with the Algerian Government, which during the 1990s accused Sudan of harboring wanted Algerian terrorists. Sudan also signed a counterterrorism agreement with Yemen and Ethiopia.

In response to ongoing US concern over the presence in Sudan of the Islamic Resistance Movement (HAMAS) and the Palestine Islamic Jihad (PIJ), Foreign Minister Mustafa Osman Ismail in June said the Sudanese Government would limit HAMAS to conducting political activities. Visiting Sudanese peace talks in Kenya in October, Secretary Powell said Sudan had yet to shut down the Khartoum offices of HAMAS and the PIJ. President Umar al-Bashir in an interview with Al-Arabiyah television maintained that the Sudanese Government could not expel HAMAS because it has a political relationship with the group and stated there was no PIJ office in Sudan.

Responding to press reports that its Sudan office had closed, HAMAS officials in Khartoum and Gaza in November said that the office remained open but that the main representative had been replaced.

Sudan also has participated in regional efforts to end its long-running civil war—a US policy priority that complements the US goal of denying terrorists safehaven in Sudan.

Sudan is a party to all 12 of the international conventions and protocols relating to terrorism.

# Syria

The Syrian Government in 2003 continued to provide political and material support to Palestinian rejectionist groups. HAMAS, the PIJ, the Popular Front for the Liberation of Palestine–General Command, and the Popular Front for the Liberation of Palestine operate from Syria, although they have lowered their public profiles since May, when Damascus announced that the groups had voluntarily closed their offices. Many of these groups claimed responsibility for anti-Israeli terrorist acts in 2003; the Syrian Government insists that their Damascus offices undertake only political and informational activities. Syria also continued to permit Iran to use Damascus as a transshipment point for resupplying Hizballah in Lebanon.

Syrian officials have publicly condemned international terrorism but continue to make a distinction between terrorism and what they consider to be the legitimate armed resistance of Palestinians in the Occupied Territories and of Lebanese Hizballah. The Syrian Government has not been implicated directly in an act of terrorism since 1986. During the past five years, there have been no acts of terrorism against US citizens in Syria. Despite tensions between the United States and Syria about the war in Iraq and Syrian support for terrorism, Damascus has repeatedly assured the United States that it will take every possible measure to protect US citizens and facilities. Damascus has cooperated with the United States and other foreign governments against al-Qaida, the Taliban, and other terrorist organizations and individuals; it also has discouraged signs of public support for al-Qaida, including in the media and at mosques.

In 2003, Syria was instrumental in returning a sought-after terrorist planner to US custody. Since the end of the war in Iraq, Syria has made efforts to tighten its borders with Iraq to limit the movement of anti-Coalition foreign fighters into Iraq, a move that has not been completely successful.

Syria is a party to seven of the 12 international conventions and protocols relating to terrorism.

# Appendix A

# **Chronology of Significant Terrorist Incidents, 2003**

Note: The incidents listed have met the US Government's Incident Review Panel criteria. An International Terrorist Incident is judged significant if it results in loss of life or serious injury to persons, major property damage, and/or is an act or attempted act that could reasonably be expected to create the conditions noted.

#### January

5

#### India

In Kulgam, Kashmir, a hand grenade exploded at a bus station injuring 40 persons: 36 private citizens and four security personnel, according to press reports. No one claimed responsibility.

#### 5 Pakistan

In Peshawar, armed terrorists fired on the residence of an Afghan diplomat, injuring a guard, according to press reports. The diplomat was not in his residence at the time of the incident. No one claimed responsibility.

#### 5 Israel

In Tel Aviv, two suicide bombers attacked simultaneously, killing 23 persons including: 15 Israelis, two Romanians, one Ghanaian, one Bulgarian, three Chinese, and one Ukrainian and wounding 107 others—nationalities not specified—according to press reports. The attack took place in the vicinity of the old central bus station where foreign national workers live. The detonations took place within seconds of each other and were approximately 600 feet apart, in a pedestrian mall and in front of a bus stop. The al-Aqsa Martyrs Brigade was responsible.

#### 12 Pakistan

In Hyderabad, authorities safely defused a bomb placed in a toilet of a Kentucky Fried Chicken restaurant, according to press reports. Two bomb explosions in Hyderabad in recent months have killed a total of four persons and injured 33 others, all Pakistanis. No one has claimed responsibility.

#### 21 Kuwait

In Kuwait City, a gunman ambushed a vehicle at the intersection of al-Judayliyat and Adu Dhabi, killing one US citizen and wounding another US citizen. The victims were civilian contractors working for the US military. The incident took place close to Camp Doha, an installation housing approximately 17,000 US troops. On 23-24 January, a 20-year-old Kuwaiti civil servant, Sami al-Mutayri, was apprehended attempting to cross the border from Kuwait to Saudi Arabia. Al-Mutayri confessed to the attack and stated that he embraces al-Qaida ideology and implements Usama Bin Ladin's instructions although there is no evidence of an organizational link. The assailant acted alone but had assistance in planning the ambush. No group has claimed responsibility.

22

### Colombia

In Arauquita, military officials reported either the National Liberation Army (ELN) or the Revolutionary Armed Forces of Colombia (FARC) terrorists bombed a section of the Cano Limon-Covenas oil pipeline, causing an unknown amount of damage. The pipeline is owned by US and Colombian oil companies.

#### 24 Colombia

In Tame, rebels kidnapped two journalists working for the *Los Angeles Times*, one was a British reporter and the other a US photographer. The ELN is responsible. The two journalists were released unharmed on 1 February 2003.

#### 27 Afghanistan

In Nangarhar, two security officers escorting several United Nations vehicles were killed when armed terrorists attacked their convoy, according to press reports. No one claimed responsibility.

#### 31 India

In Srinagar, Kashmir, armed terrorists killed a local journalist when they entered his office, according to press reports. No one claimed responsibility.

#### February

1

#### Turkey

In Istanbul, press reports stated that a time bomb had been discovered in a McDonald's restaurant. The cleaning man spotted the explosive device by identifying the timer and cables attached to the box located under a table. The authorities were notified immediately, and police experts defused it. No casualties were reported, and no one claimed responsibility.

#### 5 Saudi Arabia

In Riyadh, television reports stated that three gunmen fired on a UK citizen as he was traveling from work to home. Five bullets were fired at the vehicle, but the employee of British Airways was not injured except for possible superficial wounds from broken glass. No one claimed responsibility.

#### 6 Colombia

In Arauquita, military officials reported either ELN or FARC terrorists bombed a section of the Cano Limon-Covenas oil pipeline, causing an unknown amount of oil to spill. The pipeline is owned by US and Colombian oil companies.

#### 13 Colombia

In Bogota, a Southern Command–owned airplane carrying five crew and five passengers—four US citizens and one Colombian—crashed in the jungle. All five passengers survived the crash—two of the crewmembers were injured. Terrorists later killed a Colombian army officer and a US citizen, while three other US citizens are missing, according to press reports. FARC claims they are holding the three missing persons. On 31 March, press reports stated that the three missing US citizens were still captives of FARC. There are upward of 4,500 individuals involved in nonstop, US-financed search efforts. On 22 April, press reports identified the three missing US citizens: Keith Stansell, Marc D. Gonsalves, and Thomas R. Howes—civilians doing drug surveillance for the Department of Defense.

#### 13 United Kingdom

In London, press reports stated that a person arriving on a British Airways flight was arrested for concealing a live hand hand grenade in his luggage. The man, a Venezuelan of Bangladeshi origin, was arrested under the Terrorism Act by officers from Sussex Police and later charged by authorities. The flight BA 2048 from Bogota, Colombia, with a stop in Caracas, Venezuela, landed at Gatwick Airport. The discovery caused the closure of the North Terminal for approximately two hours. No one claimed responsibility.

#### Colombia

In Saravena, military officials reported either ELN or FARC terrorists bombed a section of the Cano Limon-Covenas oil pipeline, causing an unknown amount of damage. The pipeline is owned by US and Colombian oil companies.

#### 20 India

15

In Varmul, Kashmir, a landmine planted near a busy marketplace exploded, killing six persons and injuring three others, according to press reports. No one claimed responsibility.

#### 20 Algeria

In the Sahara Desert, four Swiss citizens went missing while touring in a small group without a guide, according to Swiss Embassy and press reports. The tourists were later confirmed kidnapped by terrorist members of the Salafist Group for Preaching and Combat (GSPC). From mid-February to mid-May, the GSPC kidnapped a total of 32 European tourists—17 of whom were freed by Algerian forces in a rescue operation on 13 May. The Swiss tourists are still being held hostage.

#### 20 Saudi Arabia

In Riyadh, a gunman ambushed a car at a stoplight, killing one person—a UK citizen employed by British Aerospace Engineering, according to press reports. The gunman—a Yemen-born naturalized Saudi who had recently traveled to Pakistan and named his youngest son Osama—was arrested by Saudi police. No group claimed responsibility.

#### 22 Algeria

In the Sahara Desert, four German citizens went missing while touring in a small group without a guide, according to German Embassy and press reporting. The tourists were later confirmed kidnapped by the GSPC. On 18 August in Gao, Mali, the last of the 14 hostages were released unharmed after German authorities paid \$5 million ransom for their release to the GSPC leader.

#### 22 Turkey

In Istanbul, press reports stated that two unidentified persons threw a bomb into a British Airways office shattering windows. No casualties were reported, and no one claimed responsibility.

#### 25 Saudi Arabia

In al-Dammam, an incendiary bomb was thrown at a McDonald's restaurant, according to press reports. Two persons in a car approached the business; the passenger got out and hurled the bomb, which failed to explode. The passenger attempted—without success—to re-ignite the canister before he fled. The police arrested a person whose clothes contained the same substance as in the bomb and who was later identified by witnesses. No group claimed responsibility.

#### 25 Venezuela

In Caracas, two bombs exploded within minutes of each other, injuring four persons—one Colombian and three Venezuelans—and damaging the Spanish and Colombian Embassies and other buildings nearby. No one claimed responsibility.

#### March

2

#### Venezuela

In Maracaibo, a car bomb exploded damaging surrounding buildings, including a local office of the US oil company Chevron Texaco, according to press reports. The car bomb was composed of C-4 semtex, similar to that used in the detonations at the Spanish and Colombian Embassies the previous week. The explosion occurred outside the home of controversial cattle livestock producer, Antonio Melian. Mr. Melian is a leading activist in Zulia State, and he has been the center of opposition-government debate in the wake of the two-month nationwide labor-management stoppage that failed to bring down the Chavez Frias government. No one claimed responsibility.

#### 4 Philippines

In Davao, a bomb hidden in a backpack exploded in a crowded airline terminal killing 21 persons—including one US citizen—and injuring 146 others (including three US citizens), according to press reports. The Moro Islamic Liberation Front (MILF) claimed responsibility.

#### 5 Israel

In Haifa, a suicide bomber boarded a bus on Moriya Boulevard in the Karmel neighborhood and detonated an explosive device, killing 15 persons—including one US citizen—and wounding 40 others, according to press and US Embassy reports. The Islamic Resistance Movement (HAMAS) claimed responsibility.

#### 7 Israel

Two US citizens were killed when a Palestinian gunman opened fire on them as they were eating dinner in the settlement of Kiryat Arba.

#### 9 India

In Doda District, Kashmir, armed terrorists kidnapped and killed a private citizen, according to press reports. No one claimed responsibility.

#### 9 India

In Sogam, Kashmir, a bomb injured a student, according to press reports. No one claimed responsibility.

#### 11 India

In Rajouri, Kashmir, a bomb exploded in a candy store, killing two persons and injuring four others, according to press reports. No group has claimed responsibility.

#### 13 India

In Rajouri, Kashmir, a bomb exploded on a bus parked at a terminal, killing four persons, according to press reports. No one claimed responsibility.

#### 16 India

In Indh, Kashmir, armed terrorists attacked a police installation, killing nine police officers and two civilians and wounding eight police officers and one civilian, according to press reports. No one claimed responsibility.

#### 20 Greece

In Kholargos, terrorists placed four gas canisters at the entrance to the Citibank and then set them on fire, causing minor damage. No one claimed responsibility.

#### 21 Norway

In Oslo, antiwar protesters threw a Molotov cocktail into a McDonald's restaurant before opening time, causing limited damage. No one was hurt in the attack.

#### Greece

In Koropi, a makeshift incendiary device exploded in an ATM outside a Citibank branch. The explosion and subsequent fire caused severe damage to the ATM. No one claimed responsibility.

#### 22 Iraq

22

In Sayed Sadiq, an Australian journalist/cameraman died instantly when a taxi raced up beside him and exploded. The journalist's colleague, also an Australian on assignment for the Australian Broadcasting Corporation, suffered shrapnel wounds. At least eight other persons were injured in the bombing. Ansar al-Islam is believed to be responsible.

#### 23 Ecuador

In Guayaquil, a bomb exploded at the British Consulate. Although it did not cause serious damage or personal injury, the explosion left a hole in the ground, destroyed two windows and a bathroom, and damaged the building's electrical control board. The People's Revolutionary Militias group (MRP) sent an e-mail claiming responsibility for the attack.

#### 24 India

In Nadi Marg, Kashmir, armed terrorists dressed in military uniforms entered a village and killed 24 persons, according to press reports. No group claimed responsibility.

#### 25 Italy

During 25-26 March in Vicenza, terrorists firebombed three cars belonging to US service members. The Anti-Imperialist Territorial Nuclei (NTA), an extremist group believed to be close to the new Red Brigades, claimed responsibility for the attacks.

#### 25 Lebanon

In Beirut, an explosive device weighing approximately 400 grams exploded on the US Embassy wall. No casualties were reported, but the building sustained light damage. No one claimed responsibility.

#### 26 India

In Narwal, Kashmir, a bomb placed inside the engine of an empty oil tanker parked outside a fuel storage area exploded and caught fire, killing one person and injuring six others, according to press reports. No one claimed responsibility.

#### 27 Chile

In Santiago, antiwar protesters exploded a small bomb at a branch of the USbased Bank of Boston. The bomb smashed windows, destroyed an ATM, and caused minor damage to two adjacent stores. Police found a pamphlet at the site that said "death to the empire," which they took as a reference to the United States. No one claimed responsibility.

#### 28 Afghanistan

In Tirin Kot, armed terrorists killed an El Salvadorian Red Cross worker while he was traveling with Afghan colleagues to check on water supplies, according to press reports. Although no one has claimed responsibility, the attack involved a group of 60-armed men, and the leader was instructed via telephone to kill only the Westerner in the captured group.

#### 28 Italy

In Rome, unknown radicals firebombed a Ford-Jaguar dealership—the two brands taken as symbols of the US-UK Coalition that is fighting in Iraq.

Approximately a dozen Fords were burned and another 10 damaged. A fivepointed star—a symbol of the Red Brigades, a group not known to plan firebomb attacks—was found at the site. No one has claimed responsibility.

#### 29 Greece

In Athens, an unknown assailant threw a hand grenade at a McDonald's restaurant, causing significant material damage. Police stated that it was a British "mills" hand grenade. No one has claimed responsibility.

#### 30 Bosnia and Herzegovina

In Sarajevo, Islamic terrorists placed a hand grenade with an anti-US message near a local Coca-Cola company. No one claimed responsibility.

#### 30 India

In Punch, Kashmir, a bomb exploded in a field where a cricket match was being played, killing one person and injuring two others, according to press reports. No one claimed responsibility.

#### 31 Cuba

In Havana, a man armed with two hand grenades hijacked a domestic airliner with 46 passengers and crew onboard in an attempt to reach the United States. After an emergency landing at Havana airport due to insufficient fuel, the plane remained on the runway all night. On 1 April, more than 20 passengers left the aircraft apparently unharmed. With at least 25 passengers on board, the hijacked plane departed Havana airport and safely landed in Key West, Florida.

#### 31 Italy

In Bologna, IBM employees found an explosive device in a large bag and notified the police. The bomb squad found a "dangerous, though rudimentary" bomb. Antiterrorism investigators established a link between the modus operandi of this incident and an earlier bombing incident that took place in July 2001 in Bologna. An investigation is currently under way. No one has claimed responsibility.

#### 31 Cyprus

In Nicosia, a 26-year-old man hurled a Molotov cocktail against the outside wall of the US Embassy. No damages were reported. Police arrested the man.

### April

2

#### Philippines

In Davao, a bomb exploded on a crowded passenger wharf, killing 16 persons and injuring 55 others, according to press reports. The attack may have been carried out by two Indonesian members of Jemaah Islamiya (JI), a regional terrorist group with links to al-Qaida. Two individuals were arrested for this attack: Ismael Acmad (a.k.a. Toto), the alleged planner, and an accomplice, Tahome Urong (a.k.a. Sermin Tohami)—members of the MILF. They told investigators they also were involved in the Davao Airport bombing, and JI provided funds. The ammonium nitrate explosive used in the wharf attack is similar to that purchased by JI operative, Father Rohman Ghozi, and seized by police in January 2002 shortly after Ghozi's arrest by Philippine police. Several Indonesian members of JI have been spotted in terrorist training camps on the southern island of Mindanao.

#### 3 Turkey

In Istanbul, a "high pressure resonance bomb" detonated near a United Parcel Service (UPS) building, smashing the windows of a nearby pharmacy and oliveseller's shop. The explosion caused minor damage to the wall surrounding the UPS building, as well as a transformer near the wall. No one claimed responsibility.

#### Turkey

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In Istanbul, a bomb exploded at the British Consulate General causing considerable damage to the consulate and also blowing out windows of an adjacent hotel, leaving one Turkish hotel guest with minor cuts. Turkish police believe the bomb was a resonant device (sound bomb) of relatively crude construction. The terrorist group Marxist-Leninist Communist Party (MLK-P) is suspected although no one has claimed responsibility.

#### 3 Algeria

In the Sahara Desert, eight Austrian tourists were kidnapped by terrorists while traveling in that region, according to press reports. The GSPC is probably responsible for the abduction. (See entry for 22 February for additional details.)

#### Algeria

In the Sahara Desert, terrorists kidnapped 11 German tourists traveling in small groups without guides, bringing the total number of Germans abducted (up to this point) to 15. GSPC is believed responsible. (See entry for 22 February for additional details.)

#### 5 Lebanon

In Dowra, TNT placed in the trash receptacle of a McDonald's restaurant men's room exploded, wounding 10 persons and causing considerable damage to the restaurant, which is located 7 to 10 kilometers south of the US Embassy. Five to 10 seconds later, there was a minor explosion in a car adjacent to the restaurant building. The explosions were a partial detonation of a three-stage improvised explosive device of TNT, an unidentified quantity of C-4, and three gas-filled containers. No one claimed responsibility.

#### 8 Algeria

In the Sahara Desert, one Swede and one Dutch citizen were kidnapped, according to press reports. The GSPC is responsible. (See entry for 22 February for additional details.)

#### Jordan

8

8

In Amman, a US official with the diplomatic corps was slightly wounded when terrorists fired at him, according to press reports. The official had exited his hotel to use his cell phone when a car carrying three persons fired a shot barely missing the official, leaving only a superficial wound. No one claimed responsibility.

#### Turkey

In Izmir, concussion hand grenades placed before the Bornova Court, Citibank, and the British Consulate exploded, causing material damage. No one was hurt in these attacks. The MLK-P was probably responsible for the attacks.

#### 10 India

In Kashmir, a bomb exploded in the famous Mughal Garden causing no damage, according to press reports. No one claimed responsibility.

#### 10 Germany

In Hamburg, unknown perpetrators set fire to a party bus for children in the parking lot of a McDonald's restaurant and then set fire to a McDonald's billboard. At both sites, fliers of a leftwing extremist group were found. The extent of material damage is not known. An investigation is under way.

#### 11 Algeria

In the Sahara Desert, two mountaineers disappeared, according to the Austrian Foreign Ministry. Approximately 30 individuals were abducted or disappeared

in the same general area during a three-month period. The GSPC was believed responsible. Subsequently, everyone was released unharmed after a ransom was paid.

#### 12 Venezuela

In Caracas, a bomb made of C-4 exploded in the Organization of American States office. No one was injured, although the basement was significantly damaged. No one has claimed responsibility.

#### 12 India

In Kulgam, terrorists threw a hand grenade at a police patrol and missed, injuring two private citizens standing near by, according to press reports. No one claimed responsibility.

#### 12 India

In Qazigund, terrorists threw a hand grenade at an army patrol, injuring two soldiers and 21 private citizens standing near by, according to press reports. No one claimed responsibility.

#### 12 India

In Qazigund-Anantnag, Kashmir, terrorists threw a hand grenade into a bus station, killing one person and injuring 20 others, according to press reports. No one claimed responsibility.

#### 13 Philippines

In Siasi, armed terrorists kidnapped a Filipino-Chinese businesswoman on her way to the local mosque, according to press reports. She was last seen being taken to the island of Jolo, a stronghold of the Abu Sayyaf Group (ASG).

#### 13 Pakistan

Near Charman, armed terrorists shot and killed two relatives of the governor of Kandahar, Afghanistan, and wounded one other as they were traveling by car to a local bazaar, according to press reports. The attacker was later caught by authorities and identified as a member of Fazlur Rahman's Jui (Jamiat Ulema-e Islami).

#### 14 Afghanistan

In Yakatut, a missile fired at the US Embassy landed four kilometers away, failing to explode and causing no damage or injures, according to press reports. No one claimed responsibility.

#### 14 France

In Sergy, terrorists set fire to a car parked outside the rear entrance of a McDonald's restaurant. The resulting fire partially destroyed the restaurant. No one has claimed responsibility.

#### 15 Turkey

In Istanbul, terrorists bombed two McDonald's restaurants, partially collapsing a wall that injured a pedestrian. The Revolutionary People's Liberation Front (DHKP-C) later claimed responsibility.

#### 16 Afghanistan

In Jalalabad, a bomb destroyed the UNICEF building, according to press reports. No one claimed responsibility.

#### 22 India

In Gulshanpora Batagund, Kashmir, a bomb exploded in a dairy yard, killing six persons, injuring 12 others, and killing several cows, according to press reports. No one claimed responsibility.

#### 22 Argentina

In Avellaneda, a homemade bomb exploded in front of a McDonald's restaurant on Mitre Avenue and Berutti Street. Security officials found an iron tank about 30 centimeters long, as well as evidence of gunpowder. The explosion shattered the windows but did no interior damage. No injuries were reported, and no one claimed responsibility.

#### 24 Israel

In Kefar Saba, a security guard—a dual Israeli-Russan citizen—was killed and 11 others wounded when a lone suicide bomber blew himself up at the entrance to a busy train station, according to press reports. The al-Aqsa Martyrs Brigade claimed responsibility.

#### 25 India

In Patan, Kashmir, a bomb exploded on the lawn of a courthouse, killing three persons and injuring 34 others, according to press reports. No one claimed responsibility.

#### 26 India

In Kashmir, a landmine exploded near a site being inspected by the Finance Minister, injuring 11 persons, according to press reports. The Finance Minister was not injured. No one claimed responsibility.

#### 30 Israel

In Tel Aviv, two suicide bombers approached the entrance to a pub, Mike's Place. One bomber successfully activated his bomb, killing three Israeli citizens and injuring 64 others—including one US citizen—according to press reports. The second bomber fled, unable to activate his bomb. His body was later found washed up on a Tel Aviv beach. The pub is located a few hundred yards from the US Embassy and is popular with foreigners. Al-Aqsa Martyrs Brigade claimed responsibility.

#### May

4

#### Turkey

During the night in Adana, a series of five sound bombs exploded, resulting in minor material damage, but no casualties. A UPS office, Tommy Hilfiger store, local Turkish bank, the US Consulate, and the Nationalist Turkish Political Party headquarters were all targeted. No one claimed responsibility.

#### 5 India

In Duderhama, Kashmir, terrorists threw a hand grenade at a National Conference leader's car, injuring the leader, according to press reports. No one claimed responsibility.

#### 5 India

In Doda, Kashmir, a bomb exploded at a bus stand, killing one person and injuring 25 others, according to press reports. No one claimed responsibility.

#### 6 Colombia

German national Heiner Hansen was freed by his kidnappers—presumed to be FARC terrorists—according to press reports. Mr. Hansen was kidnapped near Buenaventura on 31 December 2002.

#### 12 Algeria

In the Sahara Desert, terrorists kidnapped a German tourist—16 Germans have been abducted recently—according to press reports. The kidnapping possibly

took place in April or early May. The GSPC is probably responsible for the abduction. (See entry for 22 February for additional details.)

#### 12 Saudi Arabia

In Riyadh, suicide bombers driving cars boobytrapped with explosives drove into the guarded Vinnnell housing complex, killing eight US citizens and one Saudi, according to press reports. Al-Qaida is probably responsible.

#### 12 Saudi Arabia

In Riyadh, suicide bombers driving cars boobytrapped with explosives drove into the Al-Hamra complex, killing one US citizen, two Jordanians, four Saudis, two Filipinos, one Lebanese, and one Swiss, and injuring 194 others, according to press reports. Al-Qaida is probably responsible.

#### 12 Saudi Arabia

In Riyadh, suicide bombers driving cars boobytrapped with explosives drove into the guarded Jedawal compound housing international workers, killing two Saudis, according to press reports. Al-Qaida is probably responsible.

#### 15 Pakistan

In Karachi, 19 small bombs exploded at Shell stations; an Anglo-Dutch–owned company; and at two Caltex petrol stations, a subsidiary of US giant Caltex, injuring seven persons, according to press reports. The small bombs— firecrackers fitted with timing devices—were packed into boxes placed in garbage bins and appeared aimed to scare. The group Muslim United Army claimed responsibility in a faxed letter to the newspaper, *Dawn*.

#### 16 Morocco

In Casablanca, one of five near-simultaneous bombs exploded in the street outside the Belgium Consulate and next to a Jewish-owned restaurant, killing two police officers and injuring another, according to press reports. The restaurant, Positano, could have been the target. A Positano employee said a colleague stopped three suspects as they entered the restaurant. One of the suspects fled, and the other two died in the blasts. Belgian security cameras showed the bombers tried but failed to enter the restaurant. Belgian officials, including Foreign Minister Louis Michel, said the restaurant was probably the target. According to press reports, about 14 persons (ages 18-22) took part in the five attacks, killing a total of 42 persons and injuring at least 100. Several of those arrested were cooperating with police. According to press reports, the group al-Sirat al Mustaqim—with possible links to al-Qaida—is responsible.

#### 16 Morocco

In Casablanca, one of five near-simultaneous bombs exploded at the Casa De Espana restaurant nightclub, killing approximately 42 persons, including three Spaniards and one Italian, according to press reports. (See above entry for details.)

#### 19 India

In Rajauri, Kashmir, armed terrorists fired into a private residence, killing six persons, according to press reports. No group claimed responsibility.

#### 19 India

In Srinagar, Kashmir, two bombs exploded at Kashmir's busiest bus terminal, injuring 14 persons, according to press reports. No group claimed responsibility.

#### 19 Israel

In the French Hill Intersection, Northern Jerusalem, a suicide bomber dressed as an Orthodox Jew and wearing a prayer shawl boarded a commuter bus, detonated the bombs attached to himself, and killed seven persons and injured 26 others, according to press reports. One of those injured was a US citizen. Izz al-Din al-Qassam Brigades, the military wing of HAMAS, claimed responsibility.

#### 24 Afghanistan

In Haska Meyna, three persons working for a nongovernmental organization (NGO) were injured when their vehicle hit a remote-controlled landmine, according to press reports. No group claimed responsibility.

#### 27 Colombia

In Guamalito, military officials reported either ELN or FARC terrorists bombed a section of the Cano Limon-Covenas oil pipeline, spilling 7,000 barrels of crude oil into the Cimitarra creek, a major source of drinking water for more than 5,000 people and causing extensive environmental damage. The pipeline is owned by Colombian and US oil companies.

#### 30 Colombia

In Guamalito, terrorists attacked a section of the Cano Limon-Covenas oil pipeline, spilling nearly 7,000 barrels of crude oil and leaving about 4,700 families without drinking water. This pipeline is jointly owned by Ecopetrol of Colombia and a consortium of US and West European companies. No group claimed responsibility, although both FARC and ELN terrorists have attacked this pipeline previously.

#### India

In Khudwani, Kashmir, a hand grenade exploded, injuring 11 persons and two police officers, according to press reports. No one claimed responsibility.

#### June

1

31

#### India

In Jammu, Kashmir, terrorists set fire to a private residence and exchanged gunfire with police while leaving the scene, killing four persons in the crossfire, according to press reports. The terrorists escaped. No one claimed responsibility.

#### 1 Afghanistan

In Kandahar, a bomb exploded at a German NGO office, Deutsche Fuer Technische Zusammenarbeit, causing minor damage to the building, according to press reports. The building was closed on the weekend so there were no injuries. Al-Qaida possibly is responsible.

#### 4 Belgium

In Brussels, letters containing the nerve agent adamsite were sent to the US, British, and Saudi Embassies; the government of Prime Minister Guy Verhofstadt; the Court of Brussels; a Belgian ministry; the Oostende airport; and the Antwerp port authority, according to press reports. After exposure to the substance, at least two postal workers and five policemen were hospitalized with skin irritation, eye irritation, and breathing difficulty. In Oostende, three persons exposed to the tainted letter were hospitalized. Belgium police suspected a 45-year-old Iraqi political refugee opposed to the US war in Iraq. On 5 June, police searched his residence and confiscated a document and a plastic bag containing some powder. The antiterrorism investigators also suffered skin irritation, eye irritation, and breathing difficulty. The Iraqi was charged with premeditated assault.

7

#### Afghanistan

In Kabul, a taxi rigged with explosives rammed into a bus carrying German peacekeepers of the International Security Assistance Force, killing five German peacekeepers and injuring 29 others, according to press reports. The US-funded

police school located about 300 feet from the explosion lost 13 windows. No one claimed responsibility, but authorities blame al-Qaida.

#### 8 Somalia

In Mogadishu, an armed militia group fired on a car carrying a US freelance journalist, his driver, and his interpreter, slightly wounding the journalist, according to press reports. No one claimed responsibility.

#### 9 Peru

In Lima, approximately 60 Shining Path terrorists kidnapped 71 workers employed by Techint Group, an Argentine company building a natural gas pipeline in southeastern Peru. The kidnapped group consisted of 64 Peruvians, four Colombians, two Argentines, and a Chilean. A rescue operation freed all the hostages on 11 June, but the terrorists escaped.

#### 11 Israel

Near Jerusalem, two US citizens were killed in a bus bombing near Klal Center on Jaffa Road.

#### 11 Turkey

In Adana, 33-year-old Cumali Kizilgoca threw two hand grenades into the US Consulate garden and was detained. One of the hand grenades did not explode and was later detonated by the police. No one was injured. Kizilgoca attacked the consulate in retaliation for the recent assassination attempt by Israel on a HAMAS leader, according to press reports.

#### 12 Greece

In Thessalonika, unidentified culprits entered the front lobby of the US-owned Citibank, doused the ATM in a flammable liquid, placed a gas canister in it, and set it on fire, according to press reports. The explosion destroyed the ATM and caused extensive damage to the lobby and office equipment.

#### 17 Italy

In Rome, a bomb exploded in front of the Spanish school Cervantes, damaging the school and a few cars within a 20-meter radius. Authorities speculate that the device contained approximately 500 grams of chlorite- and nitrate-based explosives. No one claimed responsibility, but investigators believe whoever placed the device was experienced with explosives and was probably connected to an Italian anarchist group aligned with Basque Fatherland and Liberty (ETA). Similar devices have been used in past attacks and have been linked to Italian anarchists supporting the ETA.

#### 17 India

In Shopian, Kashmir, a bomb exploded outside a store selling chickens, injuring five persons, according to press reports. No one claimed responsibility.

#### 17 India

In Kashmir, armed terrorists entered a private residence, killing the son of a Muslim politician, according to press reports. No one claimed responsibility.

#### 18 France

In Yvelines, members of the Corsican National Liberation Front activated explosive charges during the early morning hours, seriously damaging two French villas and a British housing company, according to press reports. The houses were unoccupied, and nobody was injured.

#### 20 West Bank

One US citizen was killed in a shooting attack near the settlement of Ofra.

#### India

20

27

In Srinagar, Kashmir, a bomb exploded at a crowded market, injuring 16 persons, according to press reports. No one claimed responsibility.

#### 20 India

In Charar-i-Sharif, Kashmir, a hand grenade hurled at a police station injured two officers inside, according to press reports. No one claimed responsibility.

#### 23 India

In Pulwama, Kashmir, a hand grenade thrown at a military vehicle missed its intended target, killing two persons and wounding 48 others standing near by, according to press reports. No one claimed responsibility.

#### Kenya

In Mandera, armed terrorists using hand grenades killed one person and seriously injured four others, including a doctor from the Netherlands working with "Doctors Without Frontiers," according to press reports. No one claimed responsibility.

#### 28 Gaza Strip

In Bayt Lahiyah, several bombs exploded near a US Embassy car, according to press reports. The bombs were apparently aimed at a diplomatic-plated vehicle belonging to the US Consulate since the Israel Defense Forces (IDF) were not operating in the area.

#### 30 Israel

In Yabed, Northern Israel, a Bulgarian construction worker was killed when his truck came under fire, according to press reports. The al-Aqsa Martyrs Brigade claimed responsibility.

#### July

#### 3 Colombia

In Caldono, armed terrorists kidnapped five persons, including a Swiss citizen working for the NGO, Hands of Colombia Foundation, according to press reports. FARC claimed responsibility.

#### 3 Iraq

In Baghdad, terrorists killed a British journalist outside the Iraq National Museum, according to press reports. No one claimed responsibility.

#### 4 India

In Larnu, Kashmir, terrorists killed two persons—a school teacher and a private citizen—and wounded 20 others, including the rural development minister of Jammu-Kashmir, two government officials, two police officers, and 15 others when they opened fired and threw several hand grenades into a meeting between the minister and health officials, according to press reports. No one claimed responsibility.

#### 8 Afghanistan

In Kabul, terrorists attacked the Pakistani Embassy, destroying computers and telephones, according to press reports. No one claimed responsibility.

#### 9 India

In Aram Mohalla Shopian, Kashmir, terrorists threw a hand grenade toward a security patrol party. The hand grenade missed its intended target and exploded on the roadside, injuring three persons, according to press reports. No one claimed responsibility.

#### 11 Greece

In Athens, authorities safely dismantled a bomb in an office building near a branch of the American Life Insurance Company, according to press reports. No one claimed responsibility, but the device was similar to others produced by the Revolutionary Nuclei and Revolutionary People's Struggle (ELA) terrorists groups.

#### 13 Greece

In Athens, three Molotov cocktails were thrown at a branch office of the Eurobank, causing minor damage, according to US Embassy reporting. No one claimed responsibility.

#### 14 Afghanistan

In Jalalabad, a bomb exploded near the offices of the United Nations Human Rights Commission (UNHRC), causing major damage to two buildings, according to press reports. No one claimed responsibility.

#### 16 Colombia

In La Pesquera, military officials reported either ELN or FARC terrorists bombed a section of the Cano Limon-Covenas oil pipeline at the KM 07 and 02N intersection, causing an unknown amount of damage. The pipeline is owned by US and Colombian oil companies.

#### 16 Colombia

In La Pesquera, military officials reported either ELN or FARC terrorists bombed a section of the Cano Limon-Covenas oil pipeline at the KM 71 and 26 W intersection, causing an unknown amount of damage. The pipeline is owned by US and Colombian oil companies.

#### 21 India

In Jammu, Kashmir, two hand grenades exploded at a crowded community kitchen, killing seven persons and injuring 42 others, according to press reports. No one claimed responsibility.

#### 23 Sri Lanka

In Valachchenai, terrorists stoned a vehicle carrying two Scandinavians working as truce monitors, according to press reports. The truce monitors were not injured, but the car was damaged. No one claimed responsibility.

### August

2

Irag

In Baghdad, a vehicle bomb exploded in front of the Jordanian Embassy, killing 19 persons, injuring 50 others, and damaging the outside facade of the embassy, according to press reports. No one claimed responsibility.

#### 4 India

In Mahore Tehsil, Kashmir, armed terrorists shot and killed an educator attending a marriage function, according to press reports. No one claimed responsibility

#### 5 India

In Dhar Galoon, Kashmir, two persons were injured by mortar shelling, according to press reports. No one claimed responsibility.

#### 5 India

In Katjidhok, Kashmir, armed terrorists shot and killed one person, according to press reports. No one claimed responsibility.

5

#### Iraq

In Tikrit, a US contractor for Kellogg Brown and Root was killed when his car ran over an improvised explosive device, according to press reports. He was under military escort when the explosion occurred. No group claimed responsibility.

#### 5 Indonesia

In Jakarta, a car bomb exploded in the front of the Marriott Hotel during lunchtime rush hour, killing 13 persons and injuring 149 others, according to press reports. The adjoining office block was set on fire, with several cars burning in the hotel's front driveway and hotel windows shattered up to the 21<sup>st</sup> floor. Al-Qaida claimed responsibility.

#### 10 Eritrea

In Adobha, armed terrorists attacked a vehicle carrying Eritrean passengers working for the US charity, Mercy Corps, killing two persons and injuring three others, according to press reports. No one claimed responsibility.

#### 13 India

In Bandipora, Kashmir, a bomb attached to a bicycle exploded outside the State Bank of India, injuring 31 persons, according to press reports. No one claimed responsibility.

#### 15 India

In Pakherpora, Kashimir, a hand grenade thrown at a police patrol missed its target, landing in a crowd of bystanders and exploded, injuring 18 persons, according to press reports. No one claimed responsibility.

#### 19 Iraq

In Baghdad, a truck entered the driveway of the Marriott Hotel, the headquarters of the UNHCR, and was stopped by a security guard. The truck exploded, killing 23 persons—including the director of the UNHCR and three US citizens—injuring 100 others, and badly damaging several stories of the Marriott Hotel and other buildings almost a mile away, according to press reports. The arrested suspects admitted that the bomb was to have been detonated in the hotel lobby by a suicide bomber where a meeting of US officials was taking place. Al-Qaida is probably responsible.

#### 19 Israel

In Jerusalem, a suicide bomber riding a bus detonated his explosives, killing 20 persons—five of whom were US citizens—and injuring 140 others, according to press report. HAMAS claimed responsibility.

#### Serbia

In Bujanova, unidentified persons threw two hand grenades into the courtyard of a house belonging to Ramiz Ramizi—an ethnic Albanian—wounding his 8-yearold grandson and four other members of his family, according to press reports. No one claimed responsibility.

#### September

6

19

### India

In Srinagar, Kashmir, a bomb exploded in a busy marketplace, killing six persons and injuring 37 others, including an Indian army officer, according to press reports. Police believe the intended target of the blast was the army officer. No one claimed responsibility.

#### 8 Afghanistan

Near Moqor, armed terrorists killed four Danish members working for the NGO Danish Committee For Aid To Afghan Refugees assisting local Afghanis on an irrigation project, according to press reports. The Taliban is probably responsible.

#### 9 Israel

In Jerusalem, eight persons were killed—including two US citizens—and 30 others wounded when a suicide bomber blew himself up on the hitchhiking stop near the Asaf Harofe Hospital, according to press reports. No one claimed responsibility.

#### 9 India

In Sopat, Kashmir, armed terrorists shot and killed a former state forest minister, according to press reports. No one claimed responsibility.

#### 9 Iran

In Tehran, armed terrorists fired three to four shots at the British Embassy, causing no damage or injuries, according to press reports. No one claimed responsibility.

#### 11 India

In Srinagar, Kashmir, a hand grenade was thrown at a military bunker house, missing its target, killing one private citizen and injuring 14 others standing near by, according to press reports. No one claimed responsibility.

#### 14 Colombia

In Tayrona National Park, armed terrorists attacked several cabins, kidnapping eight foreign nationals—four Israelis, two Britons, a German, and a Spaniard—according to press reports. On 25 September, one of the two Britons escaped safely from the kidnappers. ELN has claimed responsibility for this attack. On 24 November, the German and Spanish nationals were released.

#### 15 Iran

In Tehran, shots were fired at the British Embassy, causing no injuries, according to press reports. No one claimed responsibility.

#### 19 Afghanistan

In Ghazni, four rockets were fired at a facility housing Turkish road workers and equipment, causing no injuries or damage, according to press reports. The Taliban is probably responsible.

#### 22 Iraq

In Baghdad, a vehicle bomb exploded near the UN Headquarters, killing a guard and injuring 18 others; the building was not damaged, according to press reports. No one claimed responsibility.

#### 25 Iraq

In Baghdad, a bomb exploded at the news bureau of US broadcaster NBC, killing one person and injuring one other, according to press reports. No one claimed responsibility.

#### 30 India

In Gagran, Kashmir, a hand grenade thrown at a police patrol exploded, injuring six police officers and 14 civilians, according to press reports. No one claimed responsibility.

# Appendix B

# Background Information on Designated Foreign Terrorist Organizations

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from so-called revolutionary taxes extorted from local businesses and politicians. First designated in August 2002. Designations by the United States and the European Union may have had an impact on funding.

#### Activities

The NPA primarily targets Philippine security forces, politicians, judges, government informers, former rebels who wish to leave the NPA, rival splinter groups, and alleged criminals. Opposes any US military presence in the Philippines and attacked US military interests, killing several US service personnel, before the US base closures in 1992. Press reports in 1999 and in late 2001 indicated that the NPA is again targeting US troops participating in joint military exercises as well as US Embassy personnel. The NPA claimed responsibility for the assassination of two congressmen from Quezon in May 2001 and Cagayan in June 2001 and many other killings. In January 2002, the NPA publicly expressed its intent to target US personnel if discovered in NPA operating areas.

#### Strength

Slowly growing; estimated at more than 10,000. This number is significantly lower than its peak strength of around 25,000 in the 1980s.

#### Location/Area of Operations

Operates in rural Luzon, Visayas, and parts of Mindanao. Has cells in Manila and other metropolitan centers.

#### **External Aid**

Unknown.

#### Al-Gama'a al-Islamiyya (Islamic Group, IG)

#### Description

Egypt's largest militant group, active since the late 1970s, appears to be loosely organized. Has an external wing with supporters in several countries worldwide. The group issued a cease-fire in March 1999, but its spiritual leader, Shaykh Umar Abd al-Rahman—sentenced to life in prison in January 1996 for his involvement in the World Trade Center bombing of 1993 and incarcerated in the United States—rescinded his support for the cease-fire in June 2000. The IG has not conducted an attack inside Egypt since August 1998. Senior member signed Usama Bin Ladin's *fatwa* in February 1998 calling for attacks against the United States.

Unofficially split in two factions: one that supports the cease-fire led by Mustafa Hamza, and one led by Rifa'i Taha Musa, calling for a return to armed operations. Taha Musa in early 2001 published a book in which he attempted to justify terrorist attacks that would cause mass casualties. Musa disappeared several months thereafter, and there are conflicting reports as to his current whereabouts. In March 2002, members of the group's historic leadership in Egypt declared use of violence misguided and renounced its future use, prompting denunciations by much of the leadership abroad. In 2003, the Egyptian Government released more than 900 former IG members from prison.

For members still dedicated to violent jihad, the primary goal is to overthrow the Egyptian Government and replace it with an Islamic state. Disaffected IG members, such as those potentially inspired by Taha Musa or Abd al-Rahman, may be interested in carrying out attacks against US interests. First designated October 1997.

#### Activities

Group conducted armed attacks against Egyptian security and other government officials, Coptic Christians, and Egyptian opponents of Islamic extremism before the cease-fire. From 1993 until the cease-fire, IG launched attacks on tourists in Egypt—most notably the attack in November 1997 at Luxor that killed 58 foreign tourists. Also claimed responsibility for the attempt in June 1995 to assassinate Egyptian President Hosni Mubarak in Addis Ababa, Ethiopia. The IG never has specifically attacked a US citizen or facility but has threatened US interests.

#### Strength

Unknown. At its peak the IG probably commanded several thousand hard-core members and a like number of sympathizers. The cease-fire of 1999 and security crackdowns following the attack in Luxor in 1997 and, more recently, security efforts following September 11, probably have resulted in a substantial decrease in the group's numbers.

#### Location/Area of Operation

Operates mainly in the Al-Minya, Asyut, Qina, and Sohaj Governorates of southern Egypt. Also appears to have support in Cairo, Alexandria, and other urban locations, particularly among unemployed graduates and students. Has a worldwide presence, including in the United Kingdom, Afghanistan, Yemen, and various locations in Europe.

#### **External Aid**

Unknown. The Egyptian Government believes that Iran, Usama Bin Ladin, and Afghan militant groups support the organization. Also may obtain some funding through various Islamic nongovernmental organizations.

#### HAMAS

a.k.a. Islamic Resistance Movement

#### Description

Formed in late 1987 as an outgrowth of the Palestinian branch of the Muslim Brotherhood. Various HAMAS elements have used both violent and political means including terrorism—to pursue the goal of establishing an Islamic Palestinian state in Israel. Loosely structured, with some elements working clandestinely and others openly through mosques and social service institutions to recruit members, raise money, organize activities, and distribute propaganda. HAMAS's strength is concentrated in the Gaza Strip and the West Bank. First designated in October 1997.

#### Activities

HAMAS terrorists, especially those in the Izz al-Din al-Qassam Brigades, have conducted many attacks—including large-scale suicide bombings—against Israeli civilian and military targets. HAMAS maintained the pace of its operational activity during 2002-03, claiming numerous attacks against Israeli interests. HAMAS has not yet directly targeted US interests, although the group makes little or no effort to avoid targets frequented by foreigners. HAMAS continues to confine its attacks to Israel and the territories.

#### Strength

Unknown number of official members; tens of thousands of supporters and sympathizers.

#### Location/Area of Operation

HAMAS currently limits its terrorist operations to Israeli military and civilian targets in the West Bank, Gaza Strip, and Israel. The group's leadership is dispersed throughout the Gaza Strip and West Bank, with a few senior leaders residing in Syria, Lebanon, Iran, and the Gulf States.

#### **External Aid**

Description

Receives some funding from Iran but primarily relies on donations from Palestinian expatriates around the world and private benefactors, particularly in Western Europe, North America, and the Persian Gulf region.

#### Harakat ul-Mujahidin (HUM) (Movement of Holy Warriors)

The HUM is an Islamic militant group based in Pakistan that operates primarily in Kashmir. It is politically aligned with the radical political party, Jamiat Ulema-i-Islam Fazlur Rehman faction (JUI-F). Longtime leader of the group, Fazlur Rehman Khalil, in mid-February 2000 stepped down as HUM emir, turning the reins over to the popular

Kashmiri commander and his second in command, Farooq Kashmiri. Khalil, who has been linked to Usama Bin Ladin and signed his *fatwa* in February 1998 calling for attacks on US and Western interests, assumed the position of HUM Secretary General. HUM operated terrorist training camps in eastern Afghanistan until Coalition airstrikes destroyed them during fall 2001. In 2003, HUM began using the name Jamiat ul-Ansar (JUA), and Pakistan banned the successor JUA in November 2003. First designated in October 1997.

#### Activities

Has conducted a number of operations against Indian troops and civilian targets in Kashmir. Linked to the Kashmiri militant group al-Faran that kidnapped five Western tourists in Kashmir in July 1995; one was killed in August 1995, and the other four reportedly were killed in December of the same year. The HUM is responsible for the hijacking of an Indian airliner on 24 December 1999, which resulted in the release of Masood Azhar—an important leader in the former Harakat ul-Ansar imprisoned by the Indians in 1994—and Ahmed Omar Sheik, who was convicted of the abduction/murder in January-February 2002 of US journalist Daniel Pearl.

#### Strength

Has several hundred armed supporters located in Azad Kashmir, Pakistan, and India's southern Kashmir and Doda regions and in the Kashmir valley. Supporters are mostly Pakistanis and Kashmiris and also include Afghans and Arab veterans of the Afghan war. Uses light and heavy machineguns, assault rifles, mortars, explosives, and rockets. HUM lost a significant share of its membership in defections to the Jaish-i-Mohammed (JIM) in 2000.

#### Location/Area of Operation

Based in Muzaffarabad, Rawalpindi, and several other towns in Pakistan, but members conduct insurgent and terrorist activities primarily in Kashmir. The HUM trained its militants in Afghanistan and Pakistan.

#### **External Aid**

Collects donations from Saudi Arabia and other Gulf and Islamic states and from Pakistanis and Kashmiris. The HUM's financial collection methods also include soliciting donations from magazine ads and pamphlets. The sources and amount of HUM's military funding are unknown. In anticipation of asset seizures in 2001 by the Pakistani Government, the HUM withdrew funds from bank accounts and invested in legal businesses, such as commodity trading, real estate, and production of consumer goods. Its fundraising in Pakistan has been constrained since the government clampdown on extremist groups and freezing of terrorist assets. The United States announced the addition of HUM to the Foreign Terrorist Organization list in 1997.

# Hizballah (Party of God)

Description

a.k.a. Islamic Jihad, Revolutionary Justice Organization, Organization of the Oppressed on Earth, and Islamic Jihad for the Liberation of Palestine Also known as Lebanese Hizballah, this group was formed in 1982 in response to the Israeli invasion of Lebanon, this Lebanon-based radical Shi'a group takes its ideological inspiration from the Iranian revolution and the teachings of the late Ayatollah Khomeini. The *Majlis al-Shura*, or Consultative Council, is the group's highest governing body and is led by Secretary General Hassan Nasrallah. Hizballah is dedicated to liberating Jerusalem and eliminating Israel and has formally advocated ultimate establishment of Islamic rule in Lebanon. Nonetheless, Hizballah has actively participated in Lebanon's political system since 1992. Hizballah is closely allied with, and often directed by, Iran but has the capability and willingness to act alone. Although Hizballah does not share the Syrian regime's secular orientation, the group has been a strong ally in helping Syria advance its political objectives in the region. First designated in October 1997.

#### Activities

Known or suspected to have been involved in numerous anti-US and anti-Israeli terrorist attacks, including the suicide truck bombings of the US Embassy and US Marine barracks in Beirut in 1983 and the US Embassy annex in Beirut in September 1984. Three members of Hizballah—'Imad Mughniyah, Hasan Izz-al-Din, and Ali Atwa—are on the FBI's list of 22 Most-Wanted Terrorists for the hijacking in 1985 of TWA Flight 847 during which a US Navy diver was murdered. Elements of the group were responsible for the kidnapping and detention of US and other Westerners in Lebanon in the 1980s. Hizballah also attacked the Israeli Embassy in Argentina in 1992 and the Israeli cultural center in Buenos Aires in 1994. In fall 2000, Hizballah operatives captured three Israeli soldiers in the Shab'a Farms and kidnapped an Israeli noncombatant whom may have been lured to Lebanon under false pretenses.

In 2003, Hizballah appeared to have established a presence in Iraq, but for the moment its activities there are limited. Hizballah Secretary General Hassan Nasrallah stated in speeches that "we are heading . . . toward the end and elimination of Israel from the region" and that the group's "slogan is and will continue to be death to America." Hizballah's television station, al-Manar, continued to use inflammatory images and reporting in an effort to encourage the *intifadah* and promote Palestinian suicide operations.

#### Strength

Several thousand supporters and a few hundred terrorist operatives.

#### Location/Area of Operation

Operates in the southern suburbs of Beirut, the Bekaa Valley, and southern Lebanon. Has established cells in Europe, Africa, South America, North America, and Asia.

#### **External Aid**

Receives financial, training, weapons, explosives, political, diplomatic, and organizational aid from Iran and diplomatic, political, and logistic support from Syria. Receives financial support from sympathetic business interests and individuals worldwide, largely through the Lebanese diaspora.

Islamic Movement of Uzbekistan (IMU)

#### Description

Coalition of Islamic militants from Uzbekistan and other Central Asian states. The IMU is closely affiliated with al-Qaida and, under the leadership of Tohir Yoldashev, has embraced Usama Bin Ladin's anti-US, anti-Western agenda. The IMU also remains committed to its original goals of overthrowing Uzbekistani President Islom Karimov and establishing an Islamic state in Uzbekistan. First designated in September 2000.

#### Activities

The IMU in recent years has participated in attacks on US and Coalition soldiers in Afghanistan and plotted attacks on US diplomatic facilities in Central Asia. In May 2003, Kyrgyzstani security forces disrupted an IMU cell that was seeking to bomb the US Embassy and a nearby hotel in Bishkek, Kyrgyzstan. The IMU primarily targeted Uzbekistani interests before October 2001 and is believed to have been responsible for five car bombs in Tashkent in February 1999. Militants also took foreigners hostage in 1999 and 2000, including four US citizens who were mountain climbing in August 2000 and four Japanese geologists and eight Kyrgyzstani soldiers in August 1999.

#### Strength

Probably fewer than 700 militants.

#### Location/Area of Operation

Militants are scattered throughout South Asia, Tajikistan, and Iran. Area of operations includes Afghanistan, Iran, Kyrgyzstan, Pakistan, Tajikistan, Kazakhstan, and Uzbekistan.

#### **External Aid**

Support from other Islamic extremist groups and patrons in the Middle East and Central and South Asia.

Jaish-e-Mohammed (JEM) (Army of Mohammed) a.k.a. Tehrik ul-Furgaah,

Khuddam-ul-Islam

#### Description

The Jaish-e-Mohammed is an Islamic extremist group based in Pakistan that was formed by Masood Azhar upon his release from prison in India in early 2000. The group's aim is to unite Kashmir with Pakistan. It is politically aligned with the radical political party, Jamiat Ulema-i-Islam Fazlur Rehman faction (JUI-F). The United States announced the addition of JEM to the US Treasury Department's Office of Foreign Asset Control (OFAC) list—which includes organizations that are believed to support terrorist groups and have assets in US jurisdiction that can be frozen or controlled—in October 2001 and the Foreign Terrorist Organization list in December 2001. By 2003, JEM had splintered into Khuddam ul-Islam (KUI) and Jamaat ul-Furqan (JUF). Pakistan banned KUA and JUF in November 2003. First designated in December 2001.

#### Activities

The JEM's leader, Masood Azhar, was released from Indian imprisonment in December 1999 in exchange for 155 hijacked Indian Airlines hostages. The HUA kidnappings in 1994 by Omar Sheik of US and British nationals in New Delhi and the HUA/al-Faran kidnappings in July 1995 of Westerners in Kashmir were two of several previous HUA efforts to free Azhar. The JEM on 1 October 2001 claimed responsibility for a suicide attack on the Jammu and Kashmir legislative assembly building in Srinagar that killed at least 31 persons but later denied the claim. The Indian Government has publicly implicated the JEM—along with Lashkar-i-Tayyiba—for the attack on 13 December 2001 on the Indian Parliament that killed nine and injured 18. Pakistani authorities suspect that perpetrators of fatal anti-Christian attacks in Islamabad, Murree, and Taxila during 2002 were affiliated with the JEM.

#### Strength

Has several hundred armed supporters located in Pakistan and in India's southern Kashmir and Doda regions and in the Kashmir valley, including a large cadre of former HUM members. Supporters are mostly Pakistanis and Kashmiris and also include Afghans and Arab veterans of the Afghan war. Uses light and heavy machineguns, assault rifles, mortars, improvised explosive devices, and rocket grenades.

#### Location/Area of Operation

Pakistan. The JEM maintained training camps in Afghanistan until the fall of 2001.

#### **External Aid**

Most of the JEM's cadre and material resources have been drawn from the militant groups Harakat ul-Jihad-i-Islami (HUJI) and the Harakat ul-Mujahidin (HUM). The JEM had close ties to Afghan Arabs and the Taliban. Usama Bin Ladin is suspected of giving funding to the JEM. The JEM also collects funds through donation requests in magazines and pamphlets. In anticipation of asset seizures by the Pakistani Government, the JEM withdrew funds from bank accounts and invested in legal businesses, such as commodity trading, real estate, and production of consumer goods.

#### Jemaah Islamiya (JI)

#### Description

Jemaah Islamiya is a Southeast Asian–based terrorist network with links to al-Qaida. The network recruited and trained extremists in the late 1990s, following the stated goal of creating an Islamic state comprising Brunei, Indonesia, Malaysia, Singapore, the southern Philippines, and southern Thailand. First designated in October 2002.

#### **Activities**

JI was responsible for the bombing of the J. W. Marriott Hotel in Jakarta on 5 August 2003, the Bali bombings on 12 October 2002, and an attack against the Philippine Ambassador to Indonesia in August 2000. The Bali plot, which left more than 200 dead, was reportedly the final outcome of meetings in early 2002 in Thailand, where attacks against Singapore and soft targets such as tourist spots in the region were also considered. In December 2001, Singapore authorities uncovered a JI plot to attack the US and Israeli Embassies and British and Australian diplomatic buildings in Singapore, and in June 2003, Thai authorities disrupted a JI plan to attack several Western embassies and tourist sites there. Investigations also linked the JI to bombings in December 2000 where dozens of bombs were detonated in Indonesia and the Philippines, killing 22 in the Philippines and 15 in Indonesia.

The capture in August of Indonesian Riduan bin Isomoddin (a.k.a. Hambali), JI leader and al-Qaida Southeast Asia operations chief, damaged the JI, but the group maintains its ability to target Western interests in the region and to recruit new members through a network of radical Islamic schools based primarily in Indonesia.

#### Strength

Exact numbers are currently unknown, and Southeast Asian authorities continue to uncover and arrest additional JI elements. Elements of total JI members vary widely from the hundreds to the thousands.

#### Location/Area of Operation

JI is believed to have cells spanning Indonesia, Malaysia, the Philippines, southern Thailand, and Pakistan and may have some presence in neighboring countries.

#### **External Aid**

Investigations indicate that, in addition to raising its own funds, JI receives money and logistic assistance from Middle Eastern and South Asian contacts, nongovernmental organizations, and other groups—including al-Qaida.

#### Al-Jihad

a.k.a. Jihad Group, Egyptian Islamic Jihad [EIJ]

#### **Description**

This Egyptian Islamic extremist group merged with Usama Bin Ladin's al-Qaida organization in June 2001. Active since the 1970s, the ElJ's primary goals traditionally have been to overthrow the Egyptian Government and replace it with an Islamic state and to attack US and Israeli interests in Egypt and abroad. ElJ members who didn't join al-Qaida retain the capability to conduct independent operations. First designated in October 1997.

#### Activities

Historically specialized in armed attacks against high-level Egyptian Government personnel, including cabinet ministers, and car bombings against official US and Egyptian facilities. The original Jihad was responsible for the assassination in 1981 of Egyptian President Anwar Sadat. Claimed responsibility for the attempted assassinations of Interior Minister Hassan al-Alfi in August 1993 and Prime Minister Atef Sedky in November 1993. Has not conducted an attack inside Egypt since 1993 and has never successfully targeted foreign tourists there. Responsible for Egyptian Embassy bombing in Islamabad in 1995, and in 1998 an attack against US Embassy in Albania was thwarted.

#### Strength

Unknown, but probably has several hundred hard-core members.

#### Location/Area of Operation

Historically operated in the Cairo area, but most of its network is outside Egypt, including Yemen, Afghanistan, Pakistan, Lebanon, and the United Kingdom, and its activities have been centered outside Egypt for several years.

#### **External Aid**

Unknown. The Egyptian Government claims that Iran supports the Jihad. Received most of its funding from al-Qaida after early 1998—close ties that culminated in the eventual merger of the two groups. Some funding may come from various Islamic nongovernmental organizations, cover businesses, and criminal acts.

#### Kahane Chai a.k.a. Kach

#### Description

Stated goal is to restore the biblical state of Israel. Kach (founded by radical Israeli-American rabbi Meir Kahane) and its offshoot Kahane Chai, which means "Kahane Lives," (founded by Meir Kahane's son Binyamin following his father's assassination in the United States) were declared terrorist organizations in March 1994 by the Israeli Cabinet under the 1948 Terrorism Law. This followed the groups' statements in support of Dr. Baruch Goldstein's attack in February 1994 on the al-Ibrahimi Mosque— Goldstein was affiliated with Kach—and their verbal attacks on the Israeli Government. Palestinian gunmen killed Binyamin Kahane and his wife in a drive-by shooting in December 2000 in the West Bank. Kahane Chai and Kach were first designated separately in October 1997.

#### Activities

The group has organized protests against the Israeli Government. Kach has harassed and threatened Arabs, Palestinians, and Israeli Government officials. Has vowed revenge for the deaths of Binyamin Kahane and his wife. Suspected of involvement in a number of low-level attacks since the start of the al-Agsa *intifadh*.

#### Strength

Unknown.

#### Location/Area of Operation

Israel and West Bank settlements, particularly Qiryat Arba' in Hebron.

#### **External Aid**

Receives support from sympathizers in the United States and Europe.

### Kongra-Gel (KGK) (Kurdistan Workers' Party, PKK, KADEK) a.k.a. Kurdistan

People's Congress, Kurdistan Freedom and Democracy Congress (KADEK), Freedom and Democracy Congress of Kurdistan

### Description

Founded in 1978 as a Marxist-Leninist insurgent group primarily composed of Turkish Kurds. The group's goal has been to establish an independent, democratic Kurdish state in the Middle East. In the early 1990s, the PKK moved beyond rural-based insurgent activities to include urban terrorism. Turkish authorities captured Chairman Abdullah Ocalan in Kenya in early 1999; the Turkish State Security Court subsequently sentenced him to death. In August 1999, Ocalan announced a "peace initiative," ordering members to refrain from violence and requesting dialogue with Ankara on Kurdish issues. At a PKK Congress in January 2000, members supported Ocalan's initiative and claimed the group now would use only political means to achieve its public goal of improved rights for Kurds in Turkey. In April 2002 at its 8th Party Congress, the PKK changed its name to the Kurdistan Freedom and Democracy Congress (KADEK) and proclaimed a commitment to nonviolent activities in support of Kurdish rights. Despite this pledge, a PKK/KADEK spokesman stated that its armed wing, The People's Defense Force, would not disband or surrender its weapons for reasons of self-defense. In late 2003, the group sought to engineer another political face-lift, renaming the group Kongra-Gel (KGK) and brandishing its "peaceful" intentions, while continuing to commit attacks and refuse disarmament. First designated in October 1997.

#### Activities

Primary targets have been Turkish Government security forces in Turkey, local Turkish officials, and villagers who oppose the organization in Turkey. Conducted attacks on Turkish diplomatic and commercial facilities in dozens of West European cities in 1993 and again in spring 1995. In an attempt to damage Turkey's tourist industry, the then PKK bombed tourist sites and hotels and kidnapped foreign tourists in the early-to-mid 1990s. KGK continued to engage in violent acts—including at least one terrorist attack—against the Turkish state in 2003. Several members were arrested in Istanbul in late 2003 in possession of explosive materials.

#### Strength

Approximately 4,000 to 5,000, most of whom currently are located in northern Iraq. Has thousands of sympathizers in Turkey and Europe.

#### Location/Area of Operation

Operates primarily in Turkey, Europe, and the Middle East.

#### External Aid

Has received safehaven and modest aid from Syria, Iraq, and Iran. Syria and Iran appear to cooperate with Turkey against KGK in a limited fashion when it serves their immediate interests. KGK uses Europe for fundraising and conducting political propaganda.

Lashkar–Tayyiba (LT) (Army of the Righteous)

#### (LT) Description

The LT is the armed wing of the Pakistan-based religious organization, Markaz-ud-Dawa-wal-Irshad (MDI)—a Sunni anti-US missionary organization formed in 1989. The LT is led by Hafiz Muhammad Saeed and is one of the three-largest and besttrained groups fighting in Kashmir against India; it is not connected to a political party. The United States in October 2001 announced the addition of the LT to the US Treasury Department's Office of Foreign Asset Control (OFAC) list—which includes organizations that are believed to support terrorist groups and have assets in US jurisdiction that can be frozen or controlled. The group was banned, and the Pakistani Government froze its assets in January 2002. The LT is also known by the name of its associated organization, Jamaat ud-Dawa (JUD). Musharraf placed JUD on a watchlist in November 2003. First designated in December 2001.

#### Activities

The LT has conducted a number of operations against Indian troops and civilian targets in Jammu and Kashmir since 1993. The LT claimed responsibility for numerous attacks in 2001, including an attack in January on Srinagar airport that killed five Indians along with six militants; an attack on a police station in Srinagar that killed at least eight officers and wounded several others; and an attack in April against Indian border-security forces that left at least four dead. The Indian Government publicly implicated the LT—along with JEM—for the attack on 13 December 2001 on the Indian Parliament building, although concrete evidence is lacking. The LT is also suspected of involvement in the attack on 14 May 2002 on an Indian Army base in Kaluchak that left 36 dead. Senior al-Qaida lieutenant Abu Zubaydah was captured at an LT safehouse in Faisalabad in March 2002, suggesting some members are facilitating the movement of al-Qaida members in Pakistan.

#### Strength

Has several thousand members in Azad Kashmir, Pakistan, and in southern Jammu and Kashmir and Doda regions and in the Kashmir valley. Almost all LT cadres are Pakistanis from madrassas across Pakistan and Afghan veterans of the Afghan wars. Uses assault rifles, light and heavy machineguns, mortars, explosives, and rocketpropelled grenades.

#### Location/Area of Operation

Based in Muridke (near Lahore) and Muzaffarabad.

#### **External Aid**

Collects donations from the Pakistani community in the Persian Gulf and United Kingdom, Islamic NGOs, and Pakistani and other Kashmiri business people. The LT also maintains a Web site (under the name of its associated organization Jamaat ud-Daawa), through which it solicits funds and provides information on the group's activities. The amount of LT funding is unknown. The LT maintains ties to religious/ military groups around the world, ranging from the Philippines to the Middle East and Chechnya through the fraternal network of its parent organization Jamaat ud-Dawa (formerly Markaz Dawa ul-Irshad). In anticipation of asset seizures by the Pakistani Government, the LT withdrew funds from bank accounts and invested in legal businesses, such as commodity trading, real estate, and production of consumer goods.

### Lashkar-i-Jhangvi (LJ)

(Army of Jhangvi)

#### Description

Lashkar I Jhangvi (LJ) is the militant offshoot of the Sunni sectarian group Sipah-i-Sahaba Pakistan (SSP). The group focuses primarily on anti-Shia attacks and was banned by Pakistani President Musharraf in August 2001 as part of an effort to rein in sectarian violence. Many of its members then sought refuge with the Taliban in Afghanistan, with whom they had existing ties. After the collapse of the Taliban, LJ members became active in aiding other terrorists with safehouses, false identities, and protection in Pakistani cities, including Karachi, Peshawar, and Rawalpindi. In January 2003, the United States added LJ to the list of Foreign Terrorist Organizations. First designated in January 2003.

#### Activities

LJ specializes in armed attacks and bombings. The group attempted to assassinate former Prime Minister Nawaz Sharif and his brother Shabaz Sharif, Chief Minister of Punjab Province, in January 1999. Pakistani authorities have publicly linked LJ members to the kidnap and murder of US journalist Daniel Pearl in early 2002. Police officials initially suspected LJ members were involved in the two suicide car-bombings in Karachi in 2002—against a French shuttle bus in May and the US Consulate in June—but their subsequent investigations have not led to any LJ members being charged in the attacks. Similarly, press reports have linked LJ to attacks on Christian targets in Pakistan, including a grenade assault on the Protestant International Church in Islamabad in March 2002 that killed two US citizens, but no formal charges have been filed against the group. Pakistani authorities believe LJ was responsible for the bombing in July 2003 of a Shiite mosque in Quetta, Pakistan.

#### Strength

Probably fewer than 100.

#### Location/Area of Operation

LJ is active primarily in Punjab and Karachi. Some members travel between Pakistan and Afghanistan.

### External Aid

Unknown.

#### Liberation Tigers of Tamil Eelam (LTTE)

Other known front organizations: World Tamil Association (WTA), World Tamil Movement (WTM), the Federation of Associations of Canadian Tamils (FACT), the Ellalan Force, and the Sangilian Force.

#### Description

Founded in 1976, the LTTE is the most powerful Tamil group in Sri Lanka and uses overt and illegal methods to raise funds, acquire weapons, and publicize its cause of establishing an independent Tamil state. The LTTE began its armed conflict with the Sri Lankan Government in 1983 and has relied on a guerrilla strategy that includes the use of terrorist tactics. The LTTE is currently observing a cease-fire agreement with the Sri Lankan Government. First designated in October 1997. **Activities** 

The Tigers have integrated a battlefield insurgent strategy with a terrorist program that targets not only key personnel in the countryside but also senior Sri Lankan political and military leaders in Colombo and other urban centers. The Tigers are most notorious for their cadre of suicide bombers, the Black Tigers. Political assassinations and bombings are commonplace.

#### Strength

Exact strength is unknown, but the LTTE is estimated to have 8,000 to 10,000 armed combatants in Sri Lanka, with a core of trained fighters of approximately 3,000 to 6,000. The LTTE also has a significant overseas support structure for fundraising, weapons procurement, and propaganda activities.

#### Location/Area of Operations

The Tigers control most of the northern and eastern coastal areas of Sri Lanka but have conducted operations throughout the island. Headquartered in northern Sri Lanka, LTTE leader Velupillai Prabhakaran has established an extensive network of checkpoints and informants to keep track of any outsiders who enter the group's area of control.

#### **External Aid**

The LTTE's overt organizations support Tamil separatism by lobbying foreign governments and the United Nations. The LTTE also uses its international contacts to procure weapons, communications, and any other equipment and supplies it needs. The LTTE exploits large Tamil communities in North America, Europe, and Asia to obtain funds and supplies for its fighters in Sri Lanka.

#### Description

The MEK philosophy mixes Marxism and Islam. Formed in the 1960s, the organization was expelled from Iran after the Islamic Revolution in 1979, and its primary support came from the former Iraqi regime of Saddam Hussein since the late 1980s. The MEK's history is filled with anti-Western attacks as well as terrorist attacks on the interests of the clerical regime in Iran and abroad. The MEK now advocates the overthrow of the Iranian regime and its replacement with the group's own leadership. First designated in October 1997.

#### Activities

The group's worldwide campaign against the Iranian Government stresses propaganda and occasionally uses terrorism. During the 1970s, the MEK killed US military personnel and US civilians working on defense projects in Tehran and supported the takeover in 1979 of the US Embassy in Tehran. In 1981, the MEK detonated bombs in the head office of the Islamic Republic Party and the Premier's office, killing some 70 high-ranking Iranian officials, including chief Justice Ayatollah Mohammad Beheshti, President Mohammad-Ali Rajaei, and Premier Mohammad-Javad Bahonar. Near the end of the war with Iran during 1980-88, Baghdad armed the MEK with military equipment and sent it into action against Iranian forces. In 1991, it assisted the Government of Iraq in suppressing the Shia and Kurdish uprisings in southern Iraq and the Kurdish uprisings in the north. In April 1992, the MEK conducted near-simultaneous attacks on Iranian Embassies and installations in 13 countries, demonstrating the group's ability to mount large-scale operations overseas. In April 1999, the MEK

#### Mujahedin-e Khalq Organization (MEK or MKO) a.k.a. The National

Liberation Army of Iran (NLA, the militant wing of the MEK), the People's Mujahedin of Iran (PMOI), National Council of Resistance (NCR), the National Council of Resistance of Iran (NCRI), Muslim Iranian Student's Society (front organization used to garner financial support) targeted key military officers and assassinated the deputy chief of the Armed Forces General Staff. In April 2000, the MEK attempted to assassinate the commander of the Nasr Headquarters—Tehran's interagency board responsible for coordinating policies on Iraq. The normal pace of anti-Iranian operations increased during the "Operation Great Bahman" in February 2000, when the group launched a dozen attacks against Iran. In 2000 and 2001, the MEK was involved regularly in mortar attacks and hit-and-run raids on Iranian military and law-enforcement units and government buildings near the Iran-Iraq border, although MEK terrorism in Iran declined throughout the remainder of 2001. In February 2000, for example, the MEK launched a mortar attack against the leadership complex in Tehran that houses the offices of the Supreme Leader and the President. Coalition aircraft bombed MEK bases during Operation Iraqi Freedom, and the Coalition forced the MEK forces to surrender in May 2003. The future of the MEK forces remains undetermined with Coalition forces.

#### Strength

Some 3,800 members are confined to Camp Ashraf, the MEK's main compound near Baghdad, where they remain under Coalition control. As a condition of the cease-fire agreement, the group relinquished its weapons, including tanks, armored vehicles, and heavy artillery.

#### Location/Area of Operation

In the 1980s, the MEK's leaders were forced by Iranian security forces to flee to France. On resettling in Iraq in 1987, almost all of its armed units were stationed in fortified bases near the border with Iran. Since Operation Iraqi Freedom, the bulk of the group is limited to Camp Ashraf though an overseas support structure remains with associates and supporters scattered throughout Europe and North America.

#### **External Aid**

Before Operation Iraqi Freedom, the group received all of its military assistance, and most of its financial support, from the former Iraqi regime. The MEK also has used front organizations to solicit contributions from expatriate Iranian communities.

National Liberation Army (ELN)–Colombia

#### Description

LN)–Colombia Marxist insurgent group formed in 1965 by urban intellectuals inspired by Fidel Castro and Che Guevara. In October 2003, the Colombian Government released top ELN leader Felipe Torres from prison, hoping to spur the ELN to accept government demands to declare a cease-fire and come back to the negotiating table, but by year's end peace talks had not commenced. First designated in October 1997.

#### Activities

Kidnapping, hijacking, bombing, and extortion. Minimal conventional military capability. Annually conducts hundreds of kidnappings for ransom, often targeting foreign employees of large corporations, especially in the petroleum industry. Derives some revenue from taxation of the illegal narcotics industry. Frequently assaults energy infrastructure and has inflicted major damage on pipelines and the electric distribution network. In September, the ELN kidnapped eight foreign tourists, but they have all since either escaped or been released.

#### Strength

Approximately 3,000 armed combatants and an unknown number of active supporters.

#### Location/Area of Operation

Mostly in rural and mountainous areas of north, northeast, and southwest Colombia and Venezuela border regions.

#### **External Aid**

Cuba provides some degree of safehaven, medical care, and political consultation. Reports persist that ELN members are often able to obtain safehaven inside Venezuelan territory near the Colombian border.

The Palestine Islamic Jihad (PIJ)

#### Description

Originated among militant Palestinians in the Gaza Strip during the 1970s. Committed to the creation of an Islamic Palestinian state and the destruction of Israel through holy war. Also opposes moderate Arab governments that it believes have been tainted by Western secularism. First designated in October 1997.

#### Activities

PIJ activists have conducted many attacks including large-scale suicide bombings against Israeli civilian and military targets. The group decreased its operational activity in 2003 but still claimed numerous attacks against Israeli interests. The group has not yet targeted US interests and continues to confine its attacks to Israelis inside Israel and the territories. US citizens have died in attacks mounted by the PIJ.

#### Strength

Unknown.

#### Location/Area of Operation

Primarily Israel, the West Bank, and Gaza Strip. The group's leadership resides in Syria and Lebanon, as well as other parts of the Middle East.

#### **External Aid**

Receives financial assistance from Iran and limited logistic support assistance from Syria.

#### Palestine Liberation Front (PLF)

Description

Broke away from the PFLP-GC in the late 1970's. Later, split again into pro-PLO, pro-Syrian, and pro-Libyan factions. Pro-PLO faction led by Muhammad Abbas (a.k.a. Abu Abbas) had been based in Baghdad. Abbas himself was detained by Coalition Forces in April 2003 and subsequently died in custody of natural causes in March 2004. First designated in October 1997.

#### Activities

The Abu Abbas–led faction is known for aerial attacks against Israel. Abbas's group also was responsible for the attack in 1985 on the Italian cruise ship Achille Lauro and the murder of US citizen Leon Klinghoffer. Has become more active since the start of the al-Aqsa *intifadah*, and several PLF members have been arrested by Israeli authorities for planning attacks in Israel and the West Bank.

#### Strength

Unknown.

#### Location/Area of Operation

Based in Iraq since 1990 and has a presence in Lebanon and the West Bank.

#### **External Aid**

Had received support mainly from Iraq. Has received support from Libya in the past.

#### Description

Popular Front for the Liberation of Palestine (PFLP)

Marxist-Leninist group founded in 1967 by George Habash—as a member of the PLO—when it broke away from the Arab Nationalist Movement. The PFLP does

not view the Palestinian struggle as a religious one, seeing it instead as a broader revolution against Western imperialism. The group earned a reputation for spectacular international attacks, including airline hijackings that have killed at least 20 US citizens. The PFLP is opposed to the Oslo process. First designated in October 1997.

#### Activities

Committed numerous international terrorist attacks during the 1970s. Since 1978 has conducted attacks against Israeli or moderate Arab targets, including killing a settler and her son in December 1996. The PFLP has stepped up its operational activity since the start of the current *intifadh* highlighted by its assassination of the Israeli Tourism Minster in October 2001 to avenge Israel's killing of the PFLP Secretary General earlier that year.

#### Strength

Unknown.

#### Location/Area of Operation

Syria, Lebanon, Israel, West Bank, and Gaza Strip.

#### **External Aid**

Receives safehaven and some logistic assistance from Syria.

Popular Front for the Liberation of Palestine–General Command (PFLP-GC)

#### Description

Split from the PFLP in 1968, claiming it wanted to focus more on fighting and less on politics. Violently opposed to Arafat's PLO. Led by Ahmad Jabril, a former captain in the Syrian Army. Jabril's son, Jihad, was killed by a car bomb in May 2002. Closely tied to both Syria and Iran. First designated in October 1997.

#### Activities

Carried out dozens of attacks in Europe and the Middle East during the 1970s and 1980s. Known for cross-border terrorist attacks into Israel using unusual means, such as hot air balloons and motorized hang gliders. Primary focus now on guerrilla operations in southern Lebanon and small-scale attacks in Israel, West Bank, and Gaza Strip.

#### Strength

Several hundred.

#### Location/Area of Operation

Headquartered in Damascus with bases in Lebanon.

#### **External Aid**

Receives logistic and military support from Syria and financial support from Iran.

<b>Al-Qaida</b> a.k.a. Qaʻidat al-Jihad	<b>Description</b> Established by Usama Bin Ladin in the late 1980s to bring together Arabs who fought in Afghanistan against the Soviet Union. Helped finance, recruit, transport, and train
	Sunni Islamic extremists for the Afghan resistance. Current goal is to establish a pan- Islamic Caliphate throughout the world by working with allied Islamic extremist groups to overthrow regimes it deems "non-Islamic" and expelling Westerners and non-Muslims from Muslim countries—particularly Saudi Arabia. Issued statement under banner of "the World Islamic Front for Jihad Against the Jews and Crusaders" in February 1998, saying it was the duty of all Muslims to kill US citizens—civilian or military—and their
	allies everywhere. Merged with Egyptian Islamic Jihad (Al-Jihad) in June 2001. First designated in October 1999.

#### **Activities**

In 2003, carried out the assault and bombing on 12 May of three expatriate housing complexes in Riyadh, Saudi Arabia, that killed 20 and injured 139. Assisted in carrying out the bombings on 16 May in Casablanca, Morocco, of a Jewish center, restaurant, nightclub, and hotel that killed 41 and injured 101. Probably supported the bombing of the J.W. Marriott Hotel in Jakarta, Indonesia, on 5 August that killed 17 and injured 137. Responsible for the assault and bombing on 9 November of a housing complex in Riyadh, Saudi Arabia, that killed 17 and injured 100. Conducted the bombings of two synagogues in Istanbul, Turkey, on 15 November that killed 23 and injured 200 and the bombings in Istanbul of the British Consulate and HSBC Bank on 20 November that resulted in 27 dead and 455 injured. Has been involved in some attacks in Afghanistan and Iraq.

In 2002, carried out bombing on 28 November of hotel in Mombasa, Kenya, killing 15 and injuring 40. Probably supported a nightclub bombing in Bali, Indonesia, on 12 October that killed about 180. Responsible for an attack on US military personnel in Kuwait, on 8 October, that killed one US soldier and injured another. Directed a suicide attack on the MV Limburg off the coast of Yemen, on 6 October that killed one and injured four. Carried out a firebombing of a synagogue in Tunisia on 11 April that killed 19 and injured 22. On 11 September 2001, 19 al-Qaida suicide attackers hijacked and crashed four US commercial jets—two into the World Trade Center in New York City, one into the Pentagon near Washington, DC, and a fourth into a field in Shanksville, Pennsylvania, leaving about 3,000 individuals dead or missing. Directed the attack on the USS Cole in the port of Aden, Yemen, on 12 October 2000 killing 17 US Navy members and injuring another 39.

Conducted the bombings in August 1998 of the US Embassies in Nairobi, Kenya, and Dar es Salaam, Tanzania, that killed at least 301 individuals and injured more than 5,000 others. Claims to have shot down US helicopters and killed US servicemen in Somalia in 1993 and to have conducted three bombings that targeted US troops in Aden, Yemen, in December 1992.

Al-Qaida is linked to the following plans that were disrupted or not carried out: to assassinate Pope John Paul II during his visit to Manila in late 1994, to kill President Clinton during a visit to the Philippines in early 1995, to bomb in midair a dozen US transpacific flights in 1995, and to set off a bomb at Los Angeles International Airport in 1999. Also plotted to carry out terrorist operations against US and Israeli tourists visiting Jordan for millennial celebrations in late 1999. (Jordanian authorities thwarted the planned attacks and put 28 suspects on trial.) In December 2001, suspected al-Qaida associate Richard Colvin Reid attempted to ignite a shoe bomb on a transatlantic flight from Paris to Miami. Attempted to shoot down an Israeli chartered plane with a surface-to-air missile as it departed the Mombasa airport in November 2002.

#### Strength

Al-Qaida probably has several thousand members and associates. The arrests of senior-level al-Qaida operatives have interrupted some terrorist plots. Also serves as a focal point or umbrella organization for a worldwide network that includes many Sunni Islamic extremist groups, some members of al-Gama'a al-Islamiyya, the Islamic Movement of Uzbekistan, and the Harakat ul-Mujahidin.

#### Location/Area of Operation

Al-Qaida has cells worldwide and is reinforced by its ties to Sunni extremist networks. Was based in Afghanistan until Coalition forces removed the Taliban from power in late 2001. Al-Qaida has dispersed in small groups across South Asia, Southeast Asia, and the Middle East and probably will attempt to carry out future attacks against US interests.

#### **External Aid**

Al-Qaida maintains moneymaking front businesses, solicits donations from likeminded supporters, and illicitly siphons funds from donations to Muslim charitable organizations. US and international efforts to block al-Qaida funding has hampered the group's ability to obtain money.

#### Real IRA (RIRA) a.k.a. 32 County

Sovereignty Committee

Description

Formed in early 1998 as the clandestine armed wing of the 32-County Sovereignty Movement, a "political pressure group" dedicated to removing British forces from Northern Ireland and unifying Ireland. RIRA also seeks to disrupt the Northern Ireland peace process. The 32-County Sovereignty Movement opposed Sinn Fein's adoption in September 1997 of the Mitchell principles of democracy and nonviolence and opposed the amendment in December 1999 of Articles 2 and 3 of the Irish Constitution, which laid claim to Northern Ireland. Despite internal rifts and calls by some jailed members—including the group's founder Michael "Mickey" McKevitt—for a cease-fire and the group's disbandment, the group pledged additional violence in October 2002 and continued to conduct attacks. First designated in May 2001.

#### Activities

Bombings, assassinations, and robberies. Many Real IRA members are former Provisional IRA members who left that organization following the Provisional IRA cease-fire and bring to RIRA a wealth of experience in terrorist tactics and bombmaking. Targets have included civilians (most notoriously in the Omagh bombing in August 1998), the British military, the police in Northern Ireland, and Northern Ireland Protestant communities. Since October 1999, RIRA has carried out more than 80 terrorist attacks. RIRA's most recent fatal attack was in August 2002 at a London Army Base that killed a construction worker. In June 2003 raids, Irish national police interdicted two large-scale vehicle-born improvised explosive devices, each weighing more than 1,000 lbs. Five RIRA members and a senior Continuity Irish Republican Army member (CIRA) also were arrested during the raids.

#### Strength

100 to 200 activists plus possible limited support from IRA hardliners dissatisfied with the IRA cease-fire and other republican sympathizers. Approximately 40 RIRA members are in Irish jails.

#### Location/Area of Operation

Northern Ireland, United Kingdom, and Irish Republic.

#### **External Aid**

Suspected of receiving funds from sympathizers in the United States and of attempting to buy weapons from US gun dealers. RIRA also is reported to have purchased sophisticated weapons from the Balkans. In May 2002, three Irish nationals associated with RIRA pleaded guilty to charges of conspiracy to cause an explosion and trying to obtain weapons following their extradition from Slovenia to the United Kingdom.

Revolutionary Armed Forces of Colombia (FARC)

#### Description

Growing out of the turmoil and fighting in the 1950s between liberal and conservative militias, the FARC was established in 1964 by the Colombian Communist Party to defend what were then autonomous Communist-controlled rural areas. The FARC is Latin America's oldest, largest, most capable, and best-equipped insurgency of Marxist origin. Although only nominally fighting in support of Marxist goals today, the FARC is governed by a general secretariat led by longtime leader Manuel Marulanda (a.k.a. "Tirofijo") and six others, including senior military commander Jorge Briceno (a.k.a. "Mono Jojoy"). It is organized along military lines and includes several units that operate mostly in key urban areas such as Bogota. In 2003, the FARC conducted several high-

profile terrorist attacks, including a February car-bombing of a Bogota nightclub that killed more than 30 persons and wounded more than 160, as well as a November grenade attack in Bogota's restaurant district that wounded three Americans. First designated in October 1997.

#### Activities

Bombings, murder, mortar attacks, narcotrafficking, kidnapping, extortion, hijacking, as well as guerrilla and conventional military action against Colombian political, military, and economic targets. In March 1999, the FARC executed three US Indian rights activists on Venezuelan territory after it kidnapped them in Colombia. In February 2003, the FARC captured and continues to hold three US contractors and killed one other American and a Colombian when their plane crashed in Florencia. Foreign citizens often are targets of FARC kidnapping for ransom. The FARC has well-documented ties to the full range of narcotics trafficking activities, including taxation, cultivation, and distribution.

#### Strength

Approximately 9,000 to 12,000 armed combatants and several thousand more supporters, mostly in rural areas.

#### Location/Area of Operation

Primarily in Colombia, with some activities—extortion, kidnapping, weapons sourcing, logistics, and R&R—in neighboring Brazil, Venezuela, Panama, and Ecuador.

#### External Aid

Cuba provides some medical care and political consultation. A trial is currently underway in Bogota to determine whether three members of the Irish Republican Army—arrested in Colombia in 2001 upon exiting the FARC-controlled demilitarized zone (*despeje*)—provided advanced explosives training to the FARC. The FARC and the Colombian National Liberation Army (ELN) often use the border area for cross-border incursions and use Venezuelan territory near the border as a safehaven.

#### **Revolutionary Nuclei**

(RN) a.k.a. Revolutionary Cells

#### Description

Revolutionary Nuclei (RN) emerged from a broad range of antiestablishment and anti-US/ NATO/EU leftist groups active in Greece between 1995 and 1998. The group is believed to be the successor to or offshoot of Greece's most prolific terrorist group, Revolutionary People's Struggle (ELA), which has not claimed an attack since January 1995. Indeed, RN appeared to fill the void left by ELA, particularly as lesser groups faded from the scene. RN's few communiques show strong similarities in rhetoric, tone, and theme to ELA proclamations. RN has not claimed an attack since November 2000 nor has it announced its disbandment. First designated in October 1997.

#### Activities

Since it began operations in January 1995, the group has claimed responsibility for some two-dozen arson attacks and low-level bombings targeting a range of US, Greek, and other European targets in Greece. In its most infamous and lethal attack to date, the group claimed responsibility for a bomb it detonated at the Intercontinental Hotel in April 1999 that resulted in the death of a Greek woman and injured a Greek man. Its modus operandi includes warning calls of impending attacks, attacks targeting property vice individuals, use of rudimentary timing devices, and strikes during the late evening–to–early morning hours. RN may have been responsible for two attacks in July against a US insurance company and a local bank in Athens. RN's last confirmed attack against US interests in Greece was in November 2000 with two separate bombings against the Athens offices of Citigroup and the studio of a Greek/American sculptor. Greek targets have included judicial and other government office buildings, private vehicles, and the offices of Greek firms involved in NATO-related defense contracts in Greece. Similarly, the group has attacked European interests in Athens, including Barclays Bank in December 1998 and November 2000.

#### Strength

Group membership is believed to be small, probably drawing from the Greek militant leftist or anarchist milieu.

#### Location/Area of Operation

Primary area of operation is in the Athens metropolitan area.

#### External Aid

Unknown but believed to be self-sustaining.

### ry Description

Revolutionary Organization 17 November a.k.a. 17 November

Radical leftist group established in 1975 and named for the student uprising in Greece in November 1973 that protested the ruling military junta. Anti-Greek establishment, anti-United States, anti-Turkey, and anti-NATO group that seeks the ouster of US bases from Greece, the removal of Turkish military forces from Cyprus, and the severing of Greece's ties to NATO and the European Union (EU). First designated in October 1997.

#### Activities

Initially conducted assassinations of senior US officials and Greek public figures. Added bombings in the 1980s. Since 1990 has expanded its targets to include EU facilities and foreign firms investing in Greece and has added improvised rocket attacks to its methods. Supports itself largely through bank robberies. A failed 17 November bombing attempt in June 2002 at the Port of Piraeus in Athens coupled with robust detective work led to the first-ever arrests of this group. In December 2003, a Greek court convicted 15 members—five of whom were given multiple life terms—of hundreds of crimes. Four other alleged members were acquitted because of a lack of evidence.

#### Strength

Unknown but presumed to be small. Police arrested 19 suspected members of the group in 2002.

#### Location/Area of Operation

Athens, Greece.

#### **External Aid**

Unknown.

#### Revolutionary People's Liberation Party/Front (DHKP/C) a.k.a. Devrimci Sol, Parolutionary Lott

Revolutionary Left, Dev Sol

### Description

Originally formed in 1978 as Devrimci Sol, or Dev Sol, a splinter faction of Dev Genc (Revolutionary Youth). Renamed in 1994 after factional infighting; "Party" refers to the group's political activities, while "Front" is a reference to the group's militant operations. The group espouses a Marxist-Leninist ideology and is virulently anti-US, anti-NATO, and anti-Turkish establishment. It finances its activities chiefly through donations and extortion. First designated in October 1997.

#### Activities

Since the late 1980s, the group has targeted primarily current and retired Turkish security and military officials. It began a new campaign against foreign interests in 1990, which included attacks against US military and diplomatic personnel and facilities. To protest perceived US imperialism during the Gulf war, the DHKP/C assassinated two US military contractors; wounded an Air Force officer; and bombed more than 20 US and NATO military, commercial, and cultural facilities. In its first significant terrorist act as DHKP/C in 1996, it assassinated a prominent Turkish businessman and two others. DHKP/C added suicide bombings to its repertoire in 2001, with successful attacks against Turkish police in January and September. Security operations in Turkey and

including extradition. US policy and goals are clear, and the US Government actively pursues them alone and in cooperation with other governments.

#### US Government Responsibilities When Private US Citizens Are Taken Hostage

On the basis of past experience, the US Government concluded that making concessions that benefit hostage takers in exchange for the release of hostages increased the danger that others will be taken hostage. US Government policy is, therefore, to deny hostage takers the benefits of ransom, prisoner releases, policy changes, or other acts of concession. At the same time, the US Government will make every effort—including contact with representatives of the captors—to obtain the release of hostages without making concessions to the hostage takers.

Consequently, the United States strongly urges US companies and private citizens not to accede to hostage-taker demands. It believes that good security practices, relatively modest security expenditures, and continual close cooperation with Embassy and local authorities can lower the risk to US citizens living in high-threat environments.

The US Government is concerned for the welfare of its citizens but cannot support requests that host governments violate their own laws or abdicate their normal enforcement responsibilities.

If the employing organization or company works closely with local authorities and follows US policy, US Foreign Service posts can be involved actively in efforts to bring the incident to a safe conclusion. This includes providing reasonable administrative services and, if desired by local authorities and the US entity, full participation in strategy sessions. Requests for US Government technical assistance or expertise will be considered on a case-by-case basis. The full extent of US Government participation must await an analysis of each specific set of circumstances.

The host government and the US private organizations or citizen must understand that if they wish to follow a hostage-resolution path different from that of US Government policy, they do so without US Government approval. In the event a hostage-taking incident is resolved through concessions, US policy remains steadfastly to pursue investigation leading to the apprehension and prosecution of hostage takers who victimize US citizens.

#### Legal Caution

Under current US law, 18 USC 1203 (Act for the Prevention and Punishment of the Crime of Hostage-Taking, enacted October 1984 in implementation of the UN convention on hostage taking), seizure of a US citizen as a hostage anywhere in the world is a crime, as is any hostage-taking action in which the US Government is a target or the hostage taker is a US national. Such acts are, therefore, subject to investigation by the Federal Bureau of Investigation and to prosecution by US authorities. Actions by private persons or entities that have the effect of aiding or abetting the hostage taking, concealing knowledge of it from the authorities, or obstructing its investigation may themselves be in violation of US law.

The US Government has established four primary counterterrorism lists to serve as tools in the fight against terrorism: The State Sponsors of Terrorism, Foreign Terrorist Organizations (FTO), Executive Order 13224, and the Terrorist Exclusion List (TEL). Each list has its individual mechanisms, but they all serve to prevent terrorism, punish terrorists and their supporters, and pressure changes in the behavior of designated states and groups.

Because these lists are a means to fight terrorism rather than an end in themselves, they are not designed or intended to be immutable. The US Government encourages states and organizations to take the necessary actions to get out of the terrorism

US Terrorism Lists: Prevention, Punishment, and Pressure business. The bar for a state or group being removed from a terrorism list is and must be high—it must end all involvement in any facet of terrorism, including passive support, and satisfy all US Government counterterrorism concerns.

#### **State Sponsors of Terrorism**

The Secretary of State is authorized to designate a government as a state sponsor of terrorism if that government "has repeatedly provided support for acts of international terrorism." United States law requires the imposition of various sanctions on a state so designated. A number of US laws and sanctions affect countries whose governments have been designated as state sponsors of terrorism. The four main categories of sanctions include a ban on arms-related exports and sales; restrictions on exports of dual use items; prohibitions on official US Government economic assistance (except humanitarian assistance), including a requirement that the US Government oppose multilateral bank assistance; and imposition of miscellaneous trade and other restrictions, including a prohibition on imports and liability in US courts for officials of that country that engage in terrorist activity. Inclusion on the State Sponsors of Terrorism list also targets a country for other sanctions laws that penalize persons and countries engaging in certain trade with state sponsors. Currently, there are seven countries on the list: Cuba, Iran, Iraq, Libya, North Korea, Sudan, and Syria. (Although Iraq remains a designated state sponsor, sanctions against Iraq have been suspended. Irag can be removed from the list once it has a government in place that pledges not to support acts of terrorism.)

#### **Foreign Terrorist Organizations**

The Secretary of State is authorized to designate as foreign terrorist organizations (FTOs) groups that conduct terrorism and threaten the interests of the United States. Designation allows the US Government to block designees' assets in US financial institutions, criminalize witting provision of material support to designated groups, and block visas for members of FTOs without having to show that the individual was involved in specific terrorist activities. FTO designation also sends a strong signal that any group that engages in terrorism—regardless of its purported goals—will be condemned and penalized for its actions. (The list of FTOs can be found in Appendix B.)

#### **Executive Order 13224: Terrorist Financing**

President Bush signed Executive Order 13224 on 23 September 2001, giving the US Government a strong tool for eliminating the financial supporters and networks of terrorism. EO 13224 enables the US Government to block designees' assets in any financial institution in the United States or held by any US person. It also expands government authority to permit the designation of individuals and organizations that provide support or financial or other services to, or associate with, designated terrorists. EO 13224 designations have allowed the USG, as well as Coalition partners acting in concert, to block tens of millions of dollars intended to bankroll the murderous activities of al-Qaida and other terrorist groups.

Patriot USA Act: Terrorist Exclusion List On 26 October 2001, President Bush signed into law a comprehensive counterterrorism bill (Public Law 107-56, also known as USA PATRIOT). The new law strengthened enforcement tools and made improvements to the last major terrorism bill, the Antiterrorism and Effective Death Penalty Act of 1996. The USA Patriot Act also created a Terrorist Exclusion List (TEL) with immigration consequences for groups named therein. Designation on the TEL allows the US Government to exclude or deport aliens who provide material assistance to, or solicit it for, designated organizations, giving the Department of State and US law enforcement agencies a critical tool for bolstering homeland security.

Terrorist Exclusion List Designees: 5 December 2001

#### The TEL designees are as follows:

- al-Ittihad al-Islami (AIAI)
- al-Wafa al-Igatha al-Islamia
- 'Asbat al-Ansar
- Darkazanli Company
- Salafist Group for Preaching (Call) and Combat (GSPC)
- Islamic Army of Aden
- Libyan Islamic Fighting Group
- Maktab al-Khidamat
- al-Hamati Sweets Bakeries
- al-Nur Honey Center
- al-Rashid Trust
- al-Shifa Honey Press for Industry and Commerce
- Jaish-e-Mohammed
- Jamiat al-Ta'awun al-Islamiyya
- Alex Boncayao Brigade (ABB)
- Army for the Liberation of Rwanda (ALIR)–a.k.a. Interahamwe, Former Armed Forces (EX-FAR)
- First of October Antifascist Resistance Group (GRAPO)–a.k.a. Grupo de Resistencia Anti-Fascista Premero de Octubre
- Lashkar-e-Tayyiba (LT)-a.k.a. Army of the Righteous
- Continuity Irish Republican Army (CIRA)-a.k.a. Continuity Army Council
- Orange Volunteers (OV)
- Red Hand Defenders (RHD)
- New People's Army (NPA)
- People Against Gangsterism and Drugs (PAGAD)
- Revolutionary United Front (RUF)
- al-Ma'unah

- Jayshullah
- · Black Star
- Anarchist Faction for Overthrow
- Red Brigades-Combatant Communist Party (BR-PCC)
- Revolutionary Proletarian Nucleus
- Turkish Hizballah
- Jerusalem Warriors
- Islamic Renewal and Reform Organization
- The Pentagon Gang
- Japanese Red Army (JRA)
- Jamiat ul-Mujahidin (JUM)
- Harakat ul-Jihad-I-Islami (HUJI)
- Allied Democratic Forces (ADF)
- Lord's Resistance Army (LRA)

#### **Designated on 6 November 2002**

- Al Taqwa Trade, Property and Industry Company Ltd.
- Bank Al Taqwa Ltd.
- Nada Management Organization
- Youssef M. Nada & Co. Gesellschaft M.B.H.
- Ummah Tameer E-Nau (UTN)
- Loyalist Volunteer Force (LVF)
- Ulster Defense Association
- Afghan Support Committee
- Revival of Islamic Heritage Society (Pakistan and Afghanistan offices—Kuwait office not designated)

### Appendix E

# Summary of the US Military Counterterrorism Campaign, 2003

#### **Operation Iraqi Freedom**

On 19 March 2003, US and Coalition forces launched Operation Iraqi Freedom (OIF). Along with freeing the Iraqi people of a vicious dictator, OIF also shut down the Salman Pak training camp, where members of al-Qaida had trained, and disrupted the Abu Musab al-Zarqawi network, which had established a poison and explosives training camp in northeastern Iraq. OIF removed the prospective threat to the international community posed by the combination of an aggressive Iraqi regime, weapons of mass destruction capabilities, and terrorists. Iraq is now the central front for the global war on terrorism.

Since the end of major combat operations, Coalition forces from 33 nations have been engaged in stability operations in Iraq, primarily against regime loyalists, remnants of Ansar al-Islam, and a number of foreign terrorists. This resistance has been responsible for such acts as the bombing of the United Nations headquarters in Baghdad on 19 August, the attack of 12 November on the Italian military police at Nasiriyah, and the coordinated attack on Bulgarian and Thai troops at Karbala on 27 December. Former regime loyalists and foreign terrorists have proved adept at adjusting their tactics to maintain attacks on Coalition forces, particularly with the use of vehicle-borne, improvised explosive devices. Coalition forces continue offensive action against these forces and, on 13 December, captured the former Iraqi dictator Saddam Hussein in Operation Red Dawn. By the end of 2003, Coalition forces had killed, captured, or taken into custody 42 of the 55 most-wanted members of the former regime of Saddam Hussein.

Coalition forces in Iraq also are training and equipping the new components of Iraq's security services, which include police, the Iraqi Civil Defense Corps, border police, the Iraqi Facility Protection Service, and a new Iraqi army. The Coalition's goal is to build the Iraqi security services to approximately 225,000 members. With the transfer of governing authority from the Coalition Provisional Authority to the Iraqi Transitional National Assembly in 2004, Iraqi security services will play an increasing role in creating a stable and united Iraq, as well as preventing foreign terrorists from establishing operations in Iraq.

#### **Operation Enduring Freedom**

US military forces continued to operate in the mountains of southern Afghanistan against al-Qaida terrorists, anti-Coalition militias, and Taliban insurgents throughout 2003. Anti-government activity targeting Afghan security forces, civic leaders, and international aid workers continues to destabilize the southern regions of the country. These attacks resulted in the United Nations suspending operations in the southern provinces of Helmand, Oruzgan, Khandahar, and Zabol in 2003. The frequency of attacks rose steadily throughout the year, reaching peaks in September and early November and tapering off with the onset of winter.

Nevertheless, Afghanistan continued to make slow but steady progress back from 25 years of civil war and Taliban misrule. A Grand Assembly, or Loya Jirga, was formed of 502 members from around the country—including 100 women—to debate the proposed new national constitution in December. Despite efforts by anti-government forces to disrupt the proceedings, the event was successful, paving the way for UN-mandated elections in June 2004.

President Hamid Karzai worked throughout the year to replace unresponsive provincial governors and security chiefs and to centralize collection of customs revenues and taxes. Aid continued to flow into Afghanistan from around the world in 2003, funding the completion of hundreds of clinics and schools and hundreds of kilometers of irrigation projects. The United States will probably provide more than \$2 billion in aid in fiscal year 2004, the largest single pledge by any government.

NATO formally assumed command of the International Security Assistance Force in August 2003, and the number of Provincial Reconstruction Teams (PRTs) planned or fielded rose to 13, including new teams to begin work in early 2004. A large German PRT took over operations in Konduz, and Great Britain and New Zealand led PRTs in Mazar-i-Sharif and Bamian, respectively. The PRTs are effective catalysts for reconstruction activity and regional security. Afghan police training is picking up speed, but efforts to build a new Afghan National Army have been hampered by problems with recruiting and retention. Approximately 5,600 men were ready for duty in the Afghan National Army at the end of 2003, including a battalion of T-62 tanks.

Afghanistan remains a security challenge. Relying on the Pashtun-dominated and largely autonomous Federally Administered Tribal Area in Pakistan as a refuge, the Taliban regrouped in 2003 and conducted a classic insurgency in the remote rural areas of the southern Pashtun tribes, using clan and family ties, propaganda, violence, and intimidation to maintain a foothold in several districts of Zabol and Oruzgan Provinces. Militant Islamic political parties openly supportive of the Taliban won landslide victories in legislative elections in 2003 in Pakistan's Baluchistan and Northwest Frontier provinces bordering Afghanistan, signaling a protracted counterinsurgency to eliminate the Taliban and other antigovernment elements.

### **Appendix F**

### **Countering Terrorism on the Economic Front**

Since the terrorist attacks of September 11, 2001, the US Government has taken a number of steps to block terrorist funding.

On 23 September 2001, for example, the President signed Executive Order (EO) 13224. In general terms, the EO provides a means to disrupt the financial-support network for terrorists and terrorist organizations. It authorizes the US Government to designate and block the assets of foreign individuals and entities that commit, or pose a significant risk of committing, acts of terrorism. In addition, because of the pervasiveness and expansiveness of the financial foundations of foreign terrorists, the order authorizes the US Government to block the assets of individuals and entities that provide support—financial or other services—or assistance to, or otherwise associate with, designated terrorists and terrorist organizations. The EO also covers their subsidiaries, front organizations, agents, and associates.

The Secretary of State, in consultation with the Attorney General and the Secretary of the Treasury, has continued to designate foreign terrorist organizations (FTOs) pursuant to section 219 of the Immigration and Nationality Act, as amended. Among other consequences of such a designation, it is unlawful for US persons or any persons subject to the jurisdiction of the United States to provide funds or material support to a designated FTO. US financial institutions are also required to retain the funds of designated FTOs.

A few 2003 highlights follow:

- On 9 January, the United States designated Lajnat al-Daawa al Islamiyya, a Kuwaiti-based charity with links to al Qaida, after France submitted this charity's name to the UNSCR 1267 Sanctions Committee (Sanctions Committee) for worldwide asset freezing.
- On 24 January, the United States designated two key members of Jemaah Islamiyah, Nurjaman Riduan Isamuddin (a.k.a. Hambali) and Mohamad Iqbal Abdurrahman (a.k.a. Abu Jibril). Both names were also listed by the Sanctions Committee.
- On 30 January, under the authority of both the EO and the FTO, the United States designated Lashkar I Jhangvi, which was involved in the killing of Wall Street Journal reporter Daniel Pearl. The Sanctions Committee also included this group on its consolidated list.
- On 20 February, the United States designated Ansar al-Islam—a terrorist group operating in northeastern Iraq with close links to and support from al-Qaida. The group was added to the Sanctions Committee list four days later.
- On 29 May, the United States designated the Al Aqsa Foundation, a major fundraiser for HAMAS.
- On 22 August, the United States designated six top HAMAS leaders (Sheik Ahmed Ismail Yassin, Imad Khalil al-Alami, Usama Hamdan, Khalid Mishaal, Musa Abu Marzouk, and Abdel Azia Rantisi) and five HAMAS-supporting

charities (Comite de Bienfaisance et de Secours aux Palestinians, Association De Secours Palestinien (ASP), Palestinian Association of Austria (PVOE), Palestinian Relief and Development Fund (Interpal), and Sanibil Association for Relief and Development).

 On 19 September, the United States designated Abu Musa'ab al-Zarqawi, a terrorist with ties to al-Qaida, Asbat al-Ansar, Ansar al-Islam, and Hizballah who provided financial and material support for the assassination of a US diplomat and was cited in the international press as a suspect in the bombing of the Jordanian embassy in Baghdad. Germany and the United States submitted his name jointly to the Sanctions Committee.

As of 18 December 2003, the total number of individuals and entities designated under EO 13224 is 344. The US Government has blocked more than \$36.5 million in assets of the Taliban, al-Qaida, and other terrorist entities and supporters. Other nations have blocked more than \$100.3 million in assets.

### **Building Counterterrorism Finance Regimes**

The United States remains committed to taking offensive action against terrorists by choking off sources of funding to terrorist organizations and preventing money-laundering.

Since much of terrorist funding and money laundering takes place outside the US, it is crucial that countries around the world have the capacity to fight these problems. US leadership in assisting other governments to strengthen their counterterrorism posture and enhances the global fight against terrorism.

The interagency Terrorist Finance Working Group (TFWG), chaired by the State Department, has made significant progress in its efforts to combat terrorist financing through programs designed to build capacity in willing partner nations. Since its inception, TFWG has formally assessed 16 of the 19 priority countries deemed most vulnerable to terrorist financing and provided training and technical assistance to countries in the Middle East, South Asia, Southeast Asia, and Latin America.

The State Department along with the Treasury, Justice, and Homeland Security Departments have developed and delivered sequenced training programs in the judicial, financial regulatory, financial intelligence, and law enforcement areas to reinforce our allies' counterterrorist finance and anti-money laundering regimes.

Members from each of these US government agencies comprise a team whose main function is to teach other nations how to "follow the money" in an attempt to locate, freeze, and seize the money that finds its way to terrorists around the globe.

The team attempts to build capacity in nations that are willing to combat terrorist financing, but whose officials may not have the necessary mechanisms or training to do so. The Coordinator for Counterterrorism dispatches the interagency teams at the request of the host government. While in-country, the team works with host government officials to reinforce the legal, law enforcement, and financial systems and to offer officials techniques to detect and disrupt terrorist financing. One such interagency team, headed by members from the Office of the Coordinator for Counterterrorism, was sent on a technical assistance mission to Manila in March 2003 at the request of President Arroyo. The team assisted the Philippine government in amending their anti-money laundering legislation so the laws would meet international standards. This action prevented international standards. This action prevented international standards to against a key ally in the war on terrorism. In September, the team similarly was dispatched to Indonesia to assist in strengthening the country's anti-money laundering legislation. In both cases, the improved laws will help suppress terrorist financing.

The US has also offered counterterrorism finance and anti-money laundering training to its Allies in the war of terrorism. For example, last March, US federal financial institution regulators trained central bankers and regulators from Saudi Arabia, Pakistan, United Arab Emirates, Qatar, and Kuwait in Washington in monitoring suspicious transactions which terrorists often employ to finance their operations. In July, bank regulators from Argentina, Brazil, Paraguay, Venezuela, and Panama met in Panama for another session of the US-sponsored training. Later in October, banking officials from Indonesia, Malaysia, the Philippines, and Thailand convened in Hawaii for a third training session.

Each of the events was based on the "train the trainer" model where US banking regulators, armed with first-hand "lessons learned" from the post-9/11 banking environment, shared their insight and experience with their international banking sector colleagues. Upon completion of the training, the newly graduated classed shared their knowledge and skills with their compatriots.

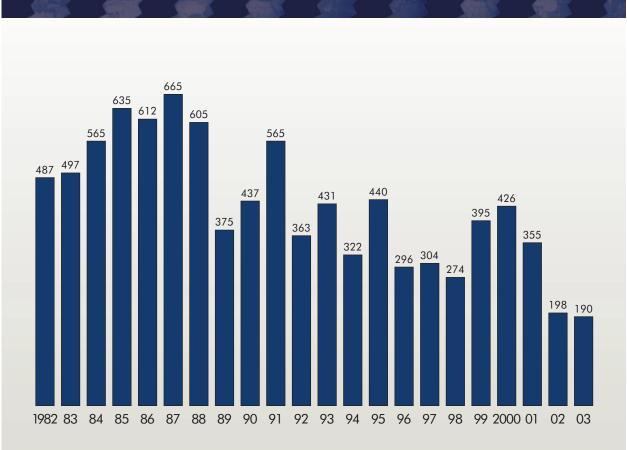
Through the delivery of training and technical assistance programs, the Office of the Coordinator for Counterterrorism is working to create a world-wide cadre of experts who are the first line of defense against terrorist financing.

## Appendix G

### **Statistical Review**

### Contents

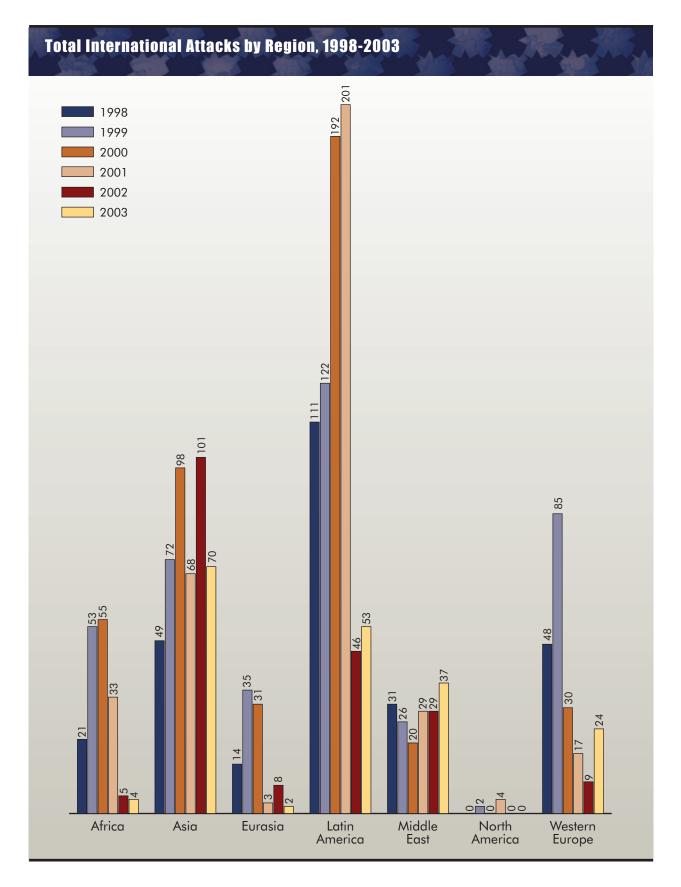
Contento		
Total International Terrorist Attacks, 1982-2003	176	
Total International Attacks by Region, 1998-2003	177	
Total International Casualties by Region, 1998-2003	178	
Total Facilities Struck by International Attacks, 1998-2003	179	
Total US Citizen Casualties Caused by International Attacks, 1998-2003	180	
Total Anti-US Attacks, 2003	181	

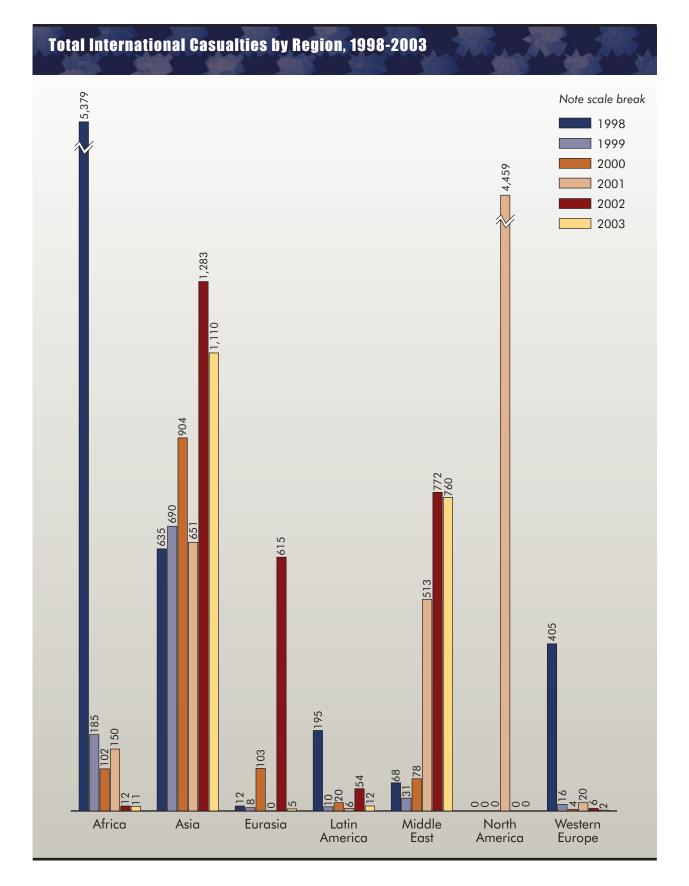


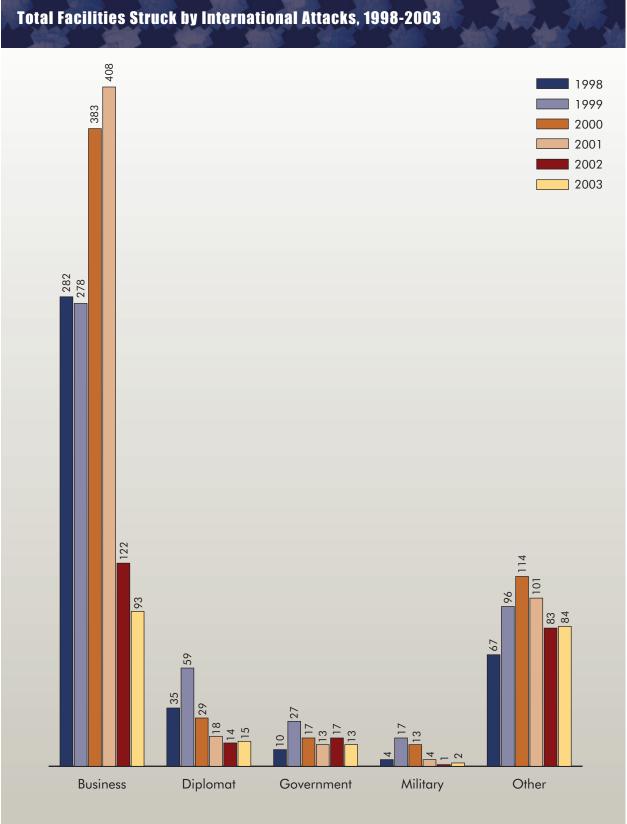
### Total International Terrorist Attacks, 1982-2003

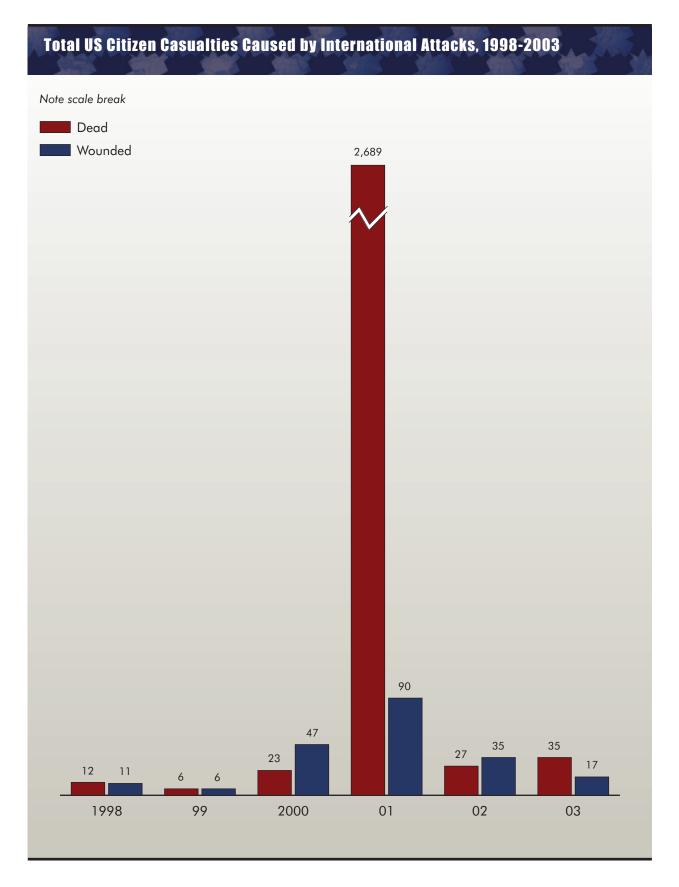
In past years, serious violence by Palestinians against other Palestinians in the occupied territories was included in the database of worldwide international terrorist incidents because Palestinians are considered stateless people. This resulted in such incidents being treated differently from intraethnic violence in other parts of the world. In 1989, as a result of further review of the nature of intra-Palestinian violence, such violence stopped being included in the US Government's statistical database on international terrorism. The figures shown above for the years 1984 through 1988 have been revised to exclude intra-Palestinian violence, thus making the database consistent.

Investigations into terrorist incidents sometimes yield evidence that necessitates a change in the information previously held true (such as whether the incident fits the definition of international terrorism, which group or state sponsor was responsible, or the number of victims killed or injured). As as result of these adjustments, the statistics given in this report may vary slightly from numbers cited in previous reports.









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Total Anti-US Attacks, 2003	
negion	
Middle East - 11	
Western Europe - 16	
Total - 82	
Type of Event	
Kidnapping - 2	
Arson - 2	
Armed Attack - 5	
Bombing - 71	
Total - 82	
Total US Targets Attacked	
Other - 24	
Government - 5	
Diplomat - 5	
Total - 104	

